

Sedgwick County

525 North Main Street 3rd Floor
Wichita, KS 67203



*Sedgwick County...
working for you*

Meeting Minutes

Wednesday, April 2, 2014

9:00 AM

BOCC Meeting Room

Board of Sedgwick County Commissioners

Pursuant to Resolution #131-2010, adopted by the Board of County Commissioners on August 11, 2010, members of the public are allowed to address the County Commission for a period of time limited to not more than five minutes.

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in a program, service, or activity of Sedgwick County, should contact the office of Roberta Berry, Sedgwick County Interim ADA Coordinator, 510 N. Main, Suite 306, Wichita, Kansas 67203

Phone: (316) 660-7058, TDD: Kansas Relay at 711 or 800-766-3777

Email: rberry@sedgwick.gov, as soon as possible but no later than 48 hours before the scheduled event. Please include the name, location, date and time of the service or program, your contact information and the type of aid, service, or policy modification needed.

ORDER OF BUSINESS

CALL MEETING TO ORDER

The Regular Meeting of the Board of the County Commissioners of Sedgwick County, Kansas, was called to order at 9:02 a.m. on April 2, 2014 in the County Commission Room in the Courthouse in Wichita, Kansas, by Chairman David M. Unruh, with the following present: Chair Pro Tem Commissioner Tim R. Norton; Commissioner Karl Peterjohn; Commissioner Richard Ranzau; Commissioner James B. Skelton; Mr. William P. Buchanan, County Manager; Mr. Rich Euson, County Counselor; Mr. David Spears, Director, Bureau of Public Works; Mr. Tom Stolz, Director, Metropolitan Area Building and Construction Department; Mr. Steve Stonehouse, Deputy Director of Corrections Program, Department of Corrections; Mr. Chris Chronis, Chief Financial Officer; Ms. Sara Jantz, Director of Accounting, Finance; Ms. Brandi Baily, Principal Accountant, Finance; Ms. Lindsay Poe-Rousseau, Director of Budget, Finance; Mr. Troy Bruun, Deputy Chief Financial Officer; Mr. Bob Neier, Interim County Extension Director; Mr. Joe Thomas, Director, Purchasing Department; Ms. Penny Poland, Director, Fleet Management; Ms. Brittany Clampitt, Communications Coordinator, Communications; and Ms. Amanda Lee, Deputy County Clerk.

GUESTS

*Mr. Chad Childs, Clinical Program Director, Kansas Children's Service League
Mr. Mark Mellor, Legal Counsel with South & Associates, P.C., Attorney for MidFirst Bank
Ms. Shelly Hammond, Vice President of Assurance Services, Allen, Gibbs & Houlik, L.C.*

INVOCATION

Observed by a Moment of Silence.

FLAG SALUTE

ROLL CALL

The Clerk reported, after calling roll, that all Commissioners were present.

CONSIDERATION OF MINUTES

- A** [14-1199](#) REGULAR SPECIAL MEETING MINUTES OF MARCH 11, 2014.
All Commissioners were present.
- Chairman Unruh said, "Commissioners, you had the opportunity to review the minutes of March 11, 2014. Are there any additions or corrections? What is the will of the Board?"*

MOTION

Commissioner Norton moved to approve the Regular Special Meeting Minutes of March 11, 2014.

Commissioner Skelton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner Peterjohn	Aye
Commissioner Ranzau	Aye
Commissioner Skelton	Aye
Commissioner Norton	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Next item."

Approved

PROCLAMATIONS

B [14-1136](#) PROCLAMATION DECLARING CHILD ABUSE PREVENTION MONTH.
Read by: Chairman David M. Unruh.

RECOMMENDED ACTION: Adopt the proclamation.

Attachments: [Child Abuse Prevention Month 040214](#)

Chairman Unruh said, "Commissioners, I have a proclamation to read for your consideration:

PROCLAMATION

WHEREAS, children are key to the state's future success, prosperity and quality of life and, while children are our most valuable resource, they are also our most vulnerable; and

WHEREAS, children have a right to be safe and to be provided an opportunity to thrive, learn and grow; and

WHEREAS, child abuse and neglect can be prevented by supporting and strengthening Kansas's families, thus preventing the far-reaching effects of maltreatment, providing the opportunity for children to develop healthy, trusting family bonds; and consequently, building the foundations of communities; and

WHEREAS, we must come together as partners so that the voices of our children are heard by all and we are as a community extending a helping hand to children and families in need; and

WHEREAS, by providing safe, stable and nurturing relationships for our children, free of violence, abuse and neglect, we can ensure that Kansas's children will grow to their full potential as the next generation of leaders, helping to secure the future of this state and nation;

NOW, THEREFORE BE IT RESOLVED that I, David M. Unruh, Chairman of the Board of Sedgwick County Commissioners, do hereby proclaim April 2014 as

'CHILD ABUSE PREVENTION MONTH'

MOTION

Commissioner Norton moved to adopt the proclamation.

Commissioner Skelton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

Commissioner Peterjohn	Aye
Commissioner Ranzau	Aye
Commissioner Skelton	Aye
Commissioner Norton	Aye
Chairman Unruh	Aye

Chairman Unruh said, "And receiving the proclamation this morning, I think is Chad Childs, is that right, you're the Clinical Program Director? Want to step to the podium."

Mr. Chad Childs, Clinical Program Director, Kansas Children's Service League, greeted the Commissioners and said, "Thank you, Commissioners. We are passing out some pinwheels to help raise awareness, just as a reminder of Child Abuse Prevention Month, and if you don't mind, I will say just a few words while they are passing those out. Thank you for joining the Kansas Children's Service League (KCSL), Sedgwick County community and cities, counties and states across the country in raising awareness about child abuse and effective prevention strategies.

"Child Abuse Prevention Month is a time when we can celebrate the good things our communities do every day to promote healthy child development. It is also a time to reflect on the work that still remains. The [Kansas] Department for Children and Families reports there were 223 substantiated victims of child abuse and neglect in Sedgwick County in 2013. This is 223 too many children being seriously harmed. Programs and strategies like home visitation, parent education, mutual self support groups, respite care, expanding the availability of affordable child care, and mental health services all play a role in preventing child abuse.

"KCSL offers these programs and many others in Sedgwick County, as well as statewide resources to parents, like the 1-800-CHILDREN parents help line, Period of PURPLE (Peak of Crying, Unexpected, Resists Soothing, Pain-like Face, Long Lasting, Evening) Crying, bullying prevention hot line and parents support groups. We also work together with community coalition volunteers from numerous social service agencies in and around the county, supporting grassroots efforts to prevent child abuse.

"Also public and private partnerships energized by citizens and neighborhoods that are passionate about strengthening families are critical to preventing adverse childhood experiences, and helping KCSL and Sedgwick County promote safety for our children.

"This Friday, April 4th, you are invited to join us in celebrating Wear Blue Day to support child abuse prevention programs. Also, at our KCSL office at 1365 North Custer, we'll have a food truck, B.S Sandwich Press will be there from 11:00 [a.m.] to 1:30 [p.m.], so you're welcome to come join us for lunch, we'll have tables set up and information available for parents and others as far as advocacy efforts they might participate in. We'll also a variety of blue desserts. So if you haven't had a blue dessert, in a while, this is a good day to try one."

"Saturday, April 12th, we will be partnering with the Greater Fatherhood Coalition for a family fun day event at the Sedgwick County Zoo. You can contact KCSL for more information and discounted ticket. I would like to thank you for all you do to protect and promote the well being of children in our county."

Chairman Unruh said, "Well Chad, thank you. We want to thank you for your hard work, and your organization's hard work in providing the service for children. But before you leave the podium, we do have a comment. Commissioner Norton has more information he would like to share with us."

Mr. Childs said, "Okay."

VISUAL PRESENTATION

Commissioner Norton said, "Well, I have been a supporter of the Kansas Children's Service League for many years. I have said over the years that I was part of the original Child Abuse Prevention Council back in the [19]80s. As that group grew, and Judge Burgess who is now retired was on there, several other folks in the community, and we realized that this issue was so profound, so ingrained in our community that a larger organization needed to take care of it. And Kansas Children's Service League stepped up, and at a statewide level has really addressed child abuse. It is very important for us to realize that Kansas Children's Service League is part of the system that really tries to work through this issue in our community. There are a lot of partners."

"In fact, just recently the Junior League of Wichita has launched a website. I am ready to put that on the screen, I think we cued that up. But I think this is a pretty profound time in our community, because this links information from all the partners. Kansas Children's Service League, the Child Advocacy Center, the Children's Home, [Kansas Department of] Children and Family Services, and I thought maybe we would at least scroll through a little bit of this, and show that there is a source, a one-stop shop where all kinds of services, as we go through, I would like to read a few of them."

"Carpenter Place, who has been around for years; CASA (Court Appointed Special Advocates for Children), which is an advocacy group; the Child Advocacy Center [of Sedgwick County]; the Children's Alliance [of Kansas]; Emberhope; FaithBuilders; Gerard House; Catholic Charities [Harbor House]; ICT S.O.S., which has to do with human trafficking; Kansas Children's Service League, which we've heard from today, the Kansas Crisis Hotline; the [Kansas Protection] Report Center; Saint Francis Community Services, which handles our foster care system in this region; the Salvation Army; StepStone; The Treehouse; Wichita Area Sexual Assault Center, because we know that many times domestic violence is tied to child abuse issues; Wichita Children's Home, Wichita State University, their Center for Combatting Human Trafficking; [YWCA] Women's Crisis Center."

Commissioner Norton continued, "All are partners in this system to prevent child abuse. And I think we have taken some tremendous steps in our community to say that, yes, we have a lot of groups that are working on it, but the power of one, of all of us working together, having a system that takes care of a very vulnerable population. And a population that's not just about family, child abuse and neglect, but it's about human trafficking. It is about internet predators who are vulnerable society. So I wanted to showcase this website because it a portal for anybody in the community to learn about child abuse, to report child abuse, to help prevent child abuse in our community, and get the good information to the people that can really help, like the Kansas Children's Service League, Child Advocacy Center, Children's Home and many of these partner organizations.

