

Sedgwick County

525 North Main Street 3rd Floor
Wichita, KS 67203



*Sedgwick County...
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Meeting Minutes

Wednesday, July 18, 2018

9:00 AM

BOCC Meeting Room

Board of Sedgwick County Commissioners

Pursuant to Resolution #007-2016, adopted by the Board of County Commissioners on January 20, 2016, members of the public are allowed to address the County Commission for a period of time limited to not more than five minutes or such time limits as may become necessary.

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in a program, service, or activity of Sedgwick County, should contact the office of Crissy Magee, Sedgwick County ADA Coordinator, 510 N. Main, Suite 306, Wichita, Kansas 67203. Phone: 316-660-7056, TDD: Kansas Relay at 711 or 800-766-3777

Email: Crissy.Magee@sedgwick.gov, as soon as possible but no later than 48 hours before the scheduled event. Please include the name, location, date and time of the service or program, your contact information and the type of aid, service, or policy modification needed.

ORDER OF BUSINESS

CALL MEETING TO ORDER

The Regular Meeting of the Board of the County Commissioners of Sedgwick County, Kansas, was called to order at 9:07 a.m. on July 18, 2018 in the County Commission Meeting Room in the Courthouse in Wichita, Kansas, by Chairman David T. Dennis, with the following present: Chair Pro-Tem Commissioner David M. Unruh; Commissioner Michael B. O'Donnell II; Commissioner Richard Ranzau; Commissioner James M. Howell; Mr. Michael Scholes, County Manager; Mr. Thomas Stolz, Deputy County Manager; Mr. Eric Yost, County Counselor; Mr. David Spears, Assistant County Manager of Public Works, Facilities Maintenance, Project Services and County Engineer; Ms. Angela Caudillo, Deputy County Clerk; Mr. William Deer, Assistant County Counselor; Mr. Chris Labrum, Director, Metropolitan Area Building and Construction Department; Ms. Lindsay Poe Rousseau, Chief Financial Officer; Mr. Tim Kaufman, Assistant County Manager of Public Services; Ms. Lorien Showalter Arie, Budget Director, Division of Finance; Mr. Joe Thomas, Director, Purchasing Department; Ms. Kate Flavin, Public Information Officer; Ms. Heddie Page, Deputy County Clerk.

GUESTS

*Mr. Steve Logue, Owner, Crosswinds Aviation, Inc.
Ms. Shanti Leiker, Appointee
Mr. Greg Thomas, President, Crosswinds Aviation, Inc.*

Chairman Dennis said, "Next item, please."

INVOCATION: Pastor Michael O'Donnell, Grace Baptist Church.

FLAG SALUTE

ROLL CALL

The Clerk reported, after calling roll, that all Commissioners were present.

Chairman Dennis said, "Next item, please."

PUBLIC AGENDA

Chairman Dennis said, "Thank you, I have three folks that have signed up to speak on the public agenda. First, Greg Thomas. Okay, how about Steve Logue? Do you want to speak?"

Mr. Steve Logue, owner, Crosswinds Aviation, Inc., greeted the Commissioners and said, "Yeah, I will speak for a second. I just want to thank you all for letting us be here today. I was thinking on the way up here, you know, I know the people up at Stearman

[Field] real well, and we were talking, and visiting, and they have, their county comes to them and their city comes to them and says what else can we do to help you all out there. That's what the attitude, and the attitude would make me feel a lot better if I could have the same thing coming across your panel. What could we do to help small businesses? This is what we have got in front of you today will help small businesses. I appreciate the time. That's all I have."

Chairman Dennis said, "Thank you, sir. We have one other individual. We do have an appointment for Shanti Leiker. Would you like to speak now or during the appointment portion?"

Ms. Shanti Leiker, Appointee, greeted the Commissioners and said, "During the appointment, sir. Thank you."

Chairman Dennis said, "We can do that. Thank you. Now is anyone else in the audience wish to speak on the Public Agenda this morning? Seeing none, Madam Clerk, call the next item."

CONSIDERATION OF MINUTES

- A** [18-559](#) REGULAR MEETING MINUTES OF JUNE 27, 2018.
All Commissioners were present.

Chairman Dennis said, "Thank you. Commissioners have all had a chance to review the minutes from June 27th, 2018."

MOTION

Commissioner Dennis moved to approve the meeting minutes of June 27, 2018.

Commissioner O'Donnell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

Chairman Dennis said, "Next item, please."

Approved

APPOINTMENTS

- B** [18-566](#) ACCEPT THE RESIGNATION OF WARREN WILLINBERG (BOARD OF COUNTY COMMISSION APPOINTMENT) FROM THE METROPOLITAN AREA BUILDING AND CONSTRUCTION DEPARTMENT BOARD OF CODE STANDARDS AND APPEALS.
Presented by: Eric Yost, County Counselor.

RECOMMENDED ACTION: Accept the resignation.

Mr. Eric Yost, County Counselor, greeted the Commissioners and said, "We can actually combine items B and C together. They're both resignations. Item B is a recognition of Warren Willinberg from the MABCD (Metropolitan Area Building and Construction Department) Board of Code Standards and Appeals. He is the current, he is currently BoCC (Board of County Commissioners) appointee to the real estate position. We have no replacement for him yet at this point. Item C is a resignation of Traci Addington from the Sedgwick County Grievance Board in the employee position. Ms. Addington is going off the board due to the fact that she has left our employ. We have no replacement yet for her. I would urge adoption of both of these items."

Chairman Dennis said, "Thank you."

MOTION

Commissioner Dennis moved to accept the resignation from Warren Willinberg and Traci Addington.

Commissioner Howell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

Chairman Dennis said, "Next item, please."

Approved

- C** [18-573](#) ACCEPT THE RESIGNATION OF TRACI ADDINGTON, BOARD OF COUNTY COMMISSION APPOINTMENT, FROM THE SEDGWICK COUNTY GRIEVANCE BOARD.
Presented by: Eric Yost, County Counselor.

RECOMMENDED ACTION: Accept the resignation.

Action for this item was taken with item B.

- D** [18-574](#) RESOLUTION APPOINTING SHANTI LEIKER (COMMISSIONER JIM HOWELL'S APPOINTMENT) TO THE SEDGWICK COUNTY ANIMAL CARE ADVISORY BOARD.
Presented by: Eric Yost, County Counselor.

RECOMMENDED ACTION: Adopt the Resolution.

Mr. Yost said, "Item D is a resolution appointing Ms. Shanti Leiker to the [Sedgwick

County] Animal Care Advisory Board. She is being recommended for this position by Commissioner Jim Howell to replace Mr. George Theoharis. Ms. Leiker would serve the remainder of that term, which expires May 21st of 2019. She is here and present, I believe. I would recommend adoption of the resolution.”

Chairman Dennis said, “Thank you. Commissioner Howell.”

Commissioner Howell thanked the Chairman and said, “I just want to say that Shanti is a great individual. I spent a fair amount of time speaking with her about this board. In fact, she’s been attending this [Sedgwick County Animal Care] Advisory Board for quite a long time just because she’s interested in the subject matter. She’s passionate about the topic, and I think she’s got a very good balance of perspective on things that need to be done there.”

MOTION

Commissioner Howell moved to adopt the resolution appointing Shanti Leiker to the Sedgwick County Animal Care Advisory Board.

Commissioner Dennis seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O’Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Chairman Dennis said, “Welcome, you may approach the podium, please. We’re going to swear you in first and then you can make any comments you would like to make.”

Ms. Angela Caudillo, Deputy Clerk, greeted the Commissioners and said, “I do solemnly swear that I will support the Constitution of the United States and the Constitution of the State of Kansas, and faithfully discharge the duties of the office of Sedgwick County Animal Care Advisory Board, so help me God.”

Ms. Leiker said, “I do.”

Ms. Caudillo said, “Congratulations.”

Ms. Leiker said, “I’ll keep this to 10 minutes. Just kidding. I just want to say thanks to Commissioner Howell for the recommendation and nomination. Also, to the advisory board for their support. They do great stuff for our animals in the county and I hope to be a part of that. Thank you.”

Chairman Dennis said, “Thank you very much. Welcome to the Animal Control Board. Thanks for your service. Next item, please.”

Approved

(BOARD OF COUNTY COMMISSION REAPPOINTMENTS) TO THE
SEDGWICK COUNTY FIRE CODE BOARD OF APPEALS.

Presented by: Eric Yost, County Counselor.

RECOMMENDED ACTION: Adopt the Resolution.

Mr. Yost said, "Item E is a resolution reappointing a number of individuals to the Sedgwick County Fire Code Board of Appeals in a number of different positions, which are more fully described in the resolution. The individuals being appointed or reappointed are Mr. Gregg Wilhite, Ray Frederick, Randall Coonrod, Tim LeBlanc, Duane Schneider and Christine Brunner. There are a couple of those folks who are present to be sworn, and I would urge adoption of the resolution."

Chairman Dennis said, "Thank you, Mr. Yost."

MOTION

Commissioner Dennis moved to adopt the resolution.

Commissioner Unruh seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

Chairman Dennis said, "Is the Clerk ready to swear some folks in?"

Ms. Heddie Page, Deputy Clerk, greeted the Commissioners and said, "Sir, we weren't aware that there were going to be some available today. We were told that they weren't going to be here, so let me check."

Chairman Dennis said, "Very good. Well, you won't be sworn at this moment, but if any of you would like to speak, you're welcome to speak. Mr. Fredrick. We have the Clerk back too, so you may get sworn in."

Mr. Ray Frederick, appointee, greeted the Commissioners and said, "Well I'm used to being sworn at, that's for sure. Certainly I don't want to miss an opportunity to say thank you for the good work that you do and the sacrifices you make as Commissioners to our county, our community and the region, so it's an honor to certainly have an opportunity to serve in this position, and thank you very much."

Chairman Dennis said, "Well Mr. Frederick, if you'll stay up there, we'll swear you in."

Make sure that we have everyone there.”

Ms. Caudillo said, “I do solemnly swear that I will support the Constitution of the United States and the Constitution of the State of Kansas, and faithfully discharge the duties of the office of Sedgwick County Fire Code Board of Appeals, so help me God.”

Appointees said, “I do.”

Ms. Caudillo said, “Thank you.”

Mr. Yost said, “Mr. Chairman, could we have them identify who has been sworn in?”

Chairman Dennis said, “Please. Can we have the names of the individuals that we swore in today for the record?”

Commissioner Unruh thanked the Chairman and said, “Maybe not.”

Commissioner O’Donnell thanked the Chairman and said, “Its Gregg Wilhite, Ray Frederick and Christine Brunner.”

Mr. Yost said, “That’s probably Ms. Brunner and Mr. Wilhite and Mr. Frederick.”

Chairman Dennis said, “Very good.”

Mr. Dan Wegner, Fire Marshal, Sedgwick County Fire District No. 1, greeted the Commissioners and said, “The members that were sworn in were Gregg Wilhite, Ray Frederick, Randall Coonrod, Tim LeBlanc, Duane Schneider and Christine Brunner are the people that will be sitting on the appeals board.”

Chairman Dennis said, “Those were the ones that were approved. We only had three that we swore in.”

Mr. Wegner said, “Right. Christine Brunner, Randy Wilhite and Randall Coonrod.”

Mr. Yost said, “Gregg Wilhite.”

Commissioner O’Donnell said, “Or Ray Frederick.”

Mr. Wegner said, “Gregg Wilhite, I’m sorry.”

Chairman Dennis said, “Very good. Well again, thank you for your service. I know we pay you an awful lot to do that job. We do appreciate your service to our community. Madam Clerk, before we go into New Business, I’m going to ask Commissioner Howell to make a statement.”

Approved

[18-474](#)

AMEND CIP PROJECT R342 (2018), COLD MIX AND GRAVEL ROAD REPLACEMENT PROGRAM (DISTRICT 5).

Presented by: Brent Shelton, Economic Development & Tax System Director, Division of Finance.

Recommended Action: Approve the CIP Amendment.

Commissioner Howell said, "Thank you, Mr. Chairman. I would like to make a motion in just a moment for an off agenda item. We've been working on the discussion that we had last week regarding the potential paving of a half mile around the south end of Cook Airfield for the, I think our perspective is we'd like to see a K-State Polytechnic School go in, and that's our interest. To make that happen, we, the partners there have worked together in paving that half mile. It's going to be necessary to make that whole thing come to fruition. So I'd like to revisit that and just would like to make an off agenda item to reconsider that item from last week and dispense with that business today."

Chairman Dennis said, "Do you have a motion?"

Commissioner Howell said, "That's the motion."

MOTION

Commissioner Howell moved to add an off agenda item to reconsider the half-mile paving around the south end of Cook Airfield.

Commissioner Dennis seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Chairman Dennis said, "Thank you. I'll turn it over to Brent."

VISUAL PRESENTATION

Mr. Brent Shelton, Economic Development and Tax Systems Director, Division of Finance, greeted the Commissioners and said, "To briefly refresh the item that was deferred last week, you voted to defer an amendment to the Capital Improvement Program (CIP) for the paving of the 73rd Street loop in southeast Sedgwick County, this is adjacent to Cook Airfield. Since the paving request is to facilitate some anticipated increased access to Cook Airfield as a result of agreements with Kansas State University (KSU) to provide, to construct the facility, to provide unmanned aircraft systems (UAS) education and laboratory training, protection was sought for the county's expenditure in the event that that proposed development did not occur. So the item before you now would be to approve the amendment to the CIP [Capital Improvement Plan] Program R342 to provide for the paving basically of 73rd Street South, which is about a quarter of a mile, as you can see here, and then 139th Street East to the west side of Cook Airfield.

The estimated cost of that is approximately [\$]70 to \$73,000, and paving would be contingent upon a Memorandum of Understanding (MOU) between Sedgwick County and Cook Airfield, and that would be the next item for your consideration presented by the Counselor's Office. With that, I will stand for any questions that you might have."

Chairman Dennis said, "Thank you. Do we have questions? Seeing none..."

Commissioner Howell said, "Alright. Is there anybody else needs to speak before a motion is made?"

Chairman Dennis said, "We need to have some discussion or..."

Commissioner Howell said, "Okay, sure."

Chairman Dennis said, "We heard the motion, do you want to make a motion at this time?"

Commissioner Howell said, "Well, I have a number of things I'd like to say. I just wanted to, I guess, reintroduce this once again and articulate some reasons why I think this is necessary this morning. I'd like to do that and then make a motion, but I'm not sure if there's anybody else needs to speak before I get into that, so I just want to make sure."

Chairman Dennis said, "Okay."

Commissioner Ranzau thanked the Chairman and said, "I think Legal was going to speak."

Commissioner Howell said, "I'm sorry. That's why, okay."

Chairman Dennis said, "Will, Will Deer, would you like to speak?"