"So thank you, Mr. Chair, for indulging me. I would like to, if I could, focus on it's [www.]childabusewichita.org, and if you suspect child abuse, would like to learn more about it, please log on. Obviously you can always call 911 and report, but there are other avenues and this is a great portal. Chad, thank you for being here today. It gives us a great platform as we move forward. I have been active building the Child Advocacy Center, taking the old Lincoln Elementary School and making it into something very special for our kids. We are not only the court and criminal justice system, but family services and all these partner organizations can wrap around kids that are at the worst time in their life, and make sure that we make them whole again, deal with the problem, get their parents good parenting skills and make sure they have a chance for a great life. Thank you, Mr. Chair. Thanks, Chad, for being here today."

Mr. Childs said, "Thank you very much."

Chairman Unruh said, "Chad, hang right there, Commissioner Peterjohn has a comment."

Commissioner Peterjohn said, "Thank you, Mr. Chairman. One question for Commissioner Norton, appreciate his comments. Besides 911, wouldn't 211 for a lot of the organizations be a resource. If people wanted to call, not only to get information, I think 211 would be a good number, too, wouldn't it?"

Commissioner Norton said, "It would. If you really think there is a criminal act being, 911 is a good start, but 211 gets you a lot of good information to look at sources. And I think all of that is on the website. I think as you scroll through it, there is all kinds of information there of how to report, how to get information, how to get education on child abuse, and on parenting skills, and all those things in the community. A great source of information has just been launched and I think it will be very good for our community as we fight this pervasive problem in the community and the region."

Chairman Unruh said, "Thank you, Commissioner. Well Chad, thank you for being here. Appreciate your hard work that makes our community a better place. We are, once again, very pleased to make this proclamation."

Mr. Childs said, "Great. Thank you very much."

Chairman Unruh said, "Madam Clerk, next item, please."

Adopted

APPOINTMENTS

- C [14-1201](#) RESOLUTION REAPPOINTING DEBBIE ELLER (COMMISSIONER KARL PETERJOHN'S REAPPOINTMENT) TO THE SEDGWICK COUNTY MENTAL HEALTH ADVISORY BOARD.
Presented by: Richard Euson, County Counselor.

RECOMMENDED ACTION: Adopt the resolution.

Attachments: [Eller, Debbie.kpj.040214 reappointment](#)

Mr. Richard Euson, County Counselor, greeted the Commissioners and said, "Commissioners, we prepared this resolution for a four year reappointment to this board, and I would recommend you adopt the resolution."

Chairman Unruh said, "Thank you. Commissioner Peterjohn."

MOTION

Commissioner Peterjohn moved to adopt the resolution.

Commissioner Norton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Chairman Unruh said, "Ms. Eller is not present this morning, okay, she will be sworn in at the appropriate time."

Commissioner Peterjohn said, "Mr. Chairman? Just a point of personal privilege. The monitor here has been moved. Sometimes the podium is a little hard to see. If we could get this pushed back."

Chairman Unruh said, "Sure. Perhaps Jeff would move that for you."

Commissioner Peterjohn said, "I would appreciate it. So I don't have to sit way too close. Thank you."

Chairman Unruh said, "Nicely done. I'm glad you didn't break it, it would have come out of your salary. Okay. Next item."

Adopted

PUBLIC HEARING

- D [14-1194](#) A RESOLUTION FINDING THAT THE RESIDENCE ON PROPERTY LOCATED AT 5006 S. ELMHURST ST., WICHITA, SEDGWICK

COUNTY, KANSAS, IS UNSAFE, DANGEROUS, AND ABANDONED AND ORDERING THAT SAID STRUCTURE BE REPAIRED SUCH THAT IT IS MADE SAFE OR DEMOLISHED.

Presented by: Tom Stolz, Director, Metropolitan Area Building and Construction Department ("MABCD").

RECOMMENDED ACTION: Open the public hearing, close the public hearing, and defer any decision on the matter until the Board of County Commissioners meeting on April 23, 2014.

Attachments: [Nuisance Abatement Resolution Approved as to Form 5006 S Elmhurst](#)
[5006 Elmhurst Notice and Order of Public Nuisance 1 27 2014](#)
[Photo's 5006 S Elmhurst](#)
[BoCC Letter Stolz](#)
[Public Health Nuisance Assessment 5006 S Elmhurst](#)

VISUAL PRESENTATION

Mr. Tom Stolz, Director, Metropolitan Area Building and Construction Department, greeted the Commissioners and said, "Here this morning to discuss the property which had previously been brought to our attention as a potential dangerous and unsafe structure. The property located at 5006 South Elmhurst is within the unincorporated area of Sedgwick County, and is within the Oaklawn Improvement District. It is a one-story single-family residential unit that suffered substantial fire damage on November 1, 2013. It is our understanding the property was abandoned at the time of the fire.

"Not long after the fire event, the building department began receiving complaints from the neighborhood regarding the status of the property and condition of the property. In the ensuing days, Sedgwick County Nuisance Officer Robert McDaniel made numerous trips to the property, and made attempts to contact the property owners to reconcile the issues. Mr. McDaniel did his best to secure the property by installing orange caution fence to serve as a visual and physical warning of the property's dangerous condition. When it became clear that the owner was not going to reconcile the property, MABCD (Metropolitan Area Building and Construction Department) sent a building inspector to look at the structure. That inspector found portions of the building to be unstable, due to the fire, and deemed the property to be unsafe.

"On January 21st of this year, the local health officer for Sedgwick County corroborated that the property was a threat to public safety after conducting a site visit. With this information in hand on January 23rd, I sent a statement to the Board of County Commissioners (BoCC) advising the structure had been deemed dangerous and unsafe. This action was followed up with a formal notice to all required parties with stake in the company, including the owners, the lien holder, their agents, everyone involved indicating the existence of a public nuisance at that site. During the same time period, Sedgwick County received a 15 percent portion of the insurance proceeds paid out by the property insurer after the fire, amounting to roughly \$7,500. This action is allowable under Kansas Statute and the county's local unified bidding code as a mechanism to ensure that dangerous properties within our jurisdiction are properly addressed.

"On February 5th, the County Commission fixed today, April 2nd, as a date for public hearing regarding this matter to which the owner, the owner's agents, lien holders and occupants can appear and show cause as to why the structure should not be ordered demolished or repaired. At the first, at the time of the fire, MidFirst Bank, the lien holder for the property had already filed for foreclosure action. Since then, MidFirst [Bank] has now obtained a judgment in that matter, and a Sheriff's sale is scheduled for May the 7th. The owners, who were defendants in the foreclosure action, waived their redemption rights in the property pursuant to an order filed in Sedgwick County [18th Judicial] District Court on February 7th.

"Since that time MidFirst stated their intention is to rehabilitate the property in lieu of demolition. Within the last few weeks, MABCD staff has had communications with MidFirst staff and has met the proposed contractor who will do the work on the property. At this point it is the staff's recommendation to proceed with the public hearing today, to hear any and all claims regarding that site. After the public hearing is closed, staff recommends that the Commission defer any decision on this matter until the April 23rd BoCC meeting. This would enable staff to better evaluate claims by MidFirst Bank's contractor that it will both become licensed within Sedgwick County, and begin the rehabilitation work to make the structure safe.

"Then based in large part upon what steps have been taken by the contractor within that three week time frame, staff would be able to better recommend the county's actions to take on this matter. In light of the public nuisance that exists and MidFirst Bank's claims that it will repair the property. I have some photos of the property today and I would be glad to answer any questions. This it is the front of the residence, the main fire happened on the back. This is pictures from the side and rear, rear of the residence. As mentioned, I would be glad to answer any questions. I know MidFirst has a representative here to talk in case you decide to open the public hearing."

Chairman Unruh said, "Thank you, Tom. Before I open the public hearing, I think Commissioner Skelton does have a question."

Commissioner Skelton said, "Thank you. Tom, I am looking at the frame of this thing and I am seeing that it's been burned. I mean, the actual frame of the house."

Mr. Stolz said, "Right. On the rear side, that's correct."

Commissioner Skelton said, "So, I mean, in your opinion, what will it take to rehabilitate this thing? Because, you know what, that whole thing is gutted."

Mr. Stolz said, "If you look at the front of the house, Commissioner, I think that the contractors plan is that portion is salvageable. The rear is going to, the rear portion of the house represents dangerous structure. I don't know if you can see it here or not, there is a basement. Right there you can see there is a hole which is dangerous to the public, or kids or anybody else who ventures into that property. That portion would have to come down, have to be demolished. But they can salvage the front of this, rebuild the back of it and I think that's their plan."

Commissioner Skelton said, "What's the, if...what's the security on this site? Is there a safety fence erected? Or what safety measures have been taken?"

Mr. Stolz said, "You can see there is a fenced front yard. We have constructed an orange fence around the property, which clearly can't keep people out, but it gives a visual deterrent so people know not to enter onto the property. That's the best we could do."

Commissioner Skelton said, "Thank you, sir. That's all the questions I have at this time."

Chairman Unruh said, "Thank you, Commissioner. I don't see any other questions right now for you, Tom. So at this point I will open the public hearing and ask if there are any members of the public who want to speak regarding this issue. Yes, sir? Step forward and tell us your name and address please."

Mr. Mark Mellor, Legal Counsel with South & Associates, P.C., Attorney for MidFirst Bank, greeted the Commissioners and said, "Appreciate the opportunity to speak with you this morning on behalf of MidFirst Bank. Currently there is a Sheriff's sale set for next month. We have obtained the redemption rights from the owner so we expect that we will go straight to deed on the property. A contract has been let with the contractor, who I understand will begin work as soon as the permits are issued. There was a licensing issue, but I believe he needed to take a test. I don't believe that's an issue. I talked with Mr. Stolz this morning. It is MidFirst [Bank] plan to rehab this property and make it marketable once again. So they have a good residence within neighborhood."

Chairman Unruh said, "All right. Thank you for that information. Commissioners, any questions at this point for Mr. Mellor? Thank you, sir."

Mr. Mellor said, "Thank you."

Chairman Unruh said, "Anyone else who wishes to speak during the public hearing? I see no one advancing to the podium. I will close the public hearing and bring the conversation back to the bench. Commissioner Skelton has asked to speak."

Commissioner Skelton said, "I appreciate that. I have considered this, and I think it is reasonable to give the contractor a fair attempt to repair this structure. Mr. Stolz said it is repairable, so I will trust his judgment."

MOTION

Commissioner Skelton moved to open the public hearing, continue the public hearing, and defer any decision on the matter until the Board of County Commissioners meeting on April 23, 2014.

Commissioner Ranzau seconded the motion.

Chairman Unruh said, "We have a motion and a second to do this. Is there any discussion on the motion? My only comment is I just would want to express my appreciation for our being very delicate and considerate in matters of private property, and I think this is the appropriate action to take. Seeing no other request to speak, Madam Clerk, please call the vote."

VOTE

Commissioner Peterjohn	Aye
Commissioner Ranzau	Aye
Commissioner Skelton	Aye
Commissioner Norton	Aye
Chairman Unruh	Aye

Chairman Unruh said, "Commissioner Norton did you have a comment?"

Commissioner Norton said, "Just a quick comment now that we've resolved this, and we are moving it on and giving the bank and the contractor time. I want to be sure they understand the gravity of we've had a tornado in that area, there's been other properties we've had to deal with in that area. That is an area that we worry about as far as economic value of that area, and we certainly don't want that property to sit for a long time. And hopefully this resolution will get it started, it will be rehabilitated, it will add to the value of the community.

"But I'm not going to be very warm if we come back April 23rd and find out that really nothing has moved along very well and we will be asked for another extension. At some point we want this rehabilitated, moved on. So, I want to be sure there is a word of caution that this does give you time to do it, but I am not real warm to absentee landowners out of state letting things sit for very long in a community that's already had its share of problems over the last couple years. So, that's all I have, Mr. Chair."

Chairman Unruh said, "Thank you, Commissioner. Commissioner Skelton."

Commissioner Skelton said, "I do appreciate Commissioner Norton's comments. I do agree with them. You know, in the past the experiences I've had, I've done quite a few of these types of cases. You know, sometimes the contractor will perform and sometimes they don't. And when they haven't, you know, when it was in my district or my jurisdiction, I would make the same recommendation that you just mentioned, was to proceed with demolition, because it is a safety hazard. The people that live around it don't like it, obviously. And this does not need to be drug out. So we want the contractor to get in there, to get started as soon as possible and see some progress. I think that was part of the motion. So I, too, will not be very warm."

Chairman Unruh said, "Thank you, Commissioner. Well, we've had all our comments. Mr. Mellor, thank you for being here to hear our comment. And Mr. Stolz, thanks for the presentation. We are ready to move on to the next item. Madam Clerk, please call that."

NEW BUSINESS

- E** [14-1178](#) ESTABLISH BUDGET AUTHORITY FOR THE SEDGWICK COUNTY YOUTH PROGRAM (SCYP).
Presented by: Mark Masterson, Director, Sedgwick County Department of Corrections.

RECOMMENDED ACTION: Approve request to establish budget authority for the Sedgwick County Youth Program.

Attachments: [CY14 SCYP](#)
 [SCYP Budget Impact](#)

Mr. Steve Stonehouse, Deputy Director of Corrections Program, greeted the Commissioners and said, "The Sedgwick County Youth Program has been in operation since 1981. The program serves male juvenile offenders ages 16.5 through 22 years of age who are transitioning from correctional facility placements to the community. It is a residential reentry program licensed by the Kansas Department of Health and Environment as a Youth Residential Center (YRC) II. The license capacity is 20 residents and 80 youth go through the program each year. In 2011, demand declined due to less youth being placed in state custody from Sedgwick County. The department managed the change by reducing staffing and budget to serve a capacity of 14 residents. Since December of 2013, referrals have increased significantly, and we are ready to restore staffing to serve 20 residents. From December through February, we had 30 referrals, compared with 18 from the previous 3 months. In March alone we received 15 referrals.

"The program is full, and there is a waiting list. This is the discretionary program for Sedgwick County. It is funded entirely by the State of Kansas through reimbursements for client days of service. I am recommending your approval for additional budget authority of \$122,527 to fill 4 unfunded grant positions to raise the program capacity from 14 to 20. The specific positions are one coordinator, one ISO (Intensive Supervision Order) I and two senior corrections workers. I will be happy to answer any questions."

Chairman Unruh said, "All right, thank you. Commissioners, I think we've been briefed on this. Are there questions? Commissioner Norton."

Commissioner Norton said, "Where would the funding come from this, Steve?"

Mr. Stonehouse said, "The funding comes from the Kansas Department of Corrections Juvenile Services for the youth who are residing there. It is a per diem rate."

Commissioner Norton said, "So its reimbursement for the number of youth that are in the program."

Mr. Stonehouse said, "Yes."

Commissioner Norton said, "So if it doesn't materialize, then there is no..."

Mr. Stonehouse said, "Correct."

Commissioner Norton said, "...need for the extra funding or whatever."

Mr. Stonehouse said, "Correct."

Commissioner Norton said, "That's all I have."

Chairman Unruh said, "All right. Thank you, Commissioner. Any other comments? What is the will of the Board?"

MOTION

Commissioner Norton moved to approve request to establish budget authority for the Sedgwick County Youth Program.

Commissioner Skelton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Chairman Unruh said, "Thank you, Steve. Next item, please."

Approved

F [14-1188](#)

PRESENTATION OF THE GOVERNMENT FINANCE OFFICERS ASSOCIATION (GFOA) CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING TO SEDGWICK COUNTY FOR THE 2012 COMPREHENSIVE ANNUAL FINANCIAL REPORT (CAFR).

Presented by: Chris Chronis, Chief Financial Officer.

RECOMMENDED ACTION: Receive and file.

Mr. Chris Chronis, Chief Financial Officer, greeted the Commissioners and said, "The county prepares a Comprehensive Annual Financial Report (CAFR) each year to provide information to citizens, elected officials, investors in county's debt, information about the county's financial commission and the results of financial operations. That's done by pretty much everybody, all private entities, and all governments prepare financial statements, but those financial statements aren't always accurate, they aren't always prepared in a form that allows the reader to know exactly what he's looking at. To address that concern, several decades ago, the professional association for public finance officials, the Government Finance Officers Association (GFOA), created an awards program which recognized governments that achieved what were defined as the highest standards of presentation in financial documents, in financial reports. The county has received that award which we are here today to receive once again, now for 32 consecutive years.

"That makes it sound as if it's fairly easy to get this award. But in fact, there are fewer than 25 governments throughout the country that have received this GFOA award that many years in succession. There are fewer than 4,000 of these awards provided each year. That sounds like a lot, it makes it sound like it would be an easy award to get. But in fact among cities, counties, and townships alone, and this award is also available to school districts and other special purpose governments, but among cities, counties and townships, fewer than six percent of all eligible governments receive the award each year. In Kansas fewer than 1.5 percent of all cities, counties, and townships have received this award in the most recent year.

"So we are here today to recognize the people in the accounting department, who prepared the county's Comprehensive Annual Financial Report. It's a thick document, you know about it. The one I am holding up is the 2013 document that we are about to present to you for last year, the award that we are receiving today is for the 2012 Comprehensive Annual Financial Report for the prior year.

Mr. Chronis continued, "The award looks like this. It is a very handsome award. They have changed the format so it is a little heavy now. But I would like to ask Sara Jantz, our Accounting Director, to come up here and introduce the people responsible for producing this document, and earning this award for Sedgwick County."

Ms. Sara Jantz, Director of Accounting, Finance, greeted the Commissioners and said, "I would like to thank you for allowing us to be recognized for this award. As Chris said, this is several months in the works. And it is also very hard work on the part of my staff, so I would like to take a moment to acknowledge them. Those with us today are Sarah Shaffer, Brandi Baily, and Marty Hughes. So we look forward to being back here next year with this year's Comprehensive Annual Financial Report. Thank you."

Chairman Unruh said, "Sara, we appreciate the hard work that the Finance Department does. We get to enjoy this reward. It seems like every year, 32 years, as Chris said. I know it takes hard work. We don't take it for granted. I know you all don't take it for granted or you wouldn't achieve this distinction of excellence each year. So thanks for all your hard work. We know we've got good folks, it takes good folks to do this. We appreciate all your hard work."

Ms. Jantz said, "Thank you."

Chairman Unruh said, "Next item."

G

[14-1189](#)

PRESENTATION OF THE AWARD FOR OUTSTANDING
ACHIEVEMENT IN POPULAR ANNUAL FINANCIAL REPORTING.
Presented by: Chris Chronis, Chief Financial Officer.

RECOMMENDED ACTION: Receive and file.

Mr. Chronis said, "The document for which we just received the award, this thing, is supposed to be easily readable. Those of you who tried to read it know that it is only easily readable for accountants and people who work every day in this field. For the lay citizen, it is not a very clear document at all. It is very difficult to understand. And so in recognition of the importance of providing financial information to citizens in a form that is meaningful to them, some years ago the Governmental Finance Officers Association created an awards program to recognize governments that produced a Popular Annual Financial Report (PAFR). A very brief document, this is the one in question, which in lay language communicates to citizens the financial condition of the community, and the results of financial operations, and most importantly, the results of services provided to citizens in the prior year. We are here now to receive the GFOAs award for outstanding achievement in Popular Annual Financial Reporting."

"It once again is a handsome and somewhat heavy plaque. This is the sixth consecutive year that Sedgwick County has received this award. It, as I said, it is a fairly new program. So there aren't very many governments that have received it as long as Sedgwick County in the State of Kansas there is only one other government that has received this award. Once again, it is for producing a document that can be easily understood by citizens who aren't actively involved in public finance. I know that you use that document regularly when you make presentations to your constituents, and so I would like to ask Brandi Baily, who is the person in the Accounting Department, who is primarily responsible for producing the report, to receive this award, and say a few words."

Ms. Brandi Baily, Principal Accountant, Finance, greeted the Commissioners and said, "Like Chris said, we've done this for the last six years, which is when we started this. So we received the award every year. And so I think we set high standards for ourselves now. I would like to thank Sarah Shaffer and Chris Chronis, they helped me pull together the information to put in this report. And Tony Guiliano who, without the creativity, we wouldn't have a pretty little document. We are currently working on our 2013 PAFR, and it should be going to print in the next few weeks."

Chairman Unruh said, "Congratulations. Brandi, once again we want to express our appreciation for your hard work. We know that this doesn't come without a lot of effort, and a lot of team work."

Ms. Baily said, "Right. Thank you."