Mr. William Deer, Assistant County Counselor, greeted the Commissioners and said, "I'm here just to present the MOU (Memorandum of Understanding), which I think is technically the next item, but the MOU, I believe you've all been given a copy of, and this just outlines the agreement between Cook Airfield and Sedgwick County on the paving of that portion of road, and that K-State Polytech[nic School] is going to conduct if there, actually Cook Airfield's going construct the facility out there that'll be leased to K-State for this educational facility."

Chairman Dennis said, "Okay. Any questions for Mr. Deer? Seeing none, thank you. Commissioner Howell."

Commissioner Howell said, "Alright. Thank you, Mr. Chairman. So some of the concerns last week were basically protection to the county should we expend the dollars to pave this road and then for some reason the deal falls apart, what would be the clawback. So this MOU has been revised to make that very clear. The responsibility to construct that building and to do, to accept that grant and provide that building space and do the lease with K-State is clarified in this document. That's all required for this paving, and should any of those things not happen, this includes a clawback up to, it says approximately \$73,000, but for whatever the cost of the road is. "That's our estimate right now, \$73,000. We have a clawback in place. So the responsibility to make sure all this happens is now on Cook Airfield, it's very, my opinion, very clear.

"There were some questions yesterday regarding whether or not we could push this back till after the construction was done, and talking to Public Works Director David Spears, that really isn't an option, because it changes the price entirely. The paving company that's doing this, R342 program is going to be doing seven miles anyway. To do seven and a half, we get the quantity of scale, and that's why the price is as low as it is. If you do this some other time of the year outside this cycle, the price is entirely different. So we'd have to start basically over again. So for us to do that, so there is a clause added in this, it talks about that they will discourage, Cook Airfield will discourage it's vendors and contractors from using the improved portion of road during the construction of the building.

"There is another way to get there. They can get there on 127th Street and 71st Street, or even other ways as well, but they don't need to travel on this half mile road to get to the construction site. They can go another way. So that is actually in the documents as well. Then finally, there was some concerns about whether Butler County Community College (BCCC) is going to provide any training at the site. I want to just clarify, that's not part of this at all. Butler County Community College has pulled out of this entirely, they're providing training elsewhere. They may have supplemental classes to the programs offered by K-State, but it's not being done in Sedgwick County, it is being done outside Sedgwick County. If we, I firmly believe our decision today is either we can approve paving this road and embracing the school in Sedgwick County, and they'll run this program which would be great for Sedgwick County citizens. Our ROI (return on investment) on that, the analysis is 1.89 to 1, so the county is actually going to essentially make tax dollars and at the same time provide opportunities for Sedgwick County citizens.

"The other option, of course, is to not pave the road. I firmly believe that although K-State may be okay with the idea, the partners in this are not okay with that. So we have a choice today to pave it and have a school, or to not pave it and there would not be a school in Sedgwick County for this and they'll go elsewhere. That's our, that's our, that's our rationale for this. It's a relatively low cost in my opinion. The road is one of the best dirt roads in Sedgwick County, it was recently constructed, and it's in tremendous shape in terms of gravel roads. It will not require a lot of work, and so this estimate may be actually a little on the high side. I'm hoping that it's actually less money than this, but it's relatively low cost for the county to have a new training program in Sedgwick County. I'm proud of the fact that we're providing new opportunities for economic development and career training. So Mr. Chairman, I would make a motion we would, what would be the proper motion this morning, Mr. Yost?"

Mr. Yost said, "Mr. Chairman, Commissioner Howell, I think it would be appropriate to have two separate votes, one on the CIP and one on the MOU. Even though we took an off-agenda item and combined them on that vote, I'd like to have two separate roll call votes on this."

Commissioner Howell said, "Okay. Does the order of that matter? Does the MOU need to be first?"

Mr. Yost said, "No, but I think that the CIP might be appropriate to take up first, but it's up to you."

Commissioner Howell said, "Okay, so we'd like to, I need amend the CIP to include the half mile as described in the resolution."

Mr. Yost said, "Yes."

Commissioner Howell said, "Okay."

MOTION

Commissioner Howell moved to approve the amended CIP this year to include half mile paving as described in the MOU with Cook Airfield.

Commissioner Ranzau seconded the motion.

Chairman Dennis said, "We have a motion and a second. Discussion? Commissioner Unruh."

Commissioner Unruh said, "Thank you, Mr. Chairman. I have a couple of questions. Commissioner Howell said in his motion, or in his discussion that K-State would not come without this road. Is that accurate?"

Commissioner Howell said, "Sir, let me clarify. This, you know, I think originally when Butler County was part of this, and we initially talked about this about six months ago, this was a package deal. Everybody agreed this road needed to be paved, and I had discussions with the schools, and when they were there. I think that was clear at the time that this was something that needed to happen for this school to come in. Since then, Butler County has moved away, I'm not sure exactly who felt that was absolutely required at the time. I'll tell you I got an email here if I can read. Certainly K-State wants the road paved. They would desire the road to be paved, but would they come in without the road being paved? The answer is yes."

Commissioner Unruh said, "Okay."

Commissioner Howell said, "The problem is, let me finish though, please. The problem is that Cook Airfield would not be interested in providing the space, and here's the reason why. Their breakeven point is down the road quite a ways. They have got a lot of responsibility and a lot of obligation, they're providing land and space.

"They have a lot of responsibilities towards providing this area for the school, and their interest, of course, I think is less to do with the school, and more to do with other factors around the area, but together it was very interesting to them, and they want the whole package. But you take this road away, and they would lose a lot of their interest because, I mean, it would be nice to have a school, but it's the package deal is interesting to them. So it takes both partners to agree. Although K-State may be willing to come, they would prefer to have the road paved, but the question is, is Cook Airfield willing to provide the space without the road being paved, and the answer is no. They made that very clear.

"They sent us an email, a letter to clarify that, and I have an email from K-State saying they would like to have the road paved, and in fact, it was their understanding that the road would be paved. They didn't want to, let me read the email. I have it right here. Let me remind you, I have a letter from WSU (Wichita State University) that said they agreed to this and let me find the email here. Okay, here it is.

"It says, this is from K-State, Dr. Terri Gaeddert, the Director of School of Integrated Studies, K-State University Polytechnic Campus. It says, 'I'm not sure where the comment about K-State that they did not need the road paved came from. When she

visited with Brent Shelton, she shared that classes would begin and offered the Fall of 2019 at Cook Airfield to allow for time for construction of the building.' Let me insert my own comment. It was her understanding that the road would be paved, and she felt that that was needed. She said that here in this email, but that would give time for the paving not needed immediately for this fall. I hope that wasn't interpreted as meaning it was not needed, so I guess the way I see it, it was from her perspective it was needed. There's not a contract saying it was absolutely, that they would actually pull out if the road is not paved.

"However, the Cook Airfield is not a willing partner, so it's going to require the paving to make this package go forward. That's the point I'm trying to make. I believe that they're telling the truth, that should we pave the \$70,000 gravel road, we've got a new school in Sedgwick County. We do not pave it, it will not be in Sedgwick County, and that's, that's made clear. I got another letter from Cook Airfield that's made that very clear. They stated it pretty much exactly like I just said there. So I'll just tell you, I think our choice this morning is to pave it and have a school or not pave it and not have a school. So that's real that's where we're at right now."

Chairman Dennis said, "Okay, Commissioner Unruh."

Commissioner Unruh said, "Commissioner, do I still have the floor?"

Chairman Dennis said, "Yes."

Commissioner Unruh said, "Alright. So the question was, did K-State say they would or would not come, and we've had different answers to that, so that was why my question for clarification was made. So the answer, I guess, is K-State will come with or without an improved road, but the fellas that run Cook Airfield will not proceed with the project without a paved road. Is that the way I interpret their response to the question?"

Commissioner Howell said, "I believe that's correct."

Commissioner Unruh said, "Okay, so it's not a condition of K-State, it's a condition of Cook Airfield folks. Okay. At least I understand it now, because it's been a moving target a little bit on that issue. Second question is, originally we were told that Butler would provide gen-ed (general education) classes, and then we were told they're not a partner and not applying gen-ed classes. Is K-State applying, providing, providing is the word I meant. Is K-State providing the gen-ed classes then for this certificate?"

Commissioner Howell said, "Mr. Thomas can answer that question, if you would like."

Mr. Greg Thomas, Crosswinds Aviation, Inc. greeted the Commissioners and said, "Butler [County] Community College provides the gen-ed classes over in the Rose Hill campus in Butler County..."

Commissioner Unruh said, "Okay."

Mr. Thomas said, "...which is two miles away, and then those kids and kids from Derby and Mulvane, because there's more than just Rose Hill kids that attend these two-plus-two classes. Then they can drive over to Cook Airfield for the K-State labs and classes. K-State will be delivering eight classes on Cook Airfield in their facility."

Commissioner Unruh said, "Okay."

Mr. Thomas said, "To start out, I mean, classes start this fall in Butler County, fall of 2018, and the first one is Intro to Aviation. Then the first class that could possibly be on Cook Airfield, would be in January 2019, but the facility won't be in place at that time or we've got a goal of having it ready for summer semester, which will be May and August at the latest, so they're for sure ready for the fall of 2019. So then..."

Commissioner Unruh said, "So the kind of the answer to the question is Butler County is part of this effort."

Mr. Thomas said, "Yes."

Commissioner Unruh said, "The classes just won't be provided on Sedgwick County soil, but Butler County is providing the gen-ed classes."

Mr. Thomas said, "Yes, but..."

Commissioner Unruh said, "Okay."

Mr. Thomas said, "...there are gen-ed classes that Butler provides for all their two-plus-two programs."

Commissioner Unruh said, "Sure, sure, I understand."

Mr. Thomas said, "Yeah. They're also, I mean, they also provide classes at McConnell Air Force Base, too."

Commissioner Unruh said, "Yes, yes they do."

Mr. Thomas said, "Yeah."

Commissioner Unruh said, "Well, we, you know, the reason that's a question is that, you know, several members of this Commission have sat as members of the Board of Directors of WATC (Wichita Area Technical College), and the way that tech colleges and community colleges operate, they're pretty protective of another community colleges encroaching in their geographic area, and I think that we have a certain, a fiduciary responsibility to make sure that we uphold our partner that we, you know, provide substantial financial resources to, that we protect their interests. Now, I understand that technically Butler's not providing classes in Sedgwick County."

Mr. Thomas said, "Negative, and there's also an agreement with Cowley County Community College too for K-State to provide these aviation classes specific for the unmanned aircraft training."

Commissioner Unruh said, "That is in Cowley County or would that be on your property?"

Mr. Thomas said, "It could be, I mean, all of that hasn't been ironed out yet, but some of that could be on our property because a lot of, you know, Cowley County has a campus in Mulvane which is close, not too far, I mean, it's 10 miles down the road."

Commissioner Unruh said, "It's in Cowley County, though, is it?"

Mr. Thomas said, "It's in Sumner County."

Commissioner Unruh said, "Sumner County, okay, that's right, I'm sorry. But not in Sedgwick County."

Mr. Thomas said, "So it's very similar, it's just across the county line."

Commissioner Unruh said, "Yeah. You know, Butler County has a whole campus right on Andover Road out there, which is essentially, you know, on the county line, a mile away. But I mean, I just think we have to be sensitive to the entity in our county that we, you know, have significant investment in and their desires to protect their gen-ed population in our county."

Mr. Thomas said, "That's my understanding why K-State went directly to WSU, got WSU to sign off on K-State being able to deliver the eight specific aircraft training, unmanned aircraft training classes."

Commissioner Unruh said, "Yeah."

Mr. Thomas said, "That's all that's allowed to be delivered in Sedgwick County."

Commissioner Unruh said, "Right, right, and I'm just speaking to the gen-ed question, so."

Mr. Thomas said, "Okay."

Commissioner Unruh said, "Okay, so Butler is involved in this effort. I guess my biggest thought about the construction of the road is, and I don't have another question for you, so my biggest thought about the construction of the road, and maybe our Director of Public Works can help me. My experience, just layman's observation, every time that we have constructed a road near a new construction site, the road gets, I don't know destroyed is too strong a word, but it really gets beat up, torn up and significantly damaged. So I think that if we're going to build this road, and we'll end up going back there another year and having to do major repair on it.

"Now I heard the presentation, or maybe heard Greg say that, somebody said we're going to have the trucks come in from a different route. Well, I don't know that that happens in practice. I mean, they say I got a legal load, and I'm on a legal road, and I got a right to drive it, and they probably don't want to drive that 71st Street to the west, because it's not a very good road. So anyway, I'm just concerned about having to re-do the road in a year, so that's right now, Mr. Chairman, that's all my comments."

Chairman Dennis said, "Thank you. Commissioner Ranzau."

Commissioner Ranzau said, "I have a follow up question about the gen-ed classes."

Mr. Steve Logue said, "I'd like to speak on that behalf. I got a degree in Instructional Technology from the Air Force. I build roads and things all over the world and runways. What you're concerned about, the concrete trucks that come in for that project right now today come in on 71st Street and come up the back side. We just got through building a brand new hangar and all of our concrete trucks. If we're not going to provide

a road that can't withstand a concrete truck driving over it, which they won't be anyway, we're doing the wrong thing. Farmers drive on the roads all the time. This road will be substantial. The base that we built for you out there on that dirt road will withstand anything that you can carry on any vehicle. It's not going to tear your road up. It's not going to do anything more than just the normal wear and tear of that road, because that base, you know, we constructed that base heavier than any other road. You asked for a Cadillac and we built you a Cadillac down there on that road. It's the hardest paved surface I've ever seen in this whole county.

"So to give you that, I assure you, you're not going to tear up no road with the light construction. This building is not a major construction building. I mean, this is just a schoolhouse. Nothing more than the buildings that we build out there. We just finished up one, the concrete on that project two days ago in a rainstorm, so we're not tearing up the roads. Our concrete plant that we use comes in from over on Hydraulic, comes right down 127th all on 71st Street and at the back side, that's where this is at. So it won't even touch the new road right there coming in on that construction project. Can I keep the farmers and stuff off of it? No, I don't think we need to. The road will hold up to that. That's all I got. Got any questions on that?"

Commissioner Ranzau said, "No, but I have questions on the gen-ed classes."

Mr. Logue said, "I do want to add one thing on the classes. All colleges and all schools can send people to that place right there, even your one that you're saying you want to protect, they could even send students down there that would want further education. Any students can go to that school that we're putting in from anyplace, so that's what, I wanted to just add that."

Commissioner Howell said, "Sure."

Commissioner Ranzau said, "These general education classes are just being provided in Rose Hill, are they ongoing now?"

Mr. Thomas said, "Yes, sir. They've been ongoing for years."

Commissioner Ranzau said, "They've been preexisting for other programs, so this isn't something, the gen-ed classes that are going on in Butler County aren't just happening because of this. They'll go on regardless, right?"