Chairman Unruh said, "It is a very valuable piece of information as Mr. Chronis said, for Commissioners when they go out to talk to constituents, because it is very clear and helpful when we try to explain what we are doing, how much it costs."

Ms. Baily said, "Right."

Chairman Unruh said, "Thank you very much."

Ms. Baily said, "Thank you."

Chairman Unruh said, "All right. Next item."

H [14-1190](#)

PRESENTATION OF THE GOVERNMENT FINANCE OFFICERS ASSOCIATION (GFOA) DISTINGUISHED BUDGET PRESENTATION AWARD TO SEDGWICK COUNTY FOR THE 2013 ADOPTED BUDGET.

Presented by: Chris Chronis, Chief Financial Officer.

RECOMMENDED ACTION: Receive and file.

Mr. Chronis said, "The county prepares an annual budget, a very thick document to provide information to you and to citizens about what the county is planning to do in the upcoming year. A good budget document really serves three purposes. It is a financial tool, it provides information about the county's plans, and fund balances and so forth, how we expect to fund the government. It serves as a policy tool. It explains to citizens what the county's financial policies are. And finally, it serves as a communications tool. It serves as a major means of communications between you and your constituents about what you are doing on their behalf, what you are planning to do on their behalf in the upcoming year."

"The budget can take many forms, does take many forms, but once again, in an effort to standardize the information that is provided in budget documents, in order to allow for comparison across governments, some years ago the Government Finance Officer's Association created an awards program for distinguished budget presentation. And we are here now to receive the distinguished budget award from GFOA for the county's 2012 budget document. This is the, I lost my place here, sorry...we've received this many years in a row. I'm sorry, I lost my place."

"There are 19 governments in Kansas that have received this award. It is not something that is not very commonly awarded. You should be very pleased that Sedgwick County has produced an award-winning document for so many years in succession. I would like to ask Lindsay Poe-Rousseau, who is our current Budget Director, to receive this award and introduce her current budget staff. I will tell you this award is for the 2012 budget document. At that time David Miller was the budget director. I am not sure, I don't think he is in the room here. It was under his direction that this award was earned. He has now moved on to better things, and so Lindsay, would you come up and receive this award, please."

Chairman Unruh said, "That's quite an introduction."

Mr. Chronis said, "I have had better days."

Ms. Lindsay Poe-Rousseau, Budget Director, Finance, greeted the Commissioners and said, "This was awarded for the 2013 [sic] budget document and I would like to take this opportunity to thank that staff and introduce our current staff. Yes, that award was done, or the book was done under the direction of David Miller, who was our budget director at the time, Pete Giroux, Ann Bradley, Jill Tinsley who is here in the room, and I understand Ann and Pete are watching on the internet, so hi to them, and also Brandon McGuire. And our current budget staff, Brandon McGuire, Kyle Carr, Lorien Showalter and Kamme Carlsten. We are also very lucky to have Emily Graf serve as a budget analyst as well. And thank you also, the budget isn't made without your hard decisions and also the Manager's. So thank you very much for that."

Chairman Unruh said, "Lindsay, once again I just want to make a comment to express to you and your team how much we appreciate the hard work you guys put in on this budget, and it has been a long tradition of excellence, no pressure, we are counting on you to keep it up. Thank you very much. We have another comment from Commissioner Norton."

Commissioner Norton said, "Congratulations to everybody in the finance division that works so tirelessly to make the county look good, not only financially on paper, but in the communications manner that we put it out to the public. I appreciate that."

MOTION

Commissioner Norton moved to receive and file for Items F, G and H.

Commissioner Peterjohn seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Mr. Chronis said, "Thank you, Commissioners. It is nice to receive these awards, professional recognition always is nice. But I think what's critically important about the fact that the county does receive these awards, and has received them for so many years, is that it is evidence to our citizens that we mean what we say when we say we believe in transparency and accountability."

"We produce these documents in order for our citizens to know what Sedgwick County is doing with their money. They give us a lot, they trust us a lot, and they deserve every bit of information that we provide for them. That's why we work so hard on these documents."

Chairman Unruh said, "Thank you very much, Chris. Those are very good words and appreciate your effort as you lead all of these teams of finance people. With that, Madam Clerk, please call the next item."

Received and Filed

I [14-1187](#)

PRESENTATION OF THE 2013 COMPREHENSIVE ANNUAL
FINANCIAL REPORT (CAFR).

Presented by: Chris Chronis, Chief Financial Officer.

RECOMMENDED ACTION: Receive and file.

VISUAL PRESENTATION

Mr. Troy Bruun, Deputy Chief Financial Officer, greeted the Commissioners and said, "This year the presentation, I am just going to go over the entity wide statements and that is where we include all of the county's assets and our debt. We also show depreciation. This first slide is taken out of the Comprehensive Annual Financial Report. On the left side you see the net position in 2012. In the green section is the governmental activity and the blue section are our business type activities. We have one business type activity, it's the downtown [Intrust Bank] Arena. You see the results of fiscal year 2013.

"We received \$309.67 million in revenue, and spent, we had \$309.8 million of expenses. So the net position of the county or net worth, did the county's net position get better or did it get worse? It was pretty much the same, although it did, the net worth of the county decreased by \$130,000. As you are well aware that no function of the government pays for itself, this slide shows Sedgwick County government broken up into its functions. The green portion represents program revenue. That is the revenue that we receive that we can associate with a certain function of government. If a department charges for something in their office, that goes in the green section.

"The blue section represents the amount of revenue that these functions relied on the general revenues of the government to fund their operations. The general revenues are property tax, sales tax and investment income. You can see Public Safety, for their operations they relied on general revenue to the tune of 71 percent of their expenditures, or \$97.2 million. Health and Welfare came the closest to paying for itself. It used 12 percent, excuse me, \$12 million in general revenues to fund their operations. Probably more exciting to me than you.

"Financial position of the county. The first slide I show the comparison of 2012 to 2013, and how it change. This shows the change in financial position of the county, starting 2004 through 2013.

Mr. Bruun continued, "The recession in 2010, we used fund balances to fund our operations, our net position of the county decreased in 2010. But then you made the decision to get us back in balance, and we have done so. In 2013, I can't see it on my slide, or on there, there is a slight red line on 2013 showing that \$130,000 that I referenced on the first slide.

"Instead of just showing you numbers for the entire presentation, we are going to go through some ratios. This slide shows liquidity. For every dollar that the county owes in current liabilities, which means either we owe today or expect to pay during the year, the county has at the end of 2013, \$4.81 to pay for that \$1 in liability. So liquidity wise, the county is in great shape, we're down from the high in 2008 where we had \$7.50, but better than back in 2004 when we had \$3.20 for every dollar.

"Looking at solvency, which addresses the county's ability to meet long-term obligations, our unrestricted net assets divided by our total liabilities, which are the current liabilities from the previous slide, plus all of our long-term debt, and then taking our unrestricted net assets we have no plans for or aren't legally restricted and dividing by that debt. At the end of 2013, we were at 42.7 percent and we bounced around that same area since 2007.

"Leverage, taking long-term debt, divided by all of the county's assets. We ended 2013 with about \$960 million of assets. So if we take long-term debt of \$165 million and divide that out, it's about 17.2 percent, which we are trending down from a high back in 2004, of 23 percent. These next slides are taken from the stats section in the back of our report. This first slide shows governmental revenues and expenses. It is all county operations except the [Intrust Bank] Arena. In 2004 through 2009, county revenues exceeded expenses. In 2010, we dipped down. Since 2010, Sedgwick Countys revenues have remained basically flat. We are down about \$4 million since 2010, but our expenses have dropped over \$23 million in that same time frame.

"Comparing our governmental expenses in 2004 with what they ended 2013, expenses went up a little over 20 percent. In that same 10 year period, the consumer price index increased 24 percent. This is a very high view, 100,000 foot level. And if we dive down a little deeper, that 20 percent increase represented almost \$52 million, \$51.8 million. And if you look at the different functions of government and the increases from 2004 to 2013, you can see public safety of that \$51.8 million accounted for \$46.6 million, or 90 percent of the increase in expenses in Sedgwick County government were in public safety."

Chairman Unruh said, "Excuse me, Troy. Would you tell us what all some of the departments included in Public Safety, so folks watching will know, Public Safety is not just the jail."

Mr. Bruun said, "That's true. It's not just the Sheriff. The Sheriff is included along with Corrections, the Fire District [No. 1], EMS (Emergency Medical Services), 911, Emergency Management, [18th Judicial] District Court, and the District Attorney."

Chairman Unruh said, "Thank you, I think that's helpful."

Mr. Bruun said, "Looking at governmental revenues from 2004 to 2013, one of my first slides I discussed what program revenue was, the revenue that we can tie to a specific function of government, I'm comparing that with property tax.

"In 2004, our program revenue exceeded property tax, and you can see starting in 2009, our program revenue is starting to fall. A couple different reasons, we're receiving less support from the state and federal government. We've also changed accounting wise how we account for some of the charges, some of our vendors used to use COMCARE to bill Medicare and Medicaid, now they can bill directly. So those transactions are for longer shown in our financial statement.

"And property tax has remained relatively the same since 2009. It's dipped down a little bit. Still, at the end of 2013, about \$1 million in collections less than 2009. And this property tax includes the Fire District, also the property tax on motor vehicles, it's all property tax that the county receives. First year property tax collection rates, in 2012, people paying their taxes the year they were due, so the first year, collection rate was 96.8 percent. That's the highest it's been over the last 10 years, and you can see I'm showing 2012. The 2012 taxes are what were collected in 2013. The graph looks really impressive, the sharp increase. It is a very narrow spread over the on the left. But it is good news, it looks like we are out of how the recession impacted our collection rates.

"Long-term debt, we ended the year with \$165.1 million in outstanding debt. The big increase in 2008 was when the county issued debt to build the National Center for Aviation Training. We had another little spike in 2011, and that was to fund the new radio system for 911 and Public Safety. In our capital improvement plan over the next five years, we expect to end 2008 with \$107 million of debt outstanding. So we are on the path to decrease our debt even more. That concludes my portion of the report. If you don't have any questions, I will ask Sara Jantz to come up and given you some operating indicators for the county in 2013."

Chairman Unruh said, "All right. We might pause for a moment, Commissioner Peterjohn has a question."

Commissioner Peterjohn said, "Thank you very much for the presentation. The third and fourth slides, I was looking at the annual financial report, specifically pages c2 and c3, where they were talking about the accumulated, specifically there is a line there, showing \$21,190,000 negative figure, which is the total for accumulated depreciation on the Intrust Bank Arena. I wanted to just make sure for the public that this is basically, this is the reason why on your slide three and four where you are showing our net position on business-type activities dropped about \$5 million. The numbers seem to be a little different, but they are pretty close, between \$4.6 and \$4.8 million, in terms of annual depreciation on the facility. And that's why there is a drop in those numbers the way I read it. Am I correct in that?"

Mr. Bruun said, "Correct. The depreciation on the Arena is about \$5.3 million. We do have some revenue in the Arena, so the amount of decrease is offset by those revenues that we collect."

Commissioner Peterjohn said, "So if this was in the private sector we would have a loss on the Arena net of that difference between what we've received and what the depreciation would be."

Mr. Bruun said, "By using depreciation, yes."

Commissioner Peterjohn said, "By using depreciation. I just, I think that's important for ongoing discussion, because the success of the Arena is very important. I am glad it is not a burden on property taxpayers, but if we weren't keeping track of the depreciation, I don't think that number would get the attention, in my opinion, that it deserves. Thank you."

Chairman Unruh said, "Thank you, Commissioner. I don't see anyone else asking to speak, Troy."

Mr. Bruun said, "All right, thank you all very much."

Ms. Jantz said, "I have the privilege to go over the non-finance part of the finance presentation today. We feel it is important not just to discuss the results of the 2013 finances, but as well what we did with those finances for 2013. As you remember from Troy's presentation, Public Safety is one of our biggest expenses, and they had another very busy year. 911 responds to approximately one call every minute of every day. In 2013, they had approximately 484,000 calls. In 2013, Emergency Medical Services had 5 months where they responded to over 5,000 calls each month. Before 2013, EMS had never responded to that many calls in a month. In total there was approximately 58,000 calls.

"Not only did the Fire Department respond to 78 fires per 100 households, but they provide the community with fire prevention education with the Fire District [No.] 1 Fire Clown Program. Corrections, which includes the Adult Detention Facility for this particular statistic makes up 17.4 percent of the total governmental expenses, the average population in custody of the Sheriff was 1,418. COMCARE provided an array of services, including mental health and substance abuse treatment to approximately 12,350 clients last year. Sedgwick County's Developmental Disability Organization (CDDO) ensured that nearly 2,500 individuals in the community received services during the year. COMCARE and CDDO expenses which make up 65.6 percent of health and welfare expenses total \$37 million.

"153,500 people obtained services from health department in 2013. And approximately 13,400 immunizations were provided. They also provide oral healthcare and educate the public about prevention and protection against various diseases. We want to ensure that Sedgwick County is a great place to live, just over half a million people visited the [Sedgwick County] Zoo last year. In 2013, you will remember the Zoo saw the birth of the Amur tigers, Natasha and Tsar. 2013 was another great year for the Intrust Bank Arena, in its second best year since it opened in 2010, the Arena saw nearly 411,000 individuals attend 80 events. 923,000 people took advantage of the somewhat cooler summer, it wasn't blazing hot, but it was still warm, they visited the Sedgwick County Park.

"In 2013, Public Works maintained nearly 600 bridges and 600 miles of road. That would be like driving from Wichita to Austin, Texas, but staying within the county. They also maintained 160 miles of road. Sedgwick County citizens disposed of approximately 580 tons of old chemicals, cleaners, paints and other hazardous materials at the county's hazardous waste facility. 580 tons is equal to approximately 2.5 Statue of Liberty's, that's quite a bit of waste there.

"Finally, in general government, 2013, 73 percent of the eligible population was registered to vote. There was approximately 278,000 people. There was nearly 213 real estate parcels in 2013, and approximately 83,000 documents were filed with Registrar of Deeds. Real Estate Records processed were 78,000. And one of my favorite statistics, finance investing average monthly forth portfolio \$290 million. Sedgwick County continues to seek the best price for goods and services. In 2013, purchasing received an average of 6.3 bids per purchase.

"And these are just a highlight of a handful of the many services that the county provides during the year. I would like to take a moment to thank my staff who worked exceptionally hard on this 2013 CAFR, and those individuals Marty Hughes, Brandi Baily, Stephanie Taylor, and Sarah Shaffer. And I would also like to thank the rest of the county staff who without their dedication every day would make it impossible to have such a smooth audit. So, if you have no other further questions, I will turn it over to Shelly Hammond of AGH (Allen, Gibbs & Houlik), who will review the results with you."

Chairman Unruh said, "All right. Thank you, Sara. I don't see anybody asking to speak. I would tell you we appreciate this pictorial display of some of the things Sedgwick County is involved in. I think it gives a little bit of body to the figures that Troy presented to us. So we appreciate your presentation. And I think I just want to emphasize the fact that our purchasing department, you gave us a statistic that we have 6.3 bids per purchase. And I think it's important that our citizens know we are doing the best we can with our dollar."

Ms. Jantz said, "That is correct."

Chairman Unruh said, "All right. Thank you very much."

Ms. Jantz said, "Thank you."

Ms. Shelly Hammond, Vice President of Assurance Services, Allen, Gibbs & Houlik, LC, greeted the Commissioners and said, "Troy and Sara provided you with a high-level summary of the financial results that are reported in the Comprehensive Annual Financial Report. We, then, are asked to come in, and evaluate that financial report to ensure that those numbers are fairly presented, and that they are done so in accordance with what are called generally accepted accounting practices. Our independent auditor's report can be found in that Comprehensive Annual Financial Report on the first page of what is called the financial section. So there is one page in there that we provide, and that's our audit report.

"In summary version, what that audit report is what is called an unmodified opinion. In layman's terms, that might be referred to as a clean opinion. In summary, what that opinion is telling you is that we, as your external auditors, based on the testing that we performed during the course of the audit can provide you reasonable assurance that this financial document prepared by your management team is free of any material misstatements. So that's, in summary version, the outcome of our audit.

"As a result of our audit process, we also have other observations that we report to you in a separate document that we refer to as a management letter. It has a variety of communications that we're required to communicate under generally accepted auditing standards. I'm going to touch on a couple of those. One of the things we are required to talk about, if there have been any changes in accounting policies.

Ms. Hammond continued, "And that happens for every governmental entity when new accounting practices are adopted. I mentioned the generally accepted accounting practices, that the county must follow and all entities must follow, occasionally those change.

"And so we are required to let you know when that's happened. There was one such instance this year, where a new accounting practice was adopted. As a result of that accounting practice, just to provide a summary, there really wasn't any net effect on the financial statements. It affected how some information was presented within the financial statement, but it didn't have any net effect on the outcome or financial results of the county.

"Our management letter also talks about if we have any estimates in the financial statements, just to let you know that some numbers are estimated, and to provide a high-level summary for you of the process we go through to evaluate any assumptions management has used and also to make sure that, again, they are following generally accepted accounting practices. And in all of those cases, as we report in our letter, we did find that to be the case.

"We also talk within our letter about whether we had any disagreements with management or encountered any difficulties, and we did not. I will reiterate what Sara just mentioned, the accounting staff that we work with is very well prepared for the audit, very responsive in answering our questions, providing access to any information that we need, we don't have any difficulties getting what we need to get through the audit process. I would thank her and her staff for that, for assisting us through that process.

"The last thing I will touch on, as it relates to the management letter is to give you a head's up that there is a page within that letter that follows up on some matters we reported last year, in terms of internal controls. I won't go into those in detail, but I will just summarize by saying we included that to report to you that the matters we identified last year have all been resolved during 2013. We did not identify any new significant internal control issues to report to you for 2013. So this is just a summary of the fact that the items that we identified last year did in fact get resolved during 2013, so that you are aware of that. That's the last thing I have, unless you have any questions for us from an audit perspective and the results of the audit. I would be glad to field any questions."

Chairman Unruh said, "Shelly, thank you for that report. I don't see anyone asking to speak. You have briefed each of us individually on the audit report, and we are pleased with your findings. And also want to say we're pleased with your follow-up from some of the findings you had a year ago. Those are all corrected and we're glad things went well and we got a clean report. So thank you very much. I would like before we call for a motion to receive and file, I would like to ask Troy to come back. I do have one question. I'm kind of circling around a little bit out of sync here.

"But one of the questions I had on the slide that you presented on page 13, we hear in the media frequently that we have property taxes too high, and they are runaway, and they are escalating. This slide that you showed us, at least indicates from 2008, the last six years that our revenue from property taxes is essentially flat. Please don't tell me I'm wrong."

Mr. Bruun said, "No. You are correct. And this also includes the Fire District, who has increased their mill levy to pay for the fire station relocation. So, even with that included, property taxes are flat since 2008."

Chairman Unruh said, "All right. Well, thank you for helping me emphasize that point. It's not only a financial emphasis that I wanted to make and have verified, now that we are talking about every aspect of our financial life here at the county, but I guess you could say I am trying to emphasize the political fact, that Sedgwick County Commissioners, Sedgwick County government is trying to do the best we can in providing our services, as much uninterrupted as possible, in light of the fact that we have flat revenues for the last six years, and our costs, I know, are not as flat as our revenue. So, we have done the things we can do to reduce our costs. Appreciate this slide and thought it deserved a little more emphasis. We do have another comment from Commissioner Peterjohn."

Commissioner Peterjohn said, "Thank you, Mr. Chairman. I want to segue off your comment on your comments on the slide, because it is significant. Troy, if you pull the mill levy for the Fire District out of here, what sort of number would we be looking at in rough terms?"

Mr. Bruun said, "In my notes I don't have that information. I would be more than happy to get it to you and just compare."

Commissioner Peterjohn said, "Okay, because I'm thinking it's somewhere in the neighborhood of around \$15 million. I don't know if there's anybody in Finance who, since we've got all the Finance folks here. I am thinking it's about \$135 [million]."

Mr. Bruun said, "I am sure it is in the stats section. It is in the stats section. Just Sedgwick County and not the Fire District, property taxes have been flat since 2007."

Commissioner Peterjohn said, "Okay. And then total amount would be..."