Mr. Thomas said, "Oh yes, yeah, I mean, high school students have already enrolled. You got high school students that graduate Rose Hill with a high school diploma and a two-year degree."

Commissioner Ranzau said, "So any competition that may or may not be there that have been preexisting, will continue."

Mr. Thomas said, "Yes, sir,"

Commissioner Ranzau said, "But this, as he just said, having this flight school there would allow people from a variety of schools to include WSU and WSU Tech to attend those classes."

Mr. Thomas said, "Yes sir, and beyond that, I mean, it takes us into the next generation of aviation, and that's what it's about, I mean..."

Commissioner Ranzau said, "That sounds fantastic to me. Sounds like a win-win for everybody. Exactly the sort of thing we want to look for, and I, and you're right about supporting small businesses. I think we need to do that more in Sedgwick County. I think we've kind of lost the focus away from the small businesses to create 70, 80 percent of our jobs, and I think this is an excellent opportunity to support those small businesses and let people know we are serious about economic development."

Mr. Thomas said, "Yes, sir."

*Chairman Dennis said, "Thank you. Any other comments before we vote?
Commissioner Howell."*

Commissioner Howell said, "Thank you. Just to comment, 143rd Street has grain trucks, concrete trucks, garbage trucks that go down it now, I believe that's true. I think garbage trucks actually are heavier, and they're single, I think they're single axle. So in terms of wear and tear on our streets, we don't have prohibitions, they're allowed to go down those streets and they do now. So we're asking, I should say that Crosswind's Aviation is going to request their contractors take this other route. I think if the contractors want those jobs, they'll agree to that. So I think this is about as good as it gets in terms of delaying this road, it's not going to be the same price, we can't really delay this. So we can protect the road, and it'll go in and it'll handle whatever goes on it. But we can push that traffic onto other roads during construction, but down the road when this is all complete, when they're building many other structures in the area, I don't know that we can control what roads they take at that time. Right now they can take 143rd Street and they do already. That's a cold mix road. We've had to maintain that. I went out there, and it's in tremendously good shape."

"So I'm not worried about the road. I would also say that, again, that Butler County Community College is doing, as Commissioner Ranzau said, they're already doing what they're doing in Rose Hill, but this Polytechnic School, if it doesn't go in Sedgwick County, it's going to go somewhere else. I've heard potentially Augusta, I've heard Rose Hill and Andover."

"I don't know where there, where they would go, but it would be someplace outside Sedgwick County. It's still going to happen. So really our question is, do we want this portion of this school in Sedgwick County or not. That's really the question. They're going to offer the training somewhere. I don't think that the Butler County Community College has any real impact on whether this training is going to happen and where Sedgwick County citizens might access that program wherever it happens to be. So if they want to go there, that's what they're going to do. I think I had a couple other points I already forgot about, so let's just go ahead and vote. Thank you, Mr. Chairman."

Chairman Dennis said, "Thank you. Commissioner Unruh."

Commissioner Unruh said, "Thank you, Mr. Chairman. Just to clarify my comments, which I think were a little misunderstood. I realize Butler County has been in business a long time, provides gen-ed classes forever. It's just who the partnerships are with, and whether they're with our in-county institutions or whether we make partnerships like this with out-of-county institutions. So that was my point of my question. Second thing, on those roads, I realize that roads are used by all types of vehicles after they're built, but I think we all can say that we've had experience with along 53rd Street on the north side of Bel Aire where roads were put in and construction occurred subsequent to that, and specifically with Northeast High School, and that road got torn up terribly bad."

“Now maybe the foundation wasn’t as good. Maybe this foundation is a better, you know, would withstand that traffic better. But it’s a concern I had from personal observation, and I don’t think it’s a ludicrous question to pose.”

Chairman Dennis said, “Thank you. Any other comments or questions? Well, I’ve got a couple things that I’d like to clarify and a couple statements. First of all, Mr. Spears, is 143rd a cold mix road?”

Mr. David Spears, Assistant County Manager of Public Works, Facilities Maintenance, Project Services and County Engineer, greeted the Commissioners and said, “143rd is a cold mix road.”

Chairman Dennis said, “Okay, thank you. Anyway, what I’d like to say is that I’ve been disappointed in the way that we got to the point we’re at today. We haven’t had eco-devo development that ran the course that this has run. I sincerely support small businesses and economic development. I’ve said that a number of times. It’s just that this got to this point today based on a lot of promises rather than any kind of agreements. We heard a lot of different things come about. We’ve heard that K-State required this. Now we find out K-State doesn’t require it. We’ve heard that Butler isn’t involved at all, now we find out Butler is involved in it. We didn’t get an MOU signed until this morning, and I was handed it to me just as the meeting was starting. So I haven’t really had a chance to even read through the MOU. That’s not the way that we do business. It’s not the way that we do economic development.

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“Another point that I’d like to make is first of all, we have a very large fiduciary responsibility to WSU and WSU Tech. We put \$12 million of Sedgwick County taxpayers’ money into WSU and WSU Tech, a huge fiduciary responsibility. I would have rather they partnered, K-State partnered with WSU and WSU Tech to provide these gen-ed courses, because that’s where we are providing our money today. We’re providing it to WSU and WSU Tech, not Butler, not Cowley, not some other area. So I think that that \$12 million speaks a lot. I mentioned it before about changes in what we’ve heard off and on. There’s been a lack of truth on K-State requirements and Butler requirements from the beginning. We’re finding now I hope, I hope, we now know the truth. The final point that I’d like to make is I am concerned about tearing up this road during construction.

“I know, I was told that in the MOU that to say we’re going to suggest that the trucks don’t drive on this newly paved road. Well, a truck driver can drive, and he’ll tell you that I can drive on any road in the state as long as I have a legal road, a legal load. So making a suggestion to a truck driver is just kind of a suggestion. I told Commissioner Howell yesterday that I’d support this if we could not build this road twice. I sat in his office and told him, I would vote for this if we didn’t spend taxpayers’ money to build this road and then have the chance to tear it up and have to build it again. I thought that we were going to have a motion today that we approved this and with the stipulation that we don’t build the road until the hangar is finished. That’s what I was hoping that we’d see.

“That’s what I thought we had an agreement when I talked to Commissioner Howell yesterday, and I told him, and I’ll be honest, I follow up with what I’ll do. I told him I’d

vote for it if we did that. I can't vote for it because that's not what the agreement came out. So I will be voting in opposition, even though I'd love to see something happen, and I'd love to see something happen between the Cook Airport and WSU and WSU Tech. Commissioner Howell."

Commissioner Howell said, "Thank you. I'd like to follow up and clarify a couple of things. First of all, I think the heaviest thing that might go to this location of construction will be the actual concrete trucks. I think there's like 15 or 16 concrete trucks worth of concrete that needs to be delivered to the site. So that's not, there's a lot of other projects out there that have a lot more trucks than that that travel on our cold mix roads. So everything else that would be delivered to that site would be less weight. I did talk to the Director of Public Works yesterday, David Spears, and we had a good conversation about this. Mr. Spears, if you have any comments about the concerns of the road being torn up during this construction because of this type of weight going across the road, I'd love to hear from you. Then I have another comment after that."

Mr. Spears said, "Hate to get in the middle of this debate, but I mean, we've seen roads tore up by, I mean, it's a fact that heavy truck traffic, depending on how heavy they are, and the number of trucks, can tear up a road. I mean, but it also depends on how the road is built and the types of road. Cold mix roads are very susceptible to this. So you know, I don't think I can sit here today and tell you the road won't be tore up. I can't. It may or may not. It just depends on the type of traffic that's on it. This what we do for a living.

"You can already see some bad spots on 143rd that we have fixed this year, and I think, you know about those, Commissioner Howell. So I don't think that anybody in this room can say with certainty what's going to happen to that road."

Commissioner Howell said, "Can you, and a further question, can you talk about, is pushing this back, to say, sometime early next year, let's say January, February, March, is this price going to work to pave that road in that time frame?"

Mr. Spears said, "No, I can't guarantee that. I doubt you would get the same price. In fact, we've got it worked up, we got the change order signed by the contractor in case this does get approved, because we'd have to go to bid board tomorrow, so you could approve that next Wednesday, and the final price is \$60,131.66. That's today. I can pretty much tell you that next spring, we get a whole new set of prices. You don't know what the price of oil is going to be, but more than likely it would be more than that number."

Commissioner Howell said, "Well, I don't have the numbers in front of me, but when I originally started working on this project, we got estimates just to pave this road as an independent project. I think the numbers, does anybody, Mr. Spears, do you know those numbers? I'm trying to remember, I think it was over [\$]200,000 for this half mile. Do you remember that?"

Mr. Spears said, "Yes. That's if you wanted the full meal deal, as we call it, and going back to hot mix..."

Commissioner Howell said, "Okay."

Mr. Spears said, "...and thicker pavement, and you know."

Commissioner Howell said, "I didn't want that type of a road, but I tried to find ways to reduce the price. It was significantly higher than [S]60 or \$73,000. So again, if there's a way to push this back and maintain pricing, I believe I talked with Cook Airfield yesterday, they're fine with that. As long as this thing is, again, I don't know this MOU solves this, because it's not written with this in mind. I talked with Public Works yesterday, I talked with Legal yesterday, I talked with Crosswind's yesterday, and so we did the best we could to allay the concerns of damaging this road. The problem is by pushing this road back, we're not sure we get the same pricing, and if it's possible for us to commit to paving this road regardless of the cost, I suppose as long as they have a guarantee that we're not going to back out of this somehow, they're willing to go forward. But you have to put yourself in their shoes for just a minute. Are they willing to put their risk out there, take on all this responsibility, and then have it for some reason the county not fulfill their end.

"We don't have a document in front of us that obligates us in some way that makes that clear. I tried to make that happen yesterday. I was assured that this road would not be damaged during construction. That's not going to happen. We have language in the MOU to make that clear. Even if they did travel on this road, it could handle 15 concrete trucks, it's not going to hurt this road. I just think this is another unnecessary delay. But if we can find a way to word this in such a way to absolutely guarantee Cook Airfield so they can take on that risk that we're actually going to follow through and pave this road and we're not going to back out of it, that's fine. But that wasn't something I was encouraged to do yesterday because the pricing is not known.

"Again, all I've got right now is data from when I talked about this as a single project, it was significantly more expensive, I want to say around \$200,000. So that doesn't seem like an option, or if we get the unit pricing, the pavers, the contractors are either going to do seven miles or seven and a half miles, that's why we're getting this price down to \$60,000. We can manage the risk to the road. If we're going to push this back, do we have another week to rewrite the MOU and to do it the way, again I tried, by the way, in terms of delivering the MOU this morning. We had, I don't know how many iterations of the MOU, quite a few. I thank you, Mr. Deer for all your work on this, because it's been difficult to find language that is acceptable to everybody, and to get all the right elements in there. I appreciate all your good work on this. But do we have another week, Mr. Spears, or Mr. Manager, to push this back a week?"

Mr. Spears said, "This is it. Today is it. No more time."

Commissioner Howell said, "Either we vote for it today, and if we don't vote for it today, we don't know where we are at at this point. Maybe we'll pave it next year, maybe we won't, and then I don't know what they do. So again, I think we've done all we can do to protect the county. We got clawbacks in place, we've got language in place to protect the damage to the road. I don't know what else we can do at this point with the timeline we've got in front of us. Thank you."

Chairman Dennis said, "Thank you. Commissioner Unruh."

Commissioner Unruh said, "Thank you, Mr. Chairman. Well, I would want to state plainly that if the Commission agrees to build the road this year or next year, we will build the road. I mean, I just can't imagine on this type of project the Commission would change their minds and say, no, we promised we'd do it, now we're not going to do it, so we can do it, pass this today, or we could say its good stewardship to wait

until the construction is done and not have to do the road, or do significant repair at least on the road after construction completed.

“As the Public Works Director said, it will cause some damage. The question is how much damage. I have seen roads next to construction site where we put them in, and like prime example is 53rd Street up by Northeast High School.

“So I would, in spite, I would like to vote for the road, and help provide this solution to traffic down at the airfield, but I would like to be voting for it after the construction is completed. Or vote for it now, with the contractual obligation that we’ll do it after construction is completed. I suppose an alternative thing would be to try to close the road, and Mr. Spears, can we just put it down and then close it until construction is over? Because they said they weren’t going to use it.”

Mr. Spears said, “I suppose you could. That’s not really a thing that we usually do. It’s a public road, and it’s open.”

Commissioner Unruh said, “I know, and I don’t think that’s a good solution. We need to leave the road open until we’re ready to pave it, and then we ought to use it for normal traffic, which includes some Ag[riculture] implements, I understand that. I would vote in favor of this, even though I find it somewhat of a challenge to my rationale to support it in light of the fact that we have a good institution in Sedgwick County that could provide the gen-ed classes, and they’re not included in this solution. But my understanding is the agreement with K-State is a two-year agreement, and so I’m sure that that’s not going to destroy WSU Tech or anything in that length of time. So they can be working on their partnerships with K-State in the meantime, and they’ll, you know, they’ll go ahead for that two-year agreement. So all that being said, my bottom line is I’d be happy to support this if we could delay the construction of the road until the construction of the facilities are all complete.”

Chairman Dennis said, “Thank you. Commissioner Howell.”

Commissioner Howell said, “Thank you. As I’m reading, as I’m reading the MOU, and by the way, it is not hard to read, it’s not very long. I can read the whole thing in about two minutes. So in terms of reviewing this and having time to review it, I think we’ve had time, but here’s the point. There’s no timeline or order of operation in this MOU. You could build the building and then construct the road under the MOU that’s in front of us, but this would obligate the county to build the road. It’s an estimate on the costs. So the costs if they change, I guess they change.

“But there’s nothing in here that says you have to build the road first or immediately and then construct the building. It does say you’re going to construct, we’re going to pave a road and they’re going to construct a building. The order of operations can be reversed. There is nothing in here that stipulates it’s got to be road first, building second. So again, signing, the MOU I think is a good document, it obligates the county to do our part, obligates them to do their part, and with that, I do see that one of the folks in the audience has something he wants to say, if you’re willing to recognize him, Mr. Chairman, I appreciate that as well.”

Chairman Dennis said, “You have one minute.”

Mr. Logue said, “We came in here last week, you said you needed an MOU, sir. We got you an MOU. I look at this as a stonewall. I’ve been called a blackmailer. “We put out well over \$100,000 to make this thing happen for Sedgwick County.

People at your school can go to that school. We're not trying to keep this school away. We're talking about, we need to close all the roads in Sedgwick County so concrete trucks can't go on them?"

Commissioner Unruh said, "No."

Mr. Logue said, "You don't realize how many concrete trucks go down 143rd, and it's not tore all to hell, excuse my, but it's all there, and people keep on doing it. This building that we're talking about is no more than a residential home with two offices in it, or two school, I mean, for them to be able to do this. This is not a schoolhouse construction that you got hundreds and hundreds and hundreds of trucks coming in and out with heavy stuff. This is nothing more than a residential home. So we're concerned about this right here.

"How many developments have you put in or okayed for to put in and put streets in for residential homes on, and then it turns around and they build houses in there? Sure, there's going to be faults every now and then, but the cost that you're paying for this road today, to go in and fix it for [\$]2 or \$3,000 is still going to be cheaper to fix it that way than it will be to not put it in right now. Sure, okay, you might have to go back and fix the berm or something, but it's going to be cheaper than you're going to pay for another road at another time. Chances are before they get to that thing, we'll have the foundation in that school, but we need some help here to get this project underway, or we're going to have to push them out and not even get it done in time. We need to get this construction started.

"Once this is started, I mean, I don't know how fast your crews are going to put that asphalt in, but we can get after it. You'll have the heavy stuff done before it's even laid down on their schedule. But we got to get this moving. We need your help, I mean, I don't want this moving target, I can't hit a moving target. I mean, we wanted an MOU, we got an MOU for you, sir. Let's move on this thing. That's all I got. Thank you."

Chairman Dennis said, "Thank you, sir. Commissioner Ranzau."

Commissioner Ranzau said, "I'm very sympathetic to what he just said. He's absolutely is, my colleague said they needed an MOU to protect the investment of the county, and they got it. He's right, there is a moving target. I mean, one of my colleagues has been trying to kill this project for months, and if he was so worried about tearing up the road, that should have been brought up months ago. It was brought up subsequent to the last meeting as just another roadblock. Perhaps Commissioner, we need to temporarily reassign this whole area to District 1. I suspect you'd drop the opposition at that point. This is ridiculous. You've been trying to kill this for months. Okay?"

"You've got people calling Senator [Susan] Wagle to try and kill this project and calling KDOT (Kansas Department of Transportation) to try and kill this project.

"Somebody was going to call the governor, I don't know if he did, you can ask, to try and kill this project. Don't tell me this is about tearing up the road. It's ridiculous, Commissioner. Stop putting up road blocks and trying to kill this project. That's what's going on behind the scenes, and you know it. Now let's vote on this, and let's pass this. This is what needs to happen for this community, and stop the behind the scenes shenanigans that goes on. It's been going on for a year and a half and longer for a variety of things. This really sickens me, the lengths that people are going to try and kill this project. That's what's happening behind the scenes that nobody knows about, and you're right, road block after road block after road block."

Chairman Dennis said, "Thank you, Commissioner Ranzau. Well first of all, what the motion is on is on whether or not we have a CIP amendment. It's not on the MOU, that's the next thing that we're going to be discussing. All of the discussion we're having on the MOU is a little premature at this point, because that's not what we're discussing. The second point is that in the future, we're going to be letting other contracts to do roads. This is an emergency that's being made up right now because we've got a contract out there that this can be added to. We're going to have future contracts. We've got 600 miles of road we take care of in Sedgwick County, 600. We're talking about 100.

"Adding this to a future contract is not a big deal. I have told Commissioner Howell yesterday I would vote for it if we could delay it. I would approve this. I don't care how that happens, but I can't vote for it and say that we've got a chance of tearing it up now. We've got a good price right now, I agree. But that good price is only valid if we don't have to build the road twice, because if we tear it up and we have to build it again, it's going to be very expensive. I will vote for the MOU, I would support putting a road in. I don't support the way we're doing it. That's my whole point I've been trying to make all along. So, Commissioner O'Donnell."

Commissioner O'Donnell said, "Thank you, Mr. Chair. The arguments on both sides, I think, are valid and important. I know for me, the issue is I made a commitment a while back to Commissioner Howell that I would support this, and I'm sympathetic to his concerns about the district.

"I would contest some of the things that were said by Commissioner Ranzau about what was happening behind the scenes, but they weren't directed to me, so that's not my issue. But I will be supporting Commissioner Howell's motion today, based on the fact that I made a commitment to him. How long ago was that?"

Commissioner Howell said, "I don't know."

Commissioner O'Donnell said, "Months ago."

Commissioner Howell said, "Yeah."

Commissioner O'Donnell said, "So I am concerned about the road getting beat up during construction, but I'm really backed in a corner on this based on my commitment to Commissioner Howell. So that's why I plan to support his motion."

Chairman Dennis said, "At this point, if Commissioner Howell wants one more vote, all he has to do is say, hey, we're going to do this in a future CIP amendment, and we're going to do it and you're going to get votes for it. Commissioner Howell."

Commissioner Howell said, "I have one question for Mr. Spears. That is, a while back we paved a half mile on 127th Street by Southeast High School. At that time, the contractor, I think, had some type of warranty that if the road failed in some way for like a year that they were able to cover the repairs for that road, and there were in fact some failures on that road. I don't know if they had concrete trucks or whatever went down that road, but there were a few places where the, let's just say the base under the road may have settled or something, but there was some places that needed to be repaired, and all it took was a phone call, and the next day those things were fixed. It didn't seem like it was extremely difficult or expensive. But I believe the contractor

took on some responsibility to make sure that road lasted at least a certain while with normal traffic. Can you please confirm that that's true?"

Mr. Spears said, "For all of our contracts, all of our contractors with roads, there is a one-year warranty on the road for normal wear-and-tear. If there's abnormal wear-and-tear, there would be a negotiation about that, because they would not come back and replace the whole road, but you know, if there's just small places that happened due to something possibly that they did, or it could be under normal wear-and-tear, they, most of them will come back, they're all a little bit different in their attitude, but most of them will come back within that year and fix it."

Commissioner Howell said, "Do we have that warranty on this contract this year?"

Mr. Spears said, "Yes, we do."

Commissioner Howell said, "For roads that have gone beyond that one year that have failed, for example, you fixed a couple places on 143rd Street just this spring, or just in the last couple of months, I assume that was done by a county crew. They went out there and made repairs. Is that correct?"

Mr. Spears said, "That's the county crew, because the base of that is cold mix..."

Commissioner Howell said, "Sure."

Mr. Spears said, "...and that's on us."

Commissioner Howell said, "Can you just off the top of your head, can you tell me how much effort was that, how expensive or difficult were those two repairs?"

Mr. Spears said, "Well, it depends on the size of them, and as you know, there was a couple of them they're pretty good size."

Commissioner Howell said, "I'm say four feet wide by ten feet long or something like patch."

Mr. Spears said, "Right, and I don't have a number to that at this point, but..."

Commissioner Howell said, "It's not hugely expensive. We're talking about \$60,000 paving project."

Mr. Spears said, "No, no it's not unusually expensive, but it..."

Commissioner Howell said, "If you had to replace the entire road, it wouldn't be another \$60,000, right?"

Mr. Spears said, "...takes people to do it, it takes materials to do it, it takes trucks to do it."

Commissioner Howell said, "So I guess my point is, if you made a repair to the road, my guess, it's probably going to a few thousand dollars, not \$60,000."

Mr. Spears said, "Correct."

Commissioner Howell said, "So, we're not going to build the road twice. If you have to repair the road, you're not going to replace the entire road. Worst case it would be another \$60,000. We're not going to replace the entire road again. We're going to make a repair if necessary, and it's under warranty. Again, we're talking about, you know, and I don't know that a few thousand dollars' worth of repairs even on the county's dime, which I don't think is likely to happen, but even if it did happen, is that a reason for us to push this back? I don't think it is. I think this thing is another excuse to, again, someone used the word roadblock, that's an interesting word. That's what this is.

"This is, this is unfortunately, it's political. It should not be. I feel sorry for the, for those involved, those parties involved. I'm afraid that we are offending our small business owners, we are making statements that in my opinion, are disrespectful. It's as if we don't believe or trust the things that they say. At the end of the day, I want the school in Sedgwick County, and I think that this is not a huge expense. We need to move forward. If we don't do it, it's not going to happen here, it's going to happen elsewhere. That's the truth. That's the truth. This idea that we're going to damage this road and have to replace it or build it twice is a ridiculous argument. I don't think it's going to be that bad of a road that it can't handle 15 concrete trucks.

"Even if it did get damaged, it's not going to be hugely expensive, or if it was damaged, it's under warranty, under normal wear-and-tear. Mr. Spears, does normal wear-and-tear include concrete trucks going down that road?"

Mr. Spears said, "Yes."

Commissioner Howell said, "Okay."

Mr. Spears said, "A small amount, but if it's a large amount, that's another story."

Commissioner Howell said, "Okay."

Mr. Spears said, "But they're a legal load, they're allowed to drive on a public road."

Commissioner Howell said, "On top of that, we have it in the MOU that they're going to hire contractors and instruct them they cannot use this paved road to get there. It's in the MOU. We have protections on that as well. This is not a real argument. This is a baseless discussion that has no, it's not a real reason to push this back, and if we do push this back, it will not be \$60,000, it will be something much higher. That will cost a lot more than repair, and it will cost the county more money. So this is not, this is not smart. We need to move forward. Thank you, Mr. Chairman."

Chairman Dennis said, "Thank you. One quick question for Mr. Spears. I know we've been putting you on the spot a lot today and I apologize."

Mr. Spears said, "That's alright."

Chairman Dennis said, "Are you going to let any more contracts in the future for roads?"

Mr. Spears said, "Yes."

Chairman Dennis said, "Thank you. So it is possible that we could include this in a future CIP amendment."

Mr. Spears said, "Yes."

Chairman Dennis said, "Thank you. That's all I'm asking, that's what I asked yesterday, and I thought we had an agreement, but evidently we don't. We have a motion and a second. Madam Clerk, call the roll."

Commissioner Unruh said, "Excuse me. Could I get a clarification on the motion?"

Ms. Page said, "Yes, sir. It's amend the CIP to include the half mile road at the Cook Airfield."

Commissioner Unruh said, "Alright. Does that imply it would be done, then, with this contract immediately? Okay."

Mr. Yost said, "Well are you talking about the MOU?"

Chairman Dennis said, "No, we're not voting on the..."

Commissioner Unruh said, "The CIP."

Chairman Dennis said, "...MOU, we're voting on amending the CIP. That's the only thing we're voting on right now. Madam Clerk, call the roll."

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	No
Chairman Dennis	No

Chairman Dennis said, "I only voted no because I think we can do this same thing at a later CIP."

Commissioner Unruh said, "Right."

[18-590](#)

MEMORANDUM OF UNDERSTANDING FOR PAVEMENT OF ROAD.

Presented by: Will Deer, Assistant County Counselor.

RECOMMENDED ACTION: Take action as the Board deems necessary.

Chairman Dennis said, "I still support what you're doing out there. I want you all to understand that. Okay? Next item that we need to discuss is the MOU that we have received. Mr. Deer, do you have any comments?"

Mr. Deer said, "Really beyond what I've already explained, Mr. Chairman, I don't have anything further. I'd be happy any questions about the document or..."

Chairman Dennis said, "Thank you. Commissioner Howell, do you have a motion?"

Commissioner Howell said, "Yes, Mr. Chairman. We've talked this thing to death, and I think it only makes sense we would accept the MOU at this time."

MOTION

Commissioner Howell moved to approve the Memorandum of Understanding, and authorize the Chairman to sign.

Commissioner Dennis seconded the motion.

Chairman Dennis said, "Commissioner Ranzau."

Commissioner Ranzau said, "I'll second that. I just want to clarify for the record, when I said there were efforts being made to kill this project that I'm going to say this, and you don't need to say anything unless I get anything wrong. You have an agreement with KDOT to get a grant award. There were efforts to try and get that grant repealed or revoked, okay. Not about the road, but there were efforts by this Commission to get, certain member or member of this Commission is try and get that grant revoked. Okay? That's important for the public to know what's going on here."

Chairman Dennis said, "Thank you. Any other discussion? Madam Clerk, call the roll."

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Chairman Dennis said, "Next item, please. Thank you, Mr. Deer."

Approved

G [18-529](#)

PRESENTATION OF THE COUNTY MANAGER'S 2019
RECOMMENDED BUDGET.

Presented by: Mike Scholes, County Manager.

RECOMMENDED ACTION: Receive and file.

VISUAL PRESENTATION

Mr. Mike Scholes, County Manager, greeted the Commissioners and said, "It is my pleasure to present to you the 2019 County Manager's recommended budget. Our process for this budget started in February, when our leadership team met to talk about our financial condition and the upcoming challenges. We then heard about additional needs from our divisions when they presented their 2019 requests this spring. While we've addressed a number of these issues in my last two recommended budgets, like employee pay compression, pent-up demand in public safety, and process improvements, we know that our environment is constantly changing and we must adapt. Whether it be new cyber security threats, improving technologies available to us to help us do our business, crime trends in our community, an increasing number of citizens with mental health challenges, or changing citizen expectations of

government, we continually face pressures to optimize our resources and make every taxpayer dollar go as far as possible.

“Many of the challenges we’ve heard about aren’t new. Similar needs come from multiple departments and divisions or have carried forward from the last few budget cycles. It has prompted me to think about how we can do our business here at the county. This budget marks the beginning of a new challenge I’ve put forth to our leadership team to transform our business systems to optimize our day-to-day operations and achieve organizational efficiencies.

“Essentially, I want to transform the framework we use to accomplish our goals. We know our employees are continually working to implement innovative ideals to improve our effectiveness in performing our work or to save money to ensure we are as efficient as possible. We see many of these who are recognized at our quarterly recognition ceremonies, many of these employees. As I told you earlier this year, our employees have saved more than \$4 million in my first two years with the county by implementing their ideas at the division level. We can capitalize on this entrepreneurial spirit by developing an overarching strategy and template that every division or section can use when they are evaluating their process and procedures, trying to solve a problem or implementing a new program. In doing so, we can position ourselves to achieve our strategic plan objectives in a way that’s consistent with our county values, particularly the tenets of Community Service, Accountability, and Unimpeachable Stewardship of county resources.

“We need to continue to build on the progress we’ve made through the creation of the Policy Review Committee, the development of policies and standard operating procedures, establishment of internal controls and the brand new technology review board. I will be working with department and division heads after this budget is adopted to integrate this vision into our day-to-day approach to work as we work toward strategic plans in every division that tie into the county’s strategic plan.

“I’m proud to offer you this budget for consideration. I believe it is a great next step in our implementation of the objectives the organization has identified in our strategic plan. Lindsay will walk you through the details. We’d like to highlight a few of the items I am most excited about. The first is continuing to plan for public safety space needs and progression on the new administration building that have been achieved through the proposed 2019-2023 Capital Improvement Program. Two, addressing public safety service needs, including the addition of six additional call takers to 911, so our citizens have an even quicker response to their calls for emergency services, the addition of an EMS (Emergency Medical Services) crew to Fire Station 39, to better respond to citizens in western Sedgwick County, and establishment of the expectation that our public safety agencies will use a universal method to track service demand times to help us address issues as soon as they arise.