Mr. Bruun said, "In the Fire District, \$14 million, Sedgwick County government, about \$125 million."

Commissioner Peterjohn said, "\$125 million. The other point I would segue out of, if my memory is right, we did have modest reductions in the mill levy, I think took effect in 2009, [20]10 and [20]11, so that would also play into those figures, Mr. Chairman, and I think that's significant to point out, because we do have other county revenues that are in jeopardy at this point. Thank you."

Chairman Unruh said, "All right. Thank you, Commissioner. Commissioner Ranzau."

Commissioner Ranzau said, "Thank you, Mr. Chairman. I would like to segue off those comments as well. It is true, looking at this chart, that our revenues have been flat for the last several years. I think it's important to remember that's been brought on by an economic downturn, and that has caused this to happen, not necessarily because we made it happen. I think some of the complaints you hear from others in the media may be based on years even prior to that. So if you look at the same chart for 2004 to 2008, the property tax revenue went up from a little less than \$120 million to a little over \$150 million. That's, with my quick calculations here, an increases of a little over 33 percent in 4 years."

Commissioner Ranzau continued, "Perhaps those are the things that people are complaining about when the times are good, and like I say it increased 33 percent in 4 years, it is a different story than what happened the last few years. So, just wanted to comment on that."

Chairman Unruh said, "Thank you, Commissioner. I'm glad I have a shorter memory. Commissioner Peterjohn."

Commissioner Peterjohn said, "Well, thank you, Mr. Chairman. Based on Commissioner Ranzau's comments, I would point out to him that this Commission in 2006 raised the mill levy by 2.5 mills, and that would certainly generate a significant amount of revenue in the time Commissioner Ranzau alluded to. There have been ups and downs."

Chairman Unruh said, "Okay. I think that's all the comments we have for right now. Troy, while you are there, I would say we probably won't get to have you making this report to us next year. Our understanding is that you have accepted a position with our sister government across the street. We want to wish you the very best in that. And tell you that we sincerely appreciate your service to Sedgwick County. I think you are definitely one of our a-team players, and we really appreciate you and the contribution you have made to helping us with all this financial analysis, and doing things openly and transparently. So thanks for your service to Sedgwick County, and we wish you the very best as you pursue just a somewhat different career, but you are still serving our citizens. Appreciate your service to us."

Mr. Bruun said, "Thank you, Commissioner."

Chairman Unruh said, "We have a comment from Commissioner Peterjohn."

Commissioner Peterjohn said, "Thank you, Mr. Chairman. I am going to second the Chairman's comments and also have to add that you had to put up with me for quite a while asking all these questions on whether it's the CAFR, or the budget, or anything else. I very much appreciate your service and want to wish you well with the city."

Mr. Bruun said, "Thank you. I have enjoyed the last 12.5 years very much, learned a lot, and want to thank everyone at the county."

Chairman Unruh said, "Thanks, Troy. 12.5 years?"

Mr. Bruun said, "I know."

Chairman Unruh said, "Were you a teenager when you started?"

Mr. Bruun said, "I was 12."

Chairman Unruh said, "Thank you for your service, and thanks for this report."

Mr. Bruun said, "Thank you."

Chairman Unruh said, "Did we have a motion to receive and file?"

MOTION

Commissioner Peterjohn moved to receive and file.

Commissioner Skelton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Chairman Unruh said, "Next item, please."

Received and Filed

J [14-1195](#)

NEW PAY PLAN BASED ON COMPENSATION/CLASSIFICATION
STUDY RESULTS BY EVERGREEN SOLUTIONS.

Presented by: William P. Buchanan, County Manager.

RECOMMENDED ACTION: Approve the recommendation to adopt the new pay plan, make applicable employee adjustments, and authorize the necessary budget transfers from the Classification and Compensation Contingency within the appropriate funds.

Attachments: [Compensation and Classification Document](#)

Mr. William P. Buchanan, County Manager, greeted the Commissioners and said, "The last couple of years we've been struggling with issues of turnover. Some of the turnover was un-regrettable, but most of it was regrettable turnover. You and I both know that if we are going to continue to deliver quality public service to citizens that we need to retain and recruit employees that are dedicated to that service. In the fall I came to you and asked to engage Evergreen [Solutions] associates to help us with a comprehensive compensation and classification plan, and they have provided us with a report. The goal for that study was one, to help recruit and retain our efforts in hiring good folks. It was also to implement a system that was reasonable and proportional to our resources. And to maintain a model that helps motivate employees to do their jobs.

"I think we've accomplished all three of those goals with this report that you have received. Evergreen was on site and did a series of focus groups with our employees to discern what worked for them and what some of the concerns were. You see some of the results of that in the report. But you also had a job assessment tool that employees filled out. This job assessment tool was helpful to us in evaluating what it is employees do and how to make sure the like duties are on the same grades. Managers then reviewed those assessment tools to make sure that they were accurate, and they were then assessed, given weighted, numerical numbers on five areas.

Mr. Buchanan continued, "One was leadership; another was working conditions, you probably got more points if you had to be outside, or in bad working conditions; the complexity of the job, how hard, how difficult was it; was your position involved in decision-making and what level that might be; and relationships, do you have, is your past, based on relationships externally and internally. Those, process of assessing those jobs, then, were used for internal equity purposes so that we had people on various grades that were doing the same job. Evergreen then went out and asked comparables, cities and counties, like cities and counties, about what they were paying for specific jobs.

"And after that comparison was done, Evergreen discovered that we were paying at mid-point about 6.7 percent lower than our competitors. Evergreen then reviewed our five different pay plans, and they have incorporated four of them and recommended into one pay plan. We consolidated EMS and the Sheriff's pay plan, Fire [District No. 1] administration and the general pay plan into one. And of course the Fire Union pay plan is set aside as a separate entity. In this proposed pay plan that I presented to you, there are 35 different grades for, in which employees are slotted. Each grade has a 50 percent spread from minimum to maximum. And once we did that, and did the calculation, we discovered that 544 of our employees were below minimum.

"If and when this plan is implemented, we will make sure that those employees on the 1st of August pay, would be paid at the minimum for their grade level. For the rest of the employees, we are recommending a 1.2 percent increase, but for those not affected by the minimum standard. The adjusted pay plan was given to you earlier this week, and when I say adjusted, we gave it to you last week, but there were two positions that were changed. And that was given to you Monday. Those two positions were the detention sergeant and the detention captain. Both of those were moved to a different level, after discussion with the Sheriff and after reviewing the job, the JAT (job assessment tool) and the management issues tool.

"In this pay plan we also addressed issues for elected officials, the pay plan calls for adjusted, for elected official, based on the pay pool. The pay plan has been adjusted to reflect that. This does not, this does not preclude Commissioners or other elected officials for declining pay increases. What it does though is allow for elected officials who are returning, or those who are returning to serve another term, or those who are newly elected to receive the current pay standard. So the question now becomes how are we going to fund this pay plan.

"The implementation process we began during the budget for 2014. We included \$2 million in the budget for 2014, and this was all for all funds. For all funds to implement this plan, it is \$1.2 million, or \$800,000 less than what we budgeted. But for the tax funds, it is only, it is \$750,000. We would expect that the other \$450,000 most of that will be funded through the grant programs. So we still anticipate, even with this expenditure, even with this inclusion, still anticipate ending this year with about \$1.7 million surplus.

"The 2015 budget will be impacted about \$2.7 million, but tax funds are estimated at \$1.6 [million]. And you recall that estimated financial forecast, we are always very conservative on revenues, and very wide in our thinking about expenditures. So I think there's plenty of room without much difficulty at all. You've heard, also you've heard from several division directors, elected department heads about how they believe this will curtail and stop the high turnover rates that some of them are experiencing.

"This will add to our ability to retain good employees and recruit good employees, and I recommend you approve the pay plan. Be happy to answer any questions you may have."

Chairman Unruh said, "All right. Thank you, Mr. Manager. We do have a question. Commissioner Peterjohn."

Commissioner Peterjohn said, "Mr. Manager, help me with the numbers. The classification and compensation study report I had a copy of has two pages, has two recommendations, and they total \$2,948,337 and you gave me a figure of \$2.7 [million]. Are you anticipating vacancies or some other factor?"

Mr. Buchanan said, "You'll recall that we explained to you at the last meeting that the numbers in this report were of August 2013 specific day of pay. Since then people have gotten raises, since then people have left, since then that's occurred. So the numbers in the report would anticipated expenditures are all from a day certain in 2013. The numbers that I have given you is of a day certain last week, or this week."

Commissioner Peterjohn said, "So help me out. For the 2015 budget that we get later this year, the cost of this proposal on top of, if we didn't adopt this, what would be the difference between 2015, in the 2015 budget then."

Mr. Buchanan said, "I don't know what the cost difference would be. I don't know what the difference in the budget would be, because I have not seen all of the requests from the departments. If you are asking what's the impact on the 2015 budget for all funds, it would be \$2.7 million or \$1.6 million in the general fund."

Commissioner Peterjohn said, "Okay. So...I appreciate you trying to help me, in terms of the way I tried to phrase the question. So you are saying that the net impact on property taxes would be \$1.6 million, you are anticipating for 2015."

Mr. Buchanan said, "Yes, sir."

Commissioner Peterjohn said, "And the rest would be from grant funds."

Mr. Buchanan said, "Yes, sir."

Commissioner Peterjohn said, "And other non-sources. Okay. Let me ask you, the...based on this report, how would the County Commission, if the County Commissioners decided to take the pay increase, how would it change their salaries, as of the beginning of August."

Mr. Buchanan said, "The anticipation would be that the salaries have been set for this year. Anticipation for elected officials would be an increase of 1.26 percent for the August 1st pay. And beginning, and you will then budget the number for 2015 in the budget. And, again, Commissioners have the opportunity to accept that or decline that."

Commissioner Peterjohn said, "That would be true of all the elected officials."

Mr. Buchanan said, "Exactly."

Commissioner Peterjohn said, "Okay. Let me ask, then, we have got a category between hourly employees, we normally consider like exempt employees, and the elected officials, and that's the employees under contract, like yourself. How are the contract employees affected by this proposal?"

Mr. Buchanan said, "The contract employees, there's some, 80-some of them, would be affected by the 1.26 percent increase in August 1st and any other increase would have to be negotiated or dealt with in their employment agreement."

Commissioner Peterjohn said, "Mr. Manager, the turnover rate, I got the data that your office sent out yesterday on these numbers and was kind of looking at it by department. I was surprised by some aspects of the data. Was there anything when you looked at this data that jumped out and looked at it in detail, in the material, when you had a chance to review this before you sent it to us yesterday?"

Mr. Buchanan said, "The only thing surprising to me was in the Sheriff's office. We didn't break out road from detention, but we know the majority of employees in the Sheriff's office are in detention, so that would drive their retention, or turnover rate."

Commissioner Peterjohn said, "Thank you, Mr. Chairman."

Chairman Unruh said, "All right. Thank you, Commissioner. Commissioner Norton."

Commissioner Norton said, "Bill talk about, is there an industry standard for government turnover for entities like counties that you know of that we can benchmark to or compare?"

Mr. Buchanan said, "No."

Commissioner Norton said, "Okay. I know when I was in private industry for retail, there was a standard of, that you tried to be better than the threshold. At one time it was like 80 percent turnover in retail sales. And if we can be at the 50, 40, 30 percent of turnover for a year, we were pretty happy. So there is not an industry standard that you know of that we can compare to?"

Mr. Buchanan said, "It would be, Commissioner, it would be specific to, the portfolio of work that we do is so broad, that the higher rates will occur in corrections and detention. We know that, and that's dependent upon the economy, and dependent upon the jobs they do. We also know the higher rates, if we are not paying well for case managers, these are people that love what they are doing, but they can do it someplace else. So, there are different standards. I don't have the standards."

Commissioner Norton said, "It is not a whole industry standard."

Mr. Buchanan said, "Right."

Commissioner Norton said, "How often do we do a comp[ensation]/class[ification] study. When is the last one?"

Mr. Buchanan said, "The last one was in 2000. The one before that was 1992 or [199]3."

Commissioner Norton said, "Is there an industry standard in how often you should do a comp/class study that kind of relooks at the marketplace, not only the government marketplace, but the free enterprise marketplace that you compete with. So is there some kind of standard on how often you could do that?"

Mr. Buchanan said, "The companies will tell you that they should do it every five or six years. It is probably closer to seven or eight, is when we should do it."

Commissioner Norton said, "Okay. So we really met that."

Mr. Buchanan said, "Yes."

Commissioner Norton said, "We stretched it a little bit, but we've met that. So how many employees do we have total at the county right now?"

Mr. Buchanan said, "Today? About 2,500 full time and about 400 and some part-time."

Commissioner Norton said, "And we've been as high as 3,200."

Mr. Buchanan said, "Yes."

Commissioner Norton said, "Somewhere in that area."

Mr. Buchanan said, "Yes."

Commissioner Norton said, "What percent of our operating in the county is people? Do you have that number off the top of your head? Somebody in Finance, all the finance guys left. I think it's interesting to talk about our most important resource at the county. Yes, we got assets at our facilities, yes, we buy commodities, but at the end of the day, the item that makes the county work, that drives everything is people. And so this is just as much an investment as putting a new roof on a facility, or getting six bids on commodities. It is the same thought process that if you don't manage and maintain your people and their salaries, you set yourself up for getting less than what the taxpayer deserves. That's why we do comp/class studies, to make sure we are not paying over the marketplace, but certainly not way under and making sure that we denigrate the services that people expect. So, do we have..."

Mr. Buchanan said, "Lindsay?"

Ms. Poe-Rousseau said, "Forty-seven percent."

Mr. Buchanan said, "I was going to guess 50. Forty-seven percent."

Commissioner Norton said, "So pretty significant amount of our budget..."

Mr. Buchanan said, "Huge."

Commissioner Norton said, "...goes to people. And it's a very important resource. No different than facilities and commodities. So I want to be sure that that is not lost on us we do a comp class study. It is no different to me than going out and looking at every one of our facilities, and looking at the roofs and saying are they good enough, is that going to keep the rain out, is it going to protect that building and our investment, or not. And we did that systematically to look at facilities to be sure that happens."

Commissioner Norton continued, "I think we have to look at our people and what we pay them in a logical manner every once in a while to be sure we're doing the right thing. Because you can get lost in 2,900 people, and whether they are at the right level being remunerated properly and will stay happy with their jobs and not turn over. And I don't think we can do that analysis ourselves. So a comp/class study by a well respected company is very important. That's all I have right now."

Chairman Unruh said, "Thank you, Commissioner. Are there any other comments or questions? What is the will of the Board? Commissioner Peterjohn."

Commissioner Peterjohn said, "Well, I'll let you go ahead and get a motion on the floor."

MOTION

Chairman Unruh moved to approve the recommendation to adopt the new pay plan, make applicable employee adjustments, and authorize the necessary budget transfers from the Classification and Compensation Contingency within the appropriate funds.

Commissioner Norton seconded the motion.

Chairman Unruh said, "We have a motion and second. Discussion now? Commissioner Peterjohn."

Commissioner Peterjohn said, "Thank you, Mr. Chairman. I am going to agree with Commissioner Norton on a point that I think we needed to do a study, and I think something that's worthwhile for a variety of reasons, because this issue, in terms of there's been a lot of anecdotal information in that there are challenges, in terms of county pay, we have got turnover issues in certain areas, and working for Sedgwick County can be quite a bit different depending on, even in certain departments, because as a 24/7 operation, we've got folks that regardless of what the weather is, regardless of what the conditions are, they have got to be at work. There is no opportunity to say, hey, we've got a snow day and we can shut down.

"Having said that, there are other positions here at the county where it's 8:00 [a.m.] to 5:00 [p.m.], Monday through Friday. And so there is an awfully wide range here, in terms of positions and where we are at. And I struggled with this issue, and I'm struggling with it quite and bit because anecdotal information on turnovers is certainly one that's a concern, specifically within certain departments, and I agree that that is a problem and I am hopeful that this study is going to get us, try and get us to address it.

"But having said that, I am concerned that we are going to provide pay increase across the board, and I looked at the turnover data that I got yesterday, and did a little bit of analysis, and I'd be interested in my colleague's comments, I would be interested in staff's comments, or any other, anyone else here. Because the turnover data that was given to me, and I am going to exclude the one category that was, they talked about the smaller departments and the County Commission is listed here as one, since there is only seven of us and the turnover is strictly a function of what the voters have decided, so I threw the County Commission out for turnover purposes.

"But from looking at this in 2013, we had 15 departments that had 15 percent or more turnover in 2013. And that would seem to me to be a significant concern and issue, but then I looked back at 2012 and we had almost that same number, 14 departments. And I thought well maybe this is a continuing concern, I went back and looked at the least year on it and 2007 we had a larger number, we had 19 departments that had 15 percent or more turnover by department. So, that got me scratching my head a little bit and I started to look at, in terms of year over year, in terms of, you're going to have some fluctuations, especially in the smaller departments, one or two people leaving, retiring, whatever, can change the percentages significantly.

"And when I looked at [20]13 compared to 2012, we had, 14 out of the 31 departments actually had reduced turnover over the previous year. I looked at 2012 over [20]11, and we had 20. Going back to, looking at 2013 over [20]07, we had 15 departments that had actually declined. So that data by itself didn't lead me to believe that we had a turnover issue department wide. And I'm concerned that we're looking at a price tag of almost, total price tag, we've thrown a couple different figures around but this report included \$2,948,000, almost \$3 million, and this is on top of the 2.5 percent pay pool that was part of the 2014 budget, and it's going to be a cost challenge going forward. We're talking about 2015 impacts, but it won't stop there.

"And the issue I struggle with as a policymaker is what I call, an economist would call opportunity costs. We can spend resources here, but if we spend it here, I know this isn't the time or place to talk about capital improvements, Judge Riddle Boys Ranch, expanding the number of employees in the department, although I think that latter item may pop up in future agendas, but we've got to look at the, if we go ahead and do this and spend these resources here, they can't be spent in the future, or we're going to get more revenue. And maybe the state will continue to let us keep our existing revenues, which is also a digression, I won't go any further down that road.

"I also looked at the part, in terms of the private sector. Will this strengthen the local economy? Will we put the people who earned it keep a little more of their money, well if we go ahead and do this it will provide additional money elsewhere, income tax paid by county employees. More money will go to Topeka. More money will go to Washington. Frankly, I'd be more comfortable, if we're going to go down this road to, try and get more money, let the employees keep it and not have it basically serve as a partial pass-through to other governmental entities and whether we could expand, improve our 457 program or expand benefits for the other employee benefits. I know the health issue is there.

"Having said this, I realize in the public choice theory, getting a little bit into the deep weeds, a little bit on the accounting end, I'll do it on the economic side, but the public choice theory, this is kind of a classic. I am very much concerned that if we approve this, and I think we will as a Board, we're going to be spending this money now, but I don't know that, I am concerned we're not going to address the underlying problem. The data I've got here is not convincing to me. So I'd be very much interested in hearing a dialogue, if there's staff comments that they'd like to bring up, I'd be interested in hearing them and appreciate everyone's attention and time."

Chairman Unruh said, "Thank you, Commissioner. Anyone else want to make a comment? Commissioner Norton."

Commissioner Norton said, "One thing that falls on me is this is a one-time comp study that we do systemically to look at market values, but our Human Resource (HR) area does pay rate studies, classification studies, job description reviews continually. They come to us sometimes just on a Consent Agenda. Sometimes we actually deal with it as an agenda item for different segments of our population that may get out of alignment or that we review, and that's pretty systemic as an internal thing, is it not, Mr. Manager?"

Mr. Buchanan said, "Yes, sir."

Commissioner Norton said, "So that there's an ongoing program where we look at individual classes, job descriptions, pay rates, but also a need for a more market-driven viewpoint of how we match up with the general marketplace, which is against private industry, and how we look at ourselves against other governments so that we make sure that we have parity, fairness, equity, and stay in line with market-driven salaries. Is that a fair statement?"

Mr. Buchanan said, "Yes, sir."

Commissioner Norton said, "Well, I think that this, you know, you can put these things off for a lot of years, but eventually you're going to get less in your employee base than you desire, because you start to denigrate your system, and you can get so far behind that you never catch up in your market based pay rate. So I'm going to be supportive today. I think we should move forward, and then if there are glitches, I know we've had, I've had a few communications from different employee bases that, well, this doesn't catch them up. They've done their own surveys of their industry and everything, and it doesn't totally catch them up individually.