“Three, addressing systemic issues in our behavioral health and public safety areas through the addition of two community collaborator positions to work with regional partners. One position, the substance use disorder community collaborator, will help us find solutions for this burgeoning substance abuse issue in our community. The other, a behavioral health community collaborator, will help us address the increasing number and complexity of behavioral health needs in our community. With your support, we hope to accelerate the kick-off for these important programs within the next month or two.

“Four, improving community health by adding a public health educator position, adding five positions for suburban school district mental health support, and providing continued support for service provider capacity through the Sedgwick County Developmental Disability Organization (SGCDDO).

“Five, we also know that our technology is aging, and we have a need to replace or upgrade our equipment and software. This includes radio replacements, which we propose to do over a three-year timeframe, system security improvements in ITSS (Information Technology Support Services), and plan for an updated CAD, a computer aided dispatch and record management system (RMS) for our public safety colleagues. The state also is making changes that impact our District Court system.

“Continued efforts to recognize employees in a fiscally responsible and sustainable way with a 2.5 percent pay adjustment and 1.5 percent bonus pool to be allocated to exemplary performers. Finally number seven, flat mill levy rates with the budgets I recommended to you last year for both the County and the Fire District [No. 1] at 29.359 for the county budget and 18.371 for the Fire District budget.

“In summary, the recommended budget you’re about to see was created to ensure that your goals were met and the strategic priorities are funded at an appropriate level to achieve our desired results. It is my intent in all budget decisions to preserve the county’s sound financial condition.

“I want to commend all the division heads who participated in this process, not only the executive team with Tom Stoltz, Tim Kaufman, David Spears, myself who participated in this as A budget team, but also I would like to thank CFO (Chief Financial Officer) Lindsay Poe Rousseau and her team. The budget team itself and particularly Budget Director Lorien Showalter Arie and the budget office staff, for their hard work in producing this balanced budget. I look forward to working with the Commissioners and elected officials over the next month to get the budget adopted. Also, I failed to mention Rusty Leads as a new Assistant County Manager for Public Safety, coming just a few months ago and being an integral part of this team to help put this budget together as an executive team, was really instrumental in our success. I want to thank the whole team for that, as well as the Budget Department for all their hard work, all the division directors. Thank you very much, without further ado or questions, I will bring up Lindsay.”

Ms. Lindsay Poe-Rousseau, Chief Financial Officer, greeted the Commissioners and said, “I’m really not that scary.”

Chairman Dennis said, “Good morning, Lindsay.”

Ms. Poe-Rousseau said, “As Mike said, I’ll be walking through the details of the recommended budget with you this morning. But I want to follow up and thank my budget folks led by Lorien Showalter Arie, but made up of Carli Sanchez, Brandon Mills, Todd Kawawa, Carli Sanchez or Lee McCrea. I’m sorry I was going to say your name twice Carli for all of their hard work preparing this nearly 750 page document for you. So with that, we’ll get right into the details, and Commissioners, you should have a copy of this presentation at your seats.

“When we started this process back in February, as Mike said, you did outline a number of principles for us to follow in preparing this budget for you, and so, of course, the very fundamental rule that we’ve had is to fund this budget with a flat mill levy rate,

that 29.359 mills that the Commission set in its target mill levy rate resolution back in 2016. You told us you did not want us to bring you a budget that would trigger an election under the property tax lid. You wanted us to address increased demand for public safety and public services needs along with the space needs. Of course, we spent considerable time talking about that through the last six months. You wanted a balanced budget, although you did permit us to do some drawdown of fund balance in our special tax fund to reach levels that we proposed were prudent for a county our size and the business activities in those funds. You told us you did not want a substantial reduction of services, and you permitted us to have some strategic, moderated use of debt.

“The County Manager also outlined a number of expectations when he set targets for divisions. He told us he wanted us to focus on the priorities within the county’s strategic plan. He wanted to address the highest priority needs of elected officials and division heads, in particular, as we’ve already said, public safety space needs, and also a number of technology demands, which we’ll talk through as we go through the presentation.

“He also wanted us to continue to address employee pay issues, and as he highlighted, there is a four percent overall pay pool included in this budget, two and a half percent compounding base pay adjustment and one and a half percent one-time bonus pool for exemplary performers. Finally, as he just talked through, he wants us to focus on proactive and innovative ways to improve organizational effectiveness and efficiency through process review, process improvements, consolidation where possible, training of our partners, and then of course, collaboration with internal and external partners.

“So the budget that you’ll hear about today totals \$439,530,621. That is made up of two parts. Of course, we are two separate entities that are presented in one single budget book. There’s Sedgwick County government, which as you’ll see based on this slide here, our budget has been relatively flat over time in that area. You can see the Fire District [No. 1] budget at \$20.5 million and this proposed budget is a little higher than past years, and we’ll walk through why that is as we go into the presentation. So as we said, of course, we are focused on the county’s overall strategic plan, and so how do we spend our money associated with that strategic plan? This slide shows how the budget is broken out across those four priorities. Of course, priority one is Safe and Secure Communities. You can see that’s nearly 50 percent of this budget. That includes not just things like the Sheriff, Corrections, Regional Forensic Science Center (RFSC), it also includes Public Works, so the highways, the noxious weeds, things that keep our environment healthy and safe.

“Category two or I’m sorry, priority two is Human Services and Cultural Experiences. So that includes things like COMCARE, Aging, Intrust Bank Arena, Exploration Place and those types of entities. Communications and Engagement consists of the strategic Communications Office in the County Manager’s Department. It also includes the Election Office, and so it represents a small section of the budget, but certainly very important to what we do here at the county. Then priority four is Effective Government Organization. That includes things that we typically think about in terms of general government, our debt service, payments to WSU, as well as economic development.

“In terms of how we spend that money, we spend it primary on our people. Personnel makes up 50 percent of the budget, and that’s not just earnings. That also includes all of the payroll taxes that we pay on behalf of employees for things like retirement or

social security. It also includes retirement contributions and any allowances that employees might have. The next largest category is contractual services, so things where we're paying someone to do something for us. That can range anywhere from external legal counsel to things like our fleet charges. There's a lot of activity that happens in that \$159 million.

"Our next category is debt service. This number that's represented here is not just Sedgwick County's debt service, it also represents the lease purchase payments that the Fire District makes for its larger pieces of equipment, so that's why that number is a little larger than maybe what you might expect to see.

"Commodities are smaller things, maybe laptops or the drugs that EMS buys to provide to patients. Capital improvements, of course, are what you'll hear about when we get into our Capital Improvement Plan as well as some other smaller expenses that may not rise to a level of actually being included in the CIP. Capital outlay is equipment. Those are pieces of equipment that are expensive, so maybe a vehicle or a mass spectrometer at Regional Forensic Science Center.

"Then the final category is transfers. This isn't necessarily an expense to the county, because this is simply moving money around within the budget from fund to fund, but in all, that totals \$439.5 million. We fund all of that with at least a good portion from property taxes. About 36 percent of the overall budget you'll see here is funded with property taxes between Sedgwick County and Fire District [No.] 1.

"For county government, again, that rate is 29.359 mills. That is consistent with the target resolution that you all passed. The Fire District, as we'll discuss, is at 18.371 mills. That is the rate the Commission intended to adopt last year. Again, after technical adjustments, that went up a bit, but this is returning that back to that rate. So when we look at the overall budget in terms of revenues, this recommended budget includes property taxes of about \$157 million, again between Sedgwick County and Fire District 1. So more than a third of the budget is funded in that way. Other taxes, like motor vehicle taxes or sales and use tax, comprise about 12 percent of the budgeted revenues here. Our governmental revenues include funding we get from the state or the federal government, and that comprises about 11 percent of the budgeted revenues included here, charges for service are another 26 percent.

"Other sources, like investment income or administrative reimbursement, are shown in the seven percent of budgeted revenues. Fund balances, this number is \$37 million. That is primarily in the county general fund, again, for the contingencies that we budget. We don't want to tax our citizens to fund that. We want to have that budget authority available in case it's necessary for a disaster of some kind. We also have some significant draws on fund balance across some of our internal service funds. For example, our fleet fund has a contingency of one and a half million dollars and we treat it similarly to the way we do in the general fund.

"We also have some additional budget authority in our health and life insurance fund, because we are self-insured, so we want to make sure there's adequate budget to cover any significant events that may come up. Certainly, as we talked with you during the development of this budget, we are intentionally drawing down some fund balance in our workers' compensation fund. That is funded with other departmental dollars, and so that actually saves money across the organization by doing that. So getting into the highlights of this budget, this is again, a highlight. For an exhaustive list, you'll want to actually refer to the budget book itself. There's a lot of great information in there.

“So the first thing we’ll talk about is priority one, Safe and Secure Communities, and again, we’ll be highlighting changes as compared with the 2018 budget. So the first thing we want to highlight and Mike talked about in his presentation, is the addition of a new EMS crew to Fire Station 39. This will allow better response times to western Sedgwick County. That is at a cost of just about \$600,000, because that does include the addition of an ambulance and some other one-time equipment that we’ll need. The second highlight Mike also talked about is the addition of six call taker positions. This will allow us to achieve industry best practices set by the National Emergency Number Association (NEMA) and the National Fire Protection Association (NFPA), and over time we’ll continue to monitor that data and make sure that those citizens are getting the best response time possible.

“Within MABCD, there are the addition of two positions, a plumbing inspector and a mechanical inspector. Those positions have been served essentially through temporary and loaner positions. There is a need to add these positions permanently to the staffing table to allow them to keep up with the workload, and so that’s what this action would do. Within the District Attorney’s budget, you heard during his budget review in May some of the statistics he had about the number of criminal cases, how those are increasing, not just the number, but the severity and complexity of those. So this adds two positions to his department to better meet that demand.

“Finally, as Mike talked about, one of the priorities we’ve heard from Commissioners is the addition of the substance use disorder community collaborator position, likely, which will be accelerated into this calendar year. That position will act as a community liaison facilitator and coordinator for a public-private, non-profit multi-agency, multi-discipline approach for substance use disorder treatment and mitigation in the county. This person will participate with community based and public sector focus groups, interface with law enforcement, pre-hospital medical care providers, medical care facilities, Medical Society of Sedgwick County (MSSC), the KU (Kansas University) Medical Center (KUMC), WSU School of Social Work, substance use disorder treatment providers, behavioral health services providers, the Health Department, [Department on] Aging and other community resources. The position also will investigate grant funding opportunities for our community.

“They also will work with first responders to development self-help initiatives and educate first responders, so very busy position and certainly a high priority for the organization and the community. As we’ve already talked about, space needs have been an ongoing discussion for the last really year or so. As we know that both District Attorney, District Court have an increasing need for space here in this building. So this recommended budget includes a CIP that will include an expansion and renovation at the Adult Detention Facility to create space so that the Sheriff’s folks here in this building from the second floor can move out freeing up space for that District Attorney to move in.

“It also includes an administration building, and we’ll talk more about the details when we get to the capital improvement plan section of this. But just as a reminder, we’ll need a decision on that within the February to May time period next year.

“This also includes security improvements for our election facilities. It includes continued preventive maintenance for our facilities and drainage road and bridge infrastructure. We do address correctional facility issues like HVAC (Heating,

Ventilation, and Air Conditioning) needs and security cameras. We'll talk more about that. Finally, I said we would come and talk about why the Fire District budget is up a bit. This is one of the primary drivers, this final bullet. This is, there is budget authority in a Fire District contingency to potentially fund a remodel of Fire Station 31 in Andale. So this is something that we'll have ongoing discussion about. It's currently on the watch list, but it's something that we anticipate potentially doing in 2019.

"Continuing with priority one, Safe And Secure Communities, we know that just like at home, the costs of doing business are increasing for our public safety folks. So as we heard about from Mike, we are doing some radio replacements. The first year of this is in the 2019 recommended budget. There are \$767,000 included in this budget for the county that will replace mobile and portable radios at Public Works, Facilities Maintenance, DA (District Attorney), Emergency Management, Animal Control, and then we also have the Fire District that will have radios replaced. This is another reason for an increase in the Fire District budget. While we do have some cash available in a Fire District special equipment fund, which will fund the bulk of the about \$700,000 purchase, we know that there will be some need for additional funding from the Fire District operating budget, and so the contingency for the Fire District includes an additional \$250,000, which is also contributing to that overall increase in the fire budget.

"We also know from the Sheriff that his contract for inmate meals and inmate medical include increases each year, and so this budget provides additional budget authority to accommodate that. We also heard from the District Court that just like in the DA, where there is an increase in the number of criminal cases overall, we also have an increased number of indigent defendants who are in need of an appointed attorney, and so the District Court pays for that. So there is an additional \$200,000 to pay for those additional attorneys. Some statistics on that, for example, in two years, criminal cases that are handled by these attorneys increased 31 percent in just two years. On the traffic side, it increased 46 percent in only two years. So this additional funding is necessary for that.

"We also know that as a result of the good work and collaboration between Corrections and the Sheriff, we have a new jail annex that's being built that will allow inmates to stay in county rather than being put out-of-county. We should save money overall, but it does mean we need to provide increased medical services to that approximate 170 additional inmates that are now going to be in Sedgwick County. So there is an increase to the medical contract for the jail to provide additional nursing and medication aid services.

"Finally, Regional Forensic Science Center has aging equipment, and as that aging, or as that equipment gets older, it requires more service, so there are increased costs and an increased budget authority to cover that as well as cover supply costs increases that they're experiencing.

"The final slide for priority one, Safe and Secure Communities, focuses on the road and bridge Capital Improvement Program. As David already referenced earlier today, we do have 600 miles of roads and approximately 600 bridges, and our current preventive maintenance schedule calls for 100 miles per year for roads and approximately 10 bridges per year. We do have targeted bonding within this recommended budget as shown in the amounts here.

"So shifting years a bit to priority two, Human Services and Cultural Experiences, we

do have increases in public services funding. First of all, as we've talked about and actually you heard an agenda item on related to school mental health, week or two, to add additional positions for USD (Unified School District) 259, this would add five additional positions to suburban school districts to provide support for students with behavioral health needs. We also would maintain increased funding for CDDO (Community Developmental Disability Organization) service provider capacity at \$250,000. This had been included as a three-year proposal. In prior year budgets it was set to expire this year. This continues that funding for CDDO for another three years with 2019 being the first year of that. There also is increased funding for Aging in-home community and physical disability services. This includes programs like Meals on Wheels, adult daycare, home modifications, prescription vouchers, aging legal services, home delivered groceries. We know that our aging population is getting bigger, and so there is more service need. So in all \$100,000 goes to those services.

"As we talked about, or as Mike talked about in his opening remarks, there is also the addition after behavioral health community collaborator position to this budget. That position, like the other, will be responsible for working with community leaders so that they can work together to address needs of persons, excuse me, with behavioral health needs that are currently over-represented in emergency rooms, police and Sheriff encounters, jail detention centers and are frequent users of our community crisis services. This person will be responsible for convening regular meetings of those stakeholders to identify gaps, to facilitate discussions, to research grant opportunities and to help with the development of a Continuum of Care (CoC).

"Finally, for this slide, there is the addition of one public health educator position to the [Sedgwick County] Health Department. That position will be largely responsible for tobacco cessation and diabetes management. In 2015, there were five health educators as a part of the health promotion program that were eliminated. This restores one of those.

"Shifting to priority three for Communications and Engagement, there is additional funding for election facility enhancements. There was a report prepared by the Sheriff's Office and Courthouse Police to identify areas of risk for the Election Office. That report has come back, and we have some idea of what those necessary improvements are. So this budget includes [\$]35,000 in 2019 to do that. Then as we'll talk about in the Capital Improvement Program, there is a larger pot of funding in 2020 to implement those changes.

"Shifting gears a bit, there are enhancements planned for the county website in 2019. Not necessarily additional costs, but certainly worth highlighting in regards to Communication and Engagement.

"We'll be able to add some new features to the website, things that we haven't been able to do before to improve the way we interact with our community members. We'll have some technical changes to improve the way the website performs, and finally, there will be some usability improvements, including improvements for disabled users, and also we'll polish the way the website looks.

"Shifting to our final priority, Effective Government Organization, as we already talked about, there are, there is an overall 4 percent pay pool included in this 2019 recommended budget. Again, two and a half percent of that is for general pay adjustments that would go into effect January 1. That is about \$4.1 million in all funds, when we take into account the total impact on payroll taxes over time and everything. Another one and a half percent is included as a one-time bonus again for exemplary

performers as part of the new performance management evaluation system that we have shifted to in the last year. Finally there is an increase of 5.3 percent for employer and employee health insurance premiums. That would have gone up slightly more but for one change that will be recommended through this process, and that is that we will somewhat narrow our prescription network. By doing so, we're able to get discounted rates with the particular prescription provider. So more details on that will come out as we go through the process.

"We also heard much about technology and needed technology improvements. One of the things both Commissioners and Manager expressed concern about is how that information is coming to you and how it should be routed through our centralized ITSS Department, and so going forward, there is a technology improvement process that will be put in place, likely technology review board that will vet all of that information and make sure there are standards across the county and that will be led by our CIO (Chief Information Officer) going forward. We also know that the District Court is being told by the state that they'll be going to a new Odyssey [Case Management] System. To do that, they need to upgrade their Microsoft Office to at least 2013. So there is some funding in this budget to accommodate that upgrade and hopefully our County Counselor's Office will be able to piggyback on that as well.

"We also have heard much discussion about the Correction's database. We know there are a couple of different milestones, there is a good chunk of that funding that's available in 2018, but they need some additional funding to cover that in calendar year 2019, so this budget accommodates that. ITSS also wants to go from a traditional antivirus system to a next generation antivirus, an endpoint detection and threat response solution. So this budget includes funding for that. Finally, we know that our Financial and HR (Human Resources) System will go end of support in the mid 2020's. As we prepare for our advancement to that new system, we want to do some testing to make sure we understand how that's going to work, because it's a much more off the shelf system, much less customized than what we've been using.

"So this budget would accommodate testing for that, essentially what they call a sandbox for users to test with in advance, and so this budget accommodates that as well.

"One of the more significant changes in this budget deals with the way we do EMS billing. Back in the 2014 budget process, we thought we could save money by taking the EMS billing that was being done by an external vendor and doing that in-house, and so that effort was made, and as the auditor explained to you a few weeks ago, while we did save some money, we weren't quite making as much as we thought we could. So this budget proposes to outsource that again, and so that would result in the elimination of seven of the eight positions. Following the auditor's recommendation, we would leave one position on the staffing table, now to be housed in Finance to oversee that building and make sure we're mitigating some of the risk and things we heard about during that presentation. If the Commission supports this, essentially the day of budget adoption, we would plan to issue an RFP (Request for Proposal) for this service. As we've heard, there is an intent to take care of those employees who would be impacted by this decision, and so you'll be hearing more about that if this is something the Commission opts to follow through on.

"Now we'll get to the Capital Improvement Plan. This looks very much like what you saw at your last CIP workshop, so I won't spend a lot of time belaboring all of these points. But this is your 2019 facility and drainage Capital Improvement Plan portion. As we've already talked about the Adult Detention Facility is going to be remodeled and

expanded to accommodate office folks. That will cost about \$5.5 million we anticipate, and we would intend to issue bonds to reimburse whatever those costs are at the end of next calendar year. It also includes funding for the Juvenile Detention Facility (JDF) security camera system. We would modernize elevators at the jail to prevent any issues that could happen in an emergency. We would replace the salt storage building at the west yard, I'm sorry, make improvements to it.

"There is additional funding to continue on the track of complying with our ADA (Americans with Disabilities Act) transition plan. There is funding for the outdoor warning device, installation and replacement as well as some computers that operate that system. Finally, the Wichita/Valley Center Flood Control Project, this portion is for the capital improvement money that we give to the city that basically administers that program. So that \$500,000 is included. In total, this is \$7,481,231, and you can see how that's broken out between cash and bond.

"Looking at roads only then, this is the county portion of funding. This is funded entirely with cash in next year's budget. You can see that the bulk of this goes to preventive maintenance the rest is spread across the projects listed here that David had talked with you about during the CIP workshop, and I'll be happy to defer to David on any questions about the specifics of this. You're welcome.

"Going to bridges for the county portion. These are the bridges that would have work done on them next calendar year. You will see the top four involve some component of construction.

"The rest include design or right-of-way acquisition in total, this is [\$]6,050,000, of which about [\$]2,050,000 would come from cash, the remainder to come from bond. I will also be happy to turn it over to David, if you have any questions about these.

"So in summary for the county portion for 2019, you'll see that facility and drainage equals about [\$]7.5 million, as we discussed. Roads are about [\$]9.8 [million]. Bridges are about [\$]6[million]. So in total, the county portion dedicated to CIP in the 2019 recommended budget would be \$23,286,231. I'll point you, though, to that asterisk portion, because as any good finance person would do, of course, we always have caveats. The overall program does include some funding from external partners, so the total CIP that you'll actually see in the book is \$25,872,231, and that's primarily from revenues we expect to receive or at least be funded with, dollars from KDOT or federal highway funds.

"So looking at the final four years of the Capital Improvement Plan, just some highlights, we do have the administrative building and main courthouse remodel. The portion that is reflected in the CIP for the administration building is just for the portion we would bond. We do continue to plan to reserve \$3 million from your action earlier this year to put toward that administrative building, and we would take action later this year to actually move that cash from the general fund to that project to accommodate that. As we talked about, there are additional building improvements. There's \$500,000 in this CIP in calendar year 2020 to address some of the more significant needs associated with that review that was done by our law enforcement partners. We also have the replacement of EMS Post 1. There is some correctional facility HVAC replacements and improvements, various park projects, as we had discussed, continuing investment in the Wichita/Valley Center Flood Control Project at [\$]500,000 per year, and then strategic bonding of certain facility projects.

"Again, that is all outlined within your Capital Improvement Plan within your book, and

I'm happy to answer any questions you have about that when we get to the end of the presentation. For roads and bridges, we continue on the track to work on 100 miles per year for roads and 10 bridges per year for that work. Then finally, there is, as we already talked about, some strategic bonding, around \$4 million per year in two of the four outer years of this CIP. In total, those final four years represent \$96.6 million of the county portion of funding. The overall plan is \$105.3 million in those four years, of which about \$8.7 million is intended to come from our outside partners. So when we look at all five years together, we have a total county portion supporting our Capital Improvement Plan of \$119,901,585.

"So we've talked about the budget. Of course, the budget is a plan, and it's a spending limit. So what does this look like in terms of what we really expect to happen when this budget and this Capital Improvement Plan is adopted? So you're used to seeing this operating income chart. What this does is represents what we expect to really happen with our revenues and our expenses in our eight county property tax supported funds. So this is cumulative operating income or deficit.

"I am very pleased to show you that in 2019, we actually have an overall surplus of about \$100,000 projected even with some of that strategic drawdown in some of those tax funds that we talked about. You can see that in 2020, we do have some deficit projected, but again we have some significant facility projects. We also have the CAD and RMS (Records Management System) system replacement for our Sheriff 911 and those partners in that year. So actually, overall, while there is a deficit projected there, it's certainly not bad news from my perspective. Then you can see that in the outer years of the forecast, we have surpluses projected in all years. Now, I'll tie that back, of course, to the fact that we're in the early years yet. We do know there is going to be this more proactive and innovative way that we look at doing budgets going forward, and so this will be some additional workshops and things that we'll need to do with Commissioners to make sure that we're planning for the growth in our community and growth in our services that are necessary to provide, and so we'll have continued discussion about that, but certainly in this recommended budget, this is a very good story to see.

"Again, because we have focused on the general fund, because you have allowed us to do some targeted drawdowns in our other funds, this is kind of, this slide represents the bottom line for our county general fund. Again, we do require that, our policy requires that we keep at least 20 percent of budgeted expenditures reserved in our general fund unspent, and so this black line that you'll see on each of these bars represents that minimum amount. So not only are we not falling below, or not only are we not having many deficits, we're not ever falling below that level. So this bottom table that you'll see across the bottom of this chart shows how much either surplus, as shown in black, or deficit, as shown in red, we project in the general fund per year based on what we currently expect to happen and what's included in this recommended budget. So again, a very good story for us.

"In summary, the county government budget that you'll be asked to consider is \$419,042,893. It funds 2,894.37 FTE's (full-time employee), and again it has a flat property tax rate of 29.359 mills estimated, of course, before technical adjustments that could occur in November. For the Fire District, the budget is \$20,487,728. It funds 153.5 FTE's at an estimated tax rate of 18.371 mill. So overall, we have a total budget of \$439,530,621, about 3,050 total FTE's between our two budgets, and certainly this is something to be commended for divisions as they put together their budgets, they were challenged to do flat budget targets, and this is noteworthy because you may recall that we did across the board reductions for the 2012 budget, and really ever

since, departments have been asked to live within a flat budget with some periodic adjustments for decision packages or specific needs. It's one thing to ask departments to live within flat budget targets for a year or two, but certainly they have shown their creativity, innovation and efficiency over the last several years to work to get a budget like this. So with that, I'm more than happy to take any questions or defer them to the appropriate parties. Otherwise, I recommend you receive and file."

Chairman Dennis said, "Thank you, Lindsay. A very thorough briefing. One other date you're going to brief my [District Three] Citizens Advisory Board on August 6th, also."

Received and Filed

Ms. Poe-Rousseau said, "Absolutely. I'm sorry, I did forget the remaining key dates. So we'll throw that in here. That's not listed, but we do have an online budget hearing that will start today.

"We have last day up day also today in which, we'll put that publication out next week, and Lorien will do that briefing for you. We have a number of opportunities for folks to get involved, first a public hearing next Wednesday, then a social media town hall Thursday the second [of August] and then the final budget hearing on Thursday August 9th before hopefully you all adopt that budget on August 15th. I know you've got a trip to take, so."

Chairman Dennis said, "Good."

Ms. Poe-Rousseau said, "I think we can make sure that happens."

Chairman Dennis said, "Questions from the Commissioners? Commissioner Unruh."

Commissioner Unruh said, "Thank you, Mr. Chairman. Lindsay, thank you, that's a big effort, a good effort. Thank you for the presentation. Back on slide 14, I had a couple questions. First, the behavioral health community collaborator for COMCARE potentially in 2018, we're setting aside resources for that, but how is that, I've been advised that Via Christi [Health] had a grant perhaps that maybe they can help kick this off. We're going to work in collaboration with them so we use our resources effectively."

Ms. Poe-Rousseau said, "I believe Mike can probably address this, but if there is support for this from the Commission, then we would plan to bring an action to you the day you adopt the budget on the budget on the consent agenda to approve the creation of this position, and we would fund that this calendar year with whatever dollars we have. If there are no county dollars, we will figure out a way to fund that or I'm sorry no grant dollars we'll figure out how to fund that."

Mr. Scholes said, "We've identified the two positions, and we would propose on the 15th to bring that to the Commission for approval."

Commissioner Unruh said, "Okay."

Mr. Scholes said, "There are two vacant positions right now within the organization, we're living within, we're not growing, maintaining the flat nature of our budget."

Commissioner Dennis said, "Okay. Well, I think it's an important, actually a new initiative to try to deal with this issue in our community, and I'm pleased to see that it's included. I had an also a question about maintaining increased funding for CDDO service provider capacity. Is there any more specifics on that? I mean, I guess what I'm asking, does that include support for transportation services?"

Ms. Poe-Rousseau said, "It does not provide funding for transportation services. From the grants that have been given from CDDO in the last few years that this program has operated, it's done things like increase state program capacity or those types of things, but not towards transportation specifically, no."

Commissioner Unruh said, "Alright. Well, I would like to request that the Manager and your budget staff look into the possibility of us adding \$250,000 for transportation services for our CDDO community citizens. I think this is a really important thing to do, and it would be a GAAP (Generally Accepted Accounting Principles) financing. This service had been provided, I believe, through the city's capability, whether they did it with grant funding or whatever, I don't know. But a couple of years ago or a year-and-a-half ago, they ceased funding transportation for people with that have severe intellectual developmental disability issues in their life.

"Just as a couple quick background pieces, I think that there is, from U.S. Census data and the prevalence in of CDDO folks in those communities, it's estimated that there's 50,000 persons in Sedgwick County who are dependent on public transportation, and this transportation allows people who otherwise just don't have the ability to get to jobs or to education or to medical services or to school, to training, to those sort of things, and it's a big number. A lot of those folks can access the current fixed transit routes.

"However, there's a large group of folks in our community who have been dependent upon transit services, and they have more specialized needs. They have cognitive limitations. They have behavioral concerns, specific medical needs, you know, all of these could be described in greater detail. But it's been estimated from our research that we've got nearly 2,500 people in our community with this more severe need to have transportation. So they need specialized transportation, and the city, as I said, was not able to continue the funding. But at a meeting at The Arc of Sedgwick County, I was in attendance and another Commissioner was there. I don't was it Commissioner O'Donnell that was there? Along with the Mayor of the City of Wichita and three other council people, and they indicated quite publicly that they intended to have the resources to reinstate this service in 2020.