"That will have to be dealt with as we move along through the year, let Human Resources look at those to be sure there's parity in some of those individual places where we're behind. I don't know if this is going to catch everybody up to where they would be totally market parity at their midpoint, but it certainly is a starting place."

Mr. Buchanan said, "That's right, and we are committed to make sure we take a look at those pockets where we've discovered it. We also must remember that this pay plan is based fundamentally on a pay for performance system. And so the issue about tenure is watered down considerably when you are on a pay for performance."

Commissioner Norton said, "That's all I have, Mr. Chair."

Chairman Unruh said, "Thank you, Commissioner. Is there another comment? Seeing none, Madam Clerk, call the vote."

VOTE

Commissioner Peterjohn	No
Commissioner Ranzau	Aye
Commissioner Skelton	Aye
Commissioner Norton	Aye
Chairman Unruh	Aye

Mr. Buchanan said, "Commissioners, thank you very much. I failed to, I neglected to recognize Amy Burhman. Amy has done all the heavy lifting from the local end and has made it possible that we are here where we are today. Bethany Kirk who also works in HR is not here, but she, too, has done numerous work and we are very grateful for their dedication and professionalism. Thank you, Commissioners."

Chairman Unruh said, "Thank you. Appreciate your help and input. Next item, please."
Approved

K [14-1186](#)

PROGRAMS IN THE CRIMINAL JUSTICE SYSTEM.

Presented by: William P. Buchanan, County Manager.

RECOMMENDED ACTION: Receive and file.

VISUAL PRESENTATION

Mr. Buchanan said, "Commissioners, you have before, thank you, you have before you the criminal justice report for April, for today, which is for the month of February. You'll see that in the average daily population, for January, the booking numbers are up. However, the retention and work is down, out of count is down, the total is down, Work Release is about the same. And so from last year to this year for the month of February, we're in good shape. You'll see that in municipal inmates, this number is up a little bit, it's 15 percent. It's hovered around 11 and 12 percent the last several months, and this time it's around 15. We'll see if this is a trend or what's occurring. Eighty-five percent is from the City of Wichita, and that's about normal.

"Municipal hours, we've had some of them go up, and you'll recall in January it went down a little bit, and you'll see that bookings and releases for the comparison for 2014 to [20]13, you'll see that bookings are again up and releases would be up, and those two numbers are usually in line with each other. The length of stay, we know it went down in January. We got rid of a, sorry, one of the people in the facilities who had been there a long time was released, and that caused that number to go down, the average to go down, but you'll see that it's right back, normal to where it has been in the past.

"Average length of stay, again, you can see how the number ticked up in that one period, and then again for February it's back up a little bit. The length of stay, again, in hours, booking numbers are about the same, not too much variation. Housing days for between 2013 in February, you see, are up as is the combined days for length of stay, and we'll see if that trend continues. This next slide only, for 2014 only has two months in it, and so this is not very telling at this point. This is a much more accurate depiction of what's occurring. You'll see we're really down in December and up a little bit in, up in January and back down in February, and I think those numbers are holding pretty much steady and for the month of March.

"The county-funded programs, these are snapshots of what's going on. [Corrections:] Day Reporting is up a little bit. [Corrections:] Pretrial Services is down. District Attorney [Diversion] is down. And the SCOAP (Sedgwick County Offender Assessment Program) was down significantly, a bunch, and that was really because of turnover in that program. People were promoted and so we now have discovered that now that those employees' positions have been filled and the numbers are back up to SCOAP where they have been in the past. Other funded, all of those programs are down except the Corrections [Adult Intensive Supervision Program], except the last one. The Adult Intense Supervision [Program] is up, and that continues to keep people out of the jail.

Mr. Buchanan continued, "Juvenile system, we're glad to report that again those numbers are looking pretty good for February, between last February and this February, in terms of intake and assessment, who is in the facilities, and Home Based Supervision is down a little bit, and that's a little disappointing, because that's an effective program. BICE (United States Immigration and Customs Enforcement) snapshot, there's only one person in there today, or at this report, and the snapshot of felony is 110, or eight percent of the population. Commissioners, that's the end of the report, and I'll try to answer any questions that you may have."

Chairman Unruh said, "Are there any questions? Commissioner Norton."

Commissioner Norton said, "No question, but just some hypothetical. Bill, I think it would be interesting now that we've gone through five or six years of programs and changes and downward trends to go back to some of those original studies that we did on what the trend line was going to look like, because I think, based on Bob Lamkey's trend line that we saw years ago, we were going to be well over 2,200 population in the jail today."

Mr. Buchanan said, "Yes."

Commissioner Norton said, "And it would be interesting if we took that trend line and said, if it continued the way it was trending and we did hit the 2,200, take the gap of the 2,200 and what we have today and figure a cost of what that has saved, because I think it's significant. And that cost would be realized in dollars we'd be spending. We just saw in our financial statement that we're spending an inordinate amount of our tax dollars for Public Safety, and a lot of that is jail, incarceration and the system to take care of that. It would be interesting to see what that expense that we are spending to make that go down in a cost benefit ratio of how much it would have cost if we had done nothing and then had to build a new jail. Somebody's taking all of that down? I think that should either come in your next report or as a special report or a topic at a staff meeting."

Mr. Buchanan said, "Okay."

Commissioner Norton said, "Because I think it's significant that the public needs to understand some of the decisions we've made even to spend some money in the system has given us huge results in cost benefit analysis of what Public Safety could have cost us, not to mention building a new jail."

Mr. Buchanan said, "Exactly."

Commissioner Norton said, "That's all I have, Mr. Chair."

Chairman Unruh said, "Thank you, Commissioner. Commissioner Peterjohn."

Commissioner Peterjohn said, "Thank you, Mr. Chairman. I'm going to agree with my colleague, Commissioner Norton, and throw out my figures and the finance people can come back at me, because I think that's a key discussion, and the problem that exists is the jail expansion that was on the table, as I recall, for 2008, was less than 400 beds, and that wouldn't have covered the difference between where we are today and the 2,200 figure."

"My very rough back of the envelope calculation on just the daily operating cost, if I take the 1,366 where we are today, subtract that from the 2,200 that had been projected to be there, multiplied it by \$60 a day and times those, and 365 days a year, I'm looking at a ballpark figure around \$18 million, Commissioner Norton. And I would point out, again, because of some frustrations with what goes on in Topeka. We have convicted felons serving their sentences under current law in the Sedgwick County Jail. Mr. Manager, if my numbers are off on this, please correct me, but I'm just looking at the operating costs at \$60 a day, and I think that's the current number. Is that a little bit different now maybe?"

Mr. Buchanan said, "\$67."

Commissioner Peterjohn said, "Okay. At \$60 a day, it's about \$2.6 million that the county is incurring the cost that if the felons were serving their sentence in the Department of Corrections, we could cut down our Public Safety spending part of it, and if I use \$67 a day, that's going to make it a little bit closer towards \$3 million. I think it's important to keep some of those costs in line. I'm going to have some other comments on a kind of related topic, in terms of what it's in the 'Other' section when we get to that point, Mr. Chairman, because it's a bit of a source of frustration, but I think it would be great if Sedgwick County, and correct me if I'm wrong, Mr. Chairman, or Mr. Chronis in the back, that \$2.6 million, that's all property tax funded, correct?"

Mr. Buchanan said, "Yes."

Commissioner Peterjohn said, "Thank you, Mr. Chairman."

Chairman Unruh said, "Thank you. I see no one else asking to speak."

MOTION

Commissioner Norton moved to receive and file.

Commissioner Peterjohn seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Chairman Unruh said, "Thank you."

Mr. Buchanan said, "Thank you very much."

Chairman Unruh said, "Next item, please."

Received and Filed

L [14-1043](#)

COUNTY EXTENSION QUARTERLY REPORT.

Presented by: Bob Neier, Interim County Extension Director.

RECOMMENDED ACTION: Receive and file.

Mr. Bob Neier, Interim County Extension Director, greeted the Commissioners and said, "First an update on our director position, our elected executive board will be interviewing for the new director in May and hope to have that person online in July. The program I'd like to talk to you about today is water for future uses, saving water. Our major emphasis of the horticulture program, education program has been on used xeriscape principles to grow great landscapes and have attractive communities with less water. I meet monthly with commercial industry leaders in the community on planning programs, and these programs are given by our staff and 275 volunteer extension master gardeners.

"Following three years of drought, our community landscape has suffered with the loss of tens of thousands of trees yearly in Wichita for three years, and Wichita alone, in Sedgwick County, also from heat and lack of water. We can avoid future losses by utilizing some species that have been developed and tested by Kansas State University (K-State) for heat and drought, and going back to the things we know from the past has worked. Those go into our education programs. We teach xeriscape, and xeriscape is 'xeri', which is low water landscape, versus zeroscape, no landscape. We want to have a quality looking community here. That principle is being taught through demonstration at our Sedgwick County Extension Education Center. We've got over 300 trees in the arboretum that are low water use.

"We demonstrate drip irrigation, rain barrels, mulching techniques, rain centers, sensors for irrigation systems, efficient sprinkler heads, drought tolerant turf grass, and some of that is converting from cool season to warm season turf to save water. Dip irrigation from mulching in raised beds and vegetables gardens so people can still raise foods with less water. We have a program through K-State Research and Extension called Prairie Star Flowers. Those are ones that will pretty much live on in drought and tolerate wind, and some of those are demonstrated out here at your front entry.

"New programming with these areas with media on KWCH each Friday at noon and also through Wichita Eagle. We've developed a water-wise plant list, which that's in blue in your hand out there, that is used by City of Wichita in all new tree plantings, street side. Trying to get by when if they have to turn water off in the future, things still survive. But it's also used in our industry. We do seminars to garden center employees, neighborhood associations, speakers bureau, have an e-mail newsletter to about 2,600. The recent outdoor living and landscape show, we had 21 hours of seminars there we sponsored in an attendance of 798, and most of those had water conservation as the component.

"We use research based information in our programming and are fortunate to have a K-State Research Center down here between Haysville and Derby. We utilize the research from there in teaching the people of Sedgwick County. And