"So for 2019, they're already in a gap situation, but for our 2019 budget, I would like for us to provide the resources to provide the specialized funding. The agencies, people that serve the developmentally disabled in our community, there's a lot of different groups, and they all have great cooperation and coordination, they share each other's concerns, they work together, and the room that we were in, where the Mayor made the commitment for 2020, was full of different service providers who all were unanimous in their request that something needs to be done for this population now. Well we can't do it now, but maybe we can include it in our 2019 budget. But there's a pretty good number, 17 percent or better of these individuals, who live outside the limits of the city of Wichita. So this specialized transportation becomes even more important for those individuals just to be able to get to the doctor or get to the job or do the things that are, that we just don't even think about to have a normal productive life in our community.

"The impact that's been estimated for the primary CDDO providers was as much as [\$]1.2 million per year in order to provide these services. The primary people, so you know who the primary service providers are is Catholic Charities, CPRF, Cerebral Palsy Research Foundation, Envision [Inc.], KETCH (Kansas Elks Training Center for the Handicapped) [Inc.], and Starkey [Inc.]Services and through our CD[DJ]O.

"If you guys in the budget can figure out how to do it with the Manager and if there's Commission support through our CDDO organization, we could find someone to manage this. We don't have to hire people. We don't have to set up a structure, but we can just provide the resources so these folks can get around and it doesn't break the service providers on the one hand, and it doesn't put undue financial strain on the individuals. Our CDDO, Community Developmental Disabilities Organization, they, this is what they do. This is, you know, we help these folks, and for \$250,000, we can bridge the gap for a year and provide this specialized transportation.

"So that's my whole speech here, and I just, I hope that Commissioners will be sympathetic to this need in our community, and I hope that you all can ring out the budget a little bit to find those resources. So that's one thing. Shall I do the second thing?"

Ms. Poe-Rousseau said, "Please."

Commissioner Unruh said, "Okay. My second thing that I think is important, as you know, we have a Youth Employment Program (YEP) through Workforce Alliance (WA) in our community, and this Youth Employment Program has been really effective. They think perhaps this year that they'll put 500 young people to work, and they have federal funds to help run this program, but they are always lacking in financial support. We're aware of this. I sat on the Chief Elected Officials Board, as does Commissioner Howell sit on the Chief Elected Officials Board. We know how important these youth employment programs are to our community, not only to the individuals, but also to the businesses where they work, and it also says a lot about, you know, our willingness to work together to try to get young people jobs, keep them in our community, and it has a lot to do with quality of life for our citizens.

"It's been advanced to me that if we could provide \$25,000 to help these people in the promotion of this, to their pre-testing, to their learning job skills before they get to the worksite, that the individuals are better prepared and the companies get a better product, and so my suggestion is, what would be a good thing is if we would commit \$25,000 out of our economic development fund or something on kind of a challenge basis that the city of Wichita match that. They would have \$50,000 in which to run this program. Once again, it would have to be annually approved or whatever. If the city can only put in [\$]10[,000], well, then that's what we'll put in. I don't think we need to carry the whole burden for it, but as someone on the Chief Elected Officials Board, I think this is an important program, and we should try to be as supportive as we can.

"So my request is that you set aside 25 grand on sort of a challenge basis for the city of Wichita, and if you can see if that's possible and see if there's support from the Commission before we approve the budget, those are my requests."

Ms. Poe-Rousseau said, "Okay."

Chairman Dennis said, "Thank you. I don't see anyone else, but I do have some questions myself then, since no one else is going to speak.

"First of all, on slide 10, the substance abuse disorder community collaborator position, you've got it down, is that a, are we paying [\$]92,000? I thought that was coming out of the Sheriff's budget in a position that already exists."

Ms. Poe-Rousseau said, "The position that existed was held so there was no funding for it. This is the total can estimated cost for the position, including benefits. We do know that the Wichita Crime Commission has dedicated some funding toward it, and so we would have some revenue to offset this budgeted amount. But this is what's included in the budget for this position."

Chairman Dennis said, "Okay, I wholeheartedly support this position. I think it's critical to our community that we do this position, but I thought we were just converting one position in the Sheriff's Office."

Ms. Poe-Rousseau said, "We did have an FTE, but it was a held position, and so that essentially meant there was no funding tied to it, so we're not having to grow the staffing table, but we do need to add the budget authority to allow for that payment."

Chairman Dennis said, "Okay. Let's see on slide number 14, again, a lot of these were comments. The first thing, add five positions to support students with behavioral health in suburban schools. I think that's great, because we're putting, I don't remember 22 or something like that, no more than that."

Mr. Scholes said, "Yeah, about 55 I think, or 57, based off the new grant."

Chairman Dennis said, "We're supporting like 22 schools with 50 or 60 people in Wichita from a grant, not a grant, an actual vote that was made by our [Kansas] Legislature to add those positions. I think it's great that we're also looking at our suburban schools, but from what I understand, the law that was passed, it will then, if they see that it's going well with the first year, the second year is going to take care of all of the schools in Sedgwick County. So is this a one-year proposal since it should be picked up by the law the following years?"

Ms. Poe-Rousseau said, "We would at this point, we have included it as an ongoing expense, if the Legislature does not expand that program beyond the pilot program, but certainly we can come back and reevaluate that. If that is what the Commission would like to do."

Chairman Dennis said, "Well, if they don't spend it, we're not going to be able to pay the money going into USD 259, we can't continue that one."

Ms. Poe-Rousseau said, "I think for these five positions, at least, these are revenue generating, because we are able to bill a private insurer or Medicaid for these services, and so we do anticipate there will be enough revenue to support these through that route."

"Then yes, for the other 55 positions that are funded through the state grant, we certainly would need to reexamine what to do if that state grant goes away."

Chairman Dennis said, "Okay well, we just need to keep track of that, because if it's picked up by the law, we don't need to continue with that in our budget following years. I agree with it, I don't have a problem with it. The next one, same slide, again, I

wholeheartedly agree with the health communicator community collaborator position in COMCARE. It's really a position that's in conjunction with the one that I spoke about previously on the drug abuse portion of it. So these two positions need to go hand-in-hand. We need to hire these two positions sooner rather than later. So I'm hoping, I talked to Tim the other day and told him this is something we need to move forward with. We need to talk to our HR people. They need to be staffed together, even though they're going to have two separate jobs. We need to keep them together because they need to work collaboratively between those two organizations. So I know that they've kind of got different areas, but those two areas are so interrelated that they have to work together. We can't have one of them going one way and one of them going another way."

Mr. Scholes said, "As we indicated earlier, we will bring that to the August 15th meeting for you to approve."

Chairman Dennis said, "Okay. The, I know that we're doing the 1.5 percent bonus pool. I would just like at some point in the future, feedback on whether that's working or not. I need to know what the outcome of that is. Is it doing what we want it to do to motivate employees to try and get into that pool, or are we spending \$2.4 million a year and it's not doing what we want it to do? I just need feedback on whether that's working."

Mr. Scholes said, "That would be next year after we awarded it, and we'd get you some feedback on how it's doing next year."

Chairman Dennis said, "Okay. As far as Commissioner Unruh's two requests, that quarter million dollars for CDDO, I strongly agree that 17 percent outside of the city of Wichita we need to support. My question is, and I need clarification before I'd vote for this, what is Wichita's legal requirement? They get federal funding to do busing. Are we taking over some of the requirements that Wichita is required to do legally? If that's the case, I don't support that portion of it. Again, I support anything outside of the city of Wichita, and if we need to support the 17 percent that are outside, I'd wholeheartedly do that, and I possibly can support the other portion of it, but I need to know what Wichita's legal responsibility is on this thing. I'm not going to take over their legal responsibilities in this case. Also on the second one on the Youth Employment Program, as long as we match that with the city of Wichita, and again, we don't go it by ourselves, I don't have any problem with that, so..."

Mr. Scholes said, "On that note, Commissioner, we need to get some clarification, because you know, the City Manager yesterday in his recommended budget had mentioned that he was going to consolidate his eco devo (economic development) program and what he spends, so we'll get some clarification on what he's intending to do with that and then how this would affect if they would truly go in partnership with us on that."

Chairman Dennis said, "Okay good, any other questions for Lindsay? Commissioner Howell."

Commissioner Howell said, "Thank you, Mr. Chairman. I just wanted to commend the Manager and all the Finance staff, the CFO, for a job well done, bringing this to us, it's a lot of work. I think I saw like 740 pages in this book, so a lot of work you all did, and I want to say thank you for a job well done. I do have a few questions, though. I'm curious, the health educator position, is this the same position, the same thing we

reduced that in 2015? This is a grant fund at that time?"

Ms. Poe-Rousseau said, "There was, I believe, one locally funded position at the time, one general funded position that was also eliminated at the time. I don't know exactly which position, what the duties were from the property tax funded position. Tim, do you remember? Could you speak to that at all?"

Mr. Tim Kaufman, Assistant County Manager of Public Services, greeted the Commissioners and said, "The duties are slightly, the anticipated duties are slightly different. In the past, we had worked more on policy level, tobacco issues. This is direct cessation training and then diabetes training, diabetes management services and training are the proposed services for this new position. The health environment changes on a regular basis, and right now the greatest need in the community from Adrienne and her partner's perspective is in tobacco cessation services and in diabetes management services, and so that would be the focus of this position were it to be added."

Commissioner Howell said, "You say training. Is that training for, how do you connect to people who need training. Is this for businesses or for..."

Mr. Kaufman said, "It would be for individuals. I may have misspoke. This is actually direct service, diabetes management direct services and tobacco cessation direct services."

Commissioner Howell said, "There was a grant in 2015, I think, that we did not accept. It was a smoking cessation grant that went to the private sector. The private sector picked up that grant and they hired, I think, the same staff. Is that not still going on?"

Mr. Kaufman said, "That is still going on. But again, that was focused on systems issues not at the individual level. They worked with organizations, companies, apartment complexes to develop smoke-free apartment rules and regulations, that sort of thing."

"So the services that were funded in that particular grant were at the, were delivered at the systems level and the need that we have identified and that we are requesting funding for 2019 is at the individual level."

Commissioner Howell said, "Okay. I have a couple other questions. Thank you for the answers to that. On slide 21, there is an R352 for \$150,000 for 127th Street East. Is that, are we committing, I mean, I talked to the Chairman yesterday. I thought that was not being done. Is that off, is that something that we're supporting or not supporting."

Mr. Spears said, "There has been some changes that we're working on right now, and it looks, I'm going to say right now it's looking like we are not going to have to spend that money. This is sort of a fluid thing going, and we're going to come back with an agreement at some point between all the parties as to what's going to happen. But that's, I'm sorry, this has just developed, so Lindsay and Manager probably don't know about this, but and it's not a definite thing, but it looks like that's going to be eliminated. That's what we're working on."

Commissioner Howell said, "Okay. That's a good answer. Thank you for that. Then, I'm curious about the [\$]1.75 million for Andale Fire Station. Is that more of a traditional cost to construct a fire station?"

Ms. Poe-Rousseau said, "Yes, sir, that's what we did. Is that we looked at historical numbers."

Commissioner Howell said, "So we probably expect that number to go down, because we're going to probably come up with a different design, I would hope for EMS?"

Mr. Scholes said, "Correct. We're going to mirror what we did the northeast EMS station and look for a new design that would lower that cost, so."

Commissioner Howell said, "Okay, very good. I don't know if I saw it anywhere, but I was hoping to see an enhancement for senior center funding of about \$25,000 in here somewhere. Is that in the budget?"

Ms. Poe-Rousseau said, "That is not included in this recommended budget."

Commissioner Howell said, "It's not included in the budget. Okay. Well, I would advocate to my colleagues that we need to have that discussion. I would like to see an addition of \$25,000 for five senior centers that's Bel Aire, Clearwater, Haysville, Oaklawn and Mulvane, [\$]5,000 each. I can get into the reasons as to why I want that, but I'll be requesting that in the future. I'll talk to staff and the rest of you all to explain my rationale for that. But I would like to see that enhancement. What about transportation subsidy for the Oaklawn community?"

Ms. Poe-Rousseau said, "That continues to be within this budget."

Commissioner Howell said, "It is in the budget. Alright. That's all my questions. Thank you, Mr. Chairman."

Chairman Dennis said, "Thank you. Any other questions for Lindsay? Commissioner O'Donnell."

Commissioner O'Donnell said, "Thank you. Just to piggyback on what Commissioner Howell talked about, Lindsay and I talked earlier this week about that senior center additional funding, and I feel confident we'll have the support and you'll have the motion ready for us that day for budget. Thank you."

Chairman Dennis said, "Any other questions or comments? As far as senior centers, we have a screwed up way of deciding who gets what, and we have a screwed up way of deciding how much everybody gets. We've been talking about this for a year-and-a-half, and we still haven't come up with a solution. We have seniors all over the county. I would say that probably on my estimate, which is not scientific, that one-fifth of all the seniors live in each one of our districts. That probably would be a pretty good guess, and yet we funnel the majority of the funding into two districts. It doesn't make sense to me. So..."

Commissioner O'Donnell said, "I wasn't counting on your vote."

Chairman Dennis said, "You weren't counting on my vote? So until we can finally come up with a solution on what we do with senior centers, I'm probably not going to vote for it, so Commissioner O'Donnell is very perceptive."

Commissioner O'Donnell said, "You are not part of my three."

Chairman Dennis said, "Thank you. Any other questions. It's about time for a break. I think we need a motion to receive and file this portion of it."

MOTION

Commissioner Howell moved to receive and file.

Commissioner O'Donnell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

The Board of County Commission recessed at 11:33 a.m. and returned at 11:42 a.m.

Chairman Dennis said, "If everybody could have, take your seats please. Well we're about ready for the next part of this budget. Before you start, I want to again commend everyone in our Finance Department for what they did on putting this budget together because I think it's commendable, first of all, that there is no cuts. In addition it's commendable that there were only three or four things that were suggested to be added to your overall budget. So I think you're listening to the Commissioners very well as you're putting the budget together. So I appreciate that very much. Madam Clerk, next item, please."

F [18-552](#)

RESOLUTION REGARDING SUBMISSION OF ELECTRONIC PLANS.
Presented by: Christopher W Labrum, Director, MABCD.

RECOMMENDED ACTION: Approve the resolution.

VISUAL PRESENTATION

Mr. Chris Labrum, Director, Metropolitan Area of Building and Construction Department, greeted the Commissioners and said, "As stated, presenting a resolution to amend our Table C of the Unified Building and Trade Code (UBTC).

"This specifically relates to the review of commercial building plans. So MABCD (Metropolitan Area Building and Construction Department) does a code review for both the building and the fire codes, Sedgwick County Fire [District No. 1] is obviously very involved in that process.

"This is commercial only, does not impact residential. Those are all reviewed as part of the permitting process. We charge a fee that is 60 percent of the building fee associated with that. That revenue is used to offset not only the cost of the plan review, but much of our permitting and licensing and administrative work associated with those. We purchased the electronic capability, the software, servers and licensing that went with that in early 2016, so those were budgeted in '15. There were some

decision packages and budget increases made at that time. The purchases were made throughout 2016, all of that was MABCD funding, revenue, building revenue related funding. That total investment came to about \$4,500, or yes, \$450,000, excuse me, in that capability. Since then the program has been in place, so this does not represent any new or additional requirement of investment.

"In the past year, staff has worked diligently to solidify and streamline our e-Plan process, make it what it is now, and make it what it needed to be to properly support our customers all of our customers with the goal of eliminating the handling of paper. To clarify there, it doesn't change the actual review, whether looking at a computer screen, a TV (television) or a piece of paper, the plan reviewers have about the same process, but it drastically changes the input transportation, the filing, the storing and a lot of expense and time that goes with that. Another thing this does for us is facilitate, open the door to some other options and other processes we may be able to implement with our architects and engineering firms, as well as developers for how their plans are reviewed and how they obtain a permit.

"So our goal to that also then is to implement EPLAN [Software & Services, LLC] as the sole input media for that review. Little bit more on the input transportation process. These are pictures of our reviewers and their office, so you can see that at any given time the projects that they have in place have been worked, especially with paper, created an extensive amount of movement back and forth to include shipping via UPS (United Parcel Service) and FedEx (Federal Express), the postal service, transporting large amounts of paper back and forth. The picture to the right also depicts how we currently store paper. There are three areas such as this in our building. You can see that the filing and the retrieval there is, while they're dated and tagged, obviously it's not a super streamlined process. So this would work to reduce, to eliminate that going forward, and then allow us to reduce and eventually eliminate the plans that we have to keep by inputting them into electronic file storage into our onbase system.

"We have worked with our architects, engineers and our developers throughout this time to get their input. I thank them as we received a lot of great input from them as to the tweaks we needed to make in the system to make it more usable for them. A lot of the use, obviously, or as one would expect, has come from companies outside of our jurisdiction, doing work for those here. The local companies were more inclined to use paper, but again, we got a lot of great feedback from them on what was either driving them to not want to get the training to use it, or what was frustrating them when they did use it.

"We did hold some meetings and offered a lot of training courses that included sending some of our I.T. (information technology) folks to their businesses, so that we could see what they were looking at on their own system, and helping them work with that. We've seen our increase through this, or our usage through this increase to 60 percent, and still climbing. Many have waited until we actually mandated it before they have completely used the electronic plans. Stating that we're going to a sole source of electronic input, obviously does beg the question for those who may want to still use paper. Currently there are several print shops around town who often print the copies for us. Some businesses utilize that. All of those shops will have access to our software, and several have stated and actually already requested that they receive that training, so that if a architect or engineer wants to still use that method, or to use that method so that they don't have to go through our website or through our process, they would be able to send it to them for a fee, obviously, but they would input that to us, to our system. It is web-based, does not require any additional software purchase of

those businesses using it.

“Normal operating system, we accept numerous types of files. There’s approximately 100 different file types that can be input into the system. The vast majority, 95 percent use a PDF (portable document format) format, and there’s, while it is a big file, any computer or any system that is already capable of handling the architectural drawings and programs easily handles our file type, so we do not know of or do not foresee any additional expenses or issues there. So specific to the resolution today, it does require electronic submission of all plans. It would establish that as of January 1st of 2019. It does implement an interim 10 percent upcharge for those who would still bring paper between the publication of this resolution and the 1st of January. That is to recoup our costs, because going forward, we will put all of these into the electronic system at a point in the process, again, to get away from the handling.

“We’re also putting our resources towards improvements with this program, prepping to buy the additional software updates that are coming our way. That also does define, the resolution defines that MABCD will continue to operate the, manage the operating system. We’ll have the option to change vendors if we would have a reason to do that. The option to buy updated software, etc., but we will continue to train, teach, hold the required forums to ensure that all of our customers are able to use the system and we support them. So with that, it is our recommendation that BoCC approve the resolution and I’ll gladly stand for questions.”

Chairman Dennis said, “Thank you, Director Labrum. Do we have any questions from any of the Commissioners? Commissioner O’Donnell.”

Commissioner O’Donnell said, “Thank you, Chris. When you came to our offices, I had asked a question about how we are matching up with what other major cities, and you’re saying we’re actual, not behind the, we’re not behind the train on this, right?”

Mr. Labrum said, “Correct. I would say we’re in the middle of the pack, Commissioner. Yeah, so most...”

Commissioner O’Donnell said, “Every major market is moving towards this.”

Mr. Labrum said, “That is correct, sir. Most, apologize, but most of what we have seen is the exact same flow that we’ve had here, it gets put into play, some start to use it, that grows slowly and then once the jurisdiction says we’re going to mandate it, then everyone gets on board and utilizes it.”

Commissioner O’Donnell said, “We’re going to save a lot of trees and a lot of ink, right?”

Mr. Labrum said, “Yes, sir.”

Commissioner O’Donnell said, “Ancillary benefit, so thank you.”

Chairman Dennis said, “Thank you. Commissioner Howell.”

Commissioner Howell said, “Thank you, Mr. Chairman. Just curious, would you say the majority of the architects and builders out there are supportive of this?”

Mr. Labrum said, “Yes, sir.”

Commissioner Howell said, "Okay, good. What about the Wess Galyon and that group?"

Mr. Labrum said, "Yes, and specifically from the WABA (Wichita Area Builder's Association) and then noting that this is commercial, so more so of the industry board and some of those, this again, opens the door for some additional options with their permitting and their review, some things that we may be able to do in the future with certifying them and their plans."

Commissioner Howell said, "I'm just glad to know that we have their support on this change. Second of all, I'd just like to say we started this process around, I guess we had a discussion, I'd say, when we finally got into the, when moving in towards the [Ronald] Reagan building, this was actually kind of the first time this came up. I think that I would like to credit the County Commission for encouraging this, this move. I know at the time the location of the Reagan building for the, for the MABCD office was need be centrally located primarily because people had to hand carry these large rolls of drawings in there, and it was a major part of the discussion as to where that building would be located.

"That's all history at this point, but the point I would say is this thing could be in Tokyo at this point. It wouldn't matter where it is, it could be anywhere. So what I'm saying is we're embracing technology, we're embracing efficiency, the speed that you can put things into the system, have them, have a conversation over the phone, and then filing these things away. Seeing rooms like that with rooms full of drawings and have a responsibility to file those away and keep track of all that for a long time. I just think that doing this electronically just makes sense.

"It's efficient and effective, it's faster, it's cleaner, and I think this is a tremendous move for our county. So I'm glad to know that this is happening, and I'm glad to support it. Thank you."

Mr. Labrum said, "Thank you, sir."

Chairman Dennis said, "I don't see anyone else asking questions, but I have one quick one. I know you briefed us thoroughly the other day, and I asked you a bunch of questions. One of them that I didn't ask at that time is all this stuff is going to be stored electronically somewhere. Do we have good backups for all this in case you lose the primary?"

Mr. Labrum said, "We do, yes sir. So the onbase system, we have servers here, it's also backed up through their server system."

Chairman Dennis said, "Okay, sounds good. That's the only question I had. I forgot to ask that the other day when we met, okay."

MOTION

Commissioner Dennis moved to approve the resolution for submission of electronic plans at Metropolitan Area Building and Construction Department.

Commissioner O'Donnell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Chairman Dennis said, "Next item, please."

Approved

H [18-533](#)

AUTHORIZE THE PUBLICATION OF THE MAXIMUM PROPERTY TAX LEVY TO FUND THE 2019 SEDGWICK COUNTY BUDGET AND ESTABLISH PUBLIC BUDGET HEARINGS ON JULY 25, 2018 AND AUGUST 9, 2018.

Presented by: Lorien Showalter Arie, Budget Director.

RECOMMENDED ACTION: Authorize the publication of the maximum property tax levy to fund the 2019 budget and notice of the public hearing on August 9, 2018.

Ms. Lorien Showalter Arie, Budget Director, greeted the Commissioners and said, "The item before you this morning is similar to what you've seen in the past. It is a request for authorization to publish the notice of final public budget hearing, which also establishes the maximum budget and the maximum property tax levy for the 2019 budget. State law does require that the county publish the time and place of a budget hearing at least 10 days prior to that hearing.

"The notice must include a summary of the proposed budget that includes the maximum proposed spending for a given year and the maximum property tax levy proposed to fund the budget at a fund level. This date is often referred to as the last up day, because after this point, the total budget for property tax supported funds and maximum property tax levy cannot be increased without republishing the required notice and holding another public hearing.

"The maximum proposed budget is \$419,042,893 to be funded with the tax levy of \$142,756,344. In accordance with the target mill levy rate resolution, the proposed tax levy is based on a mill levy rate of 29.359 mills, and as indicated in the earlier presentation of the recommended budget, no election is required under the property tax lid.

"So, in addition to the public hearing that will be held in this room on Wednesday, July 25th at 9 a.m.

"This publication will outline that the final public budget hearing will be held right here in this room of the Sedgwick County Courthouse on Thursday, August 9th at 6 p.m. Budget adoption again, is scheduled for August 15th. I'll be happy to stand for any questions. If there are none, I recommend you authorize the publication."

Chairman Dennis said, "Thank you. Any questions? Seeing none. Commissioner

Unruh.”

MOTION

Commissioner Unruh moved to authorize the publication of a notice of public hearing regarding the Sedgwick County 2019 budget. The publication shall include a total budget of \$419,042,893 and an ad valorem property tax levy of \$142,756,344 which is approximately equivalent to 29.359 mills based on the estimated assessed valuation and subject to technical adjustments.

Commissioner O'Donnell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

Chairman Dennis said, "Next item, please."

Approved

I [18-575](#)

REPORT OF THE BOARD OF BIDS AND CONTRACTS' REGULAR MEETING ON JULY 12, 2018.

Presented by: Joe Thomas, Director, Purchasing.

RECOMMENDED ACTION: Approve the recommendations of the Board of Bids and Contracts.

Chairman Dennis said, "Good morning, Joe."

Mr. Joe Thomas, Director of Purchasing Department, greeted the Commissioners and said, "The Board of Bids and Contracts met on July 12th, and out of that meeting we have one item that we're seeking your approval on."

**1. CONTRACT MANAGEMENT SOFTWARE-INFORMATION, TECHNOLOGY & SUPPORT SERVICES (ITSS)
FUNDING -- DOCUMENT MANAGEMENT**

"This recommendation is to accept the quote from Konica Minolta Business Solutions [U.S.A.] Inc. for software and licenses at a cost of \$82,500, first year maintenance cost of \$16,500, and a contracted rate of \$181.86 per hour for configuration services."

"I'll be happy to try and answer any questions you may have, and I recommend approval of this item."

Chairman Dennis said, "Thank you. Do we have any questions?"

MOTION

Commissioner O'Donnell moved to approve the recommendations of the Board of Bids and Contracts.

Commissioner Unruh seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Mr. Thomas said, "Thank you."

Chairman Dennis said, "Next item, please."

Approved

CONSENT

Mr. Scholes said, "Commissioners, I recommend you approve consent agenda items Juliet (J) through Quebec (Q)."

MOTION

Commissioner Dennis moved to approve consent agenda items Juliet (J) through Quebec (Q).

Commissioner O'Donnell seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II	Aye
Commissioner Ranzau	Aye
Commissioner Howell	Aye
Commissioner Unruh	Aye
Chairman Dennis	Aye

Chairman Dennis said, "Next item, please."

J [18-569](#) Three (3) Easements for Right-of-Way for Sedgwick County Project on 61st Street North in Colwich; CIP# R-346. District 3.
Approved

K [18-570](#) One (1) Easement for Right-of-Way and One (1) Temporary Construction Easement for Sedgwick County Project 839-R-979; Bridge on 143rd Street East between Harry & Pawnee. CIP# B-490. District 5.

Approved

- L** [18-571](#) One (1) Easement for Right-of-Way and Two (2) Temporary Construction Easements for Sedgwick County Project 624-35-4056; Bridge on Pawnee between 127th & 143rd Streets East. CIP# B-478. District 5.
Approved
- M** [18-572](#) One (1) Easement for Right-of-Way and One (1) Temporary Construction Easement for Sedgwick County Multi-use Path along Rock Road from Derby to Mulvane; CIP# R-343. District 5.
Approved
- N** [18-503](#) Agreement with the Butler County Department on Aging (BCDoA) to provide case management services to Butler County residents for the Senior Care Act Program (SCA) FY 2019.
Approved
- O** [18-554](#) Set a Public Hearing for the proposed adoption of the International Residential Code, 2018 Edition with amendments.
Approved
- P** [18-542](#) General Bill Check Register for July 11, 2018 - July 17, 2018.
Approved
- Q** [18-549](#) Payroll Check Register for the July 7, 2018, payroll certification.
Approved

LEGISLATIVE ISSUES

Chairman Dennis said, "Do we have any legislative issues today? Seeing none."

OTHER

Chairman Dennis said, "Does anyone have anything that they would like to discuss under 'other'? Seeing none."

The Board of County Commissioners recessed into Fire District Number 1 from 11:44 a.m. and returned at 11:50 a.m.

Chairman Dennis said, "Next item, please."

EXECUTIVE SESSION

MOTION

Commissioner Unruh moved that the Board of County Commissioners recess into executive session for 15 minutes until 12:07 p.m., to consult with an attorney for this Commission which would be deemed privileged in the attorney-client relationship. The

executive session is required to protect attorney-client privilege and the public interest.

Commissioner Dennis seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

MOTION

Commissioner Unruh moved that the Board of County Commissioners recess into executive session for 15 minutes until 12:22 p.m., to discuss personnel matters of non-elected personnel. The executive session is required to protect the privacy interests of an identifiable individual.

Commissioner Dennis seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner O'Donnell II</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Howell</i>	<i>Aye</i>
<i>Commissioner Unruh</i>	<i>Aye</i>
<i>Chairman Dennis</i>	<i>Aye</i>

MOTION

Commissioner Unruh moved that the Board of County Commissioners recess into executive session for 15 minutes until 12:37 p.m., to consult with an attorney for this Commission which would be deemed privileged in the attorney-client relationship. The executive session is required to protect attorney-client privilege and the public interest, and that the Board of County Commissioners returns to this room from executive session no sooner than 12:37 p.m.

Commissioner Dennis seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner O'Donnell II Aye
Commissioner Ranzau Aye
Commissioner Howell Aye
Commissioner Unruh Aye
Chairman Dennis Aye

The Board of County Commissioners recessed into executive session at 11:52 a.m. and returned at 12:39 p.m.

Chairman Dennis said, "I'd like to reconvene the Board of County Commissioners meeting at this time. I'd like to report that during executive session that we just conducted that no binding action was taken. Is anything else need to come before the board today?"

ADJOURNMENT

There being no other business to come before the Board, the Meeting was adjourned at 12:39 p.m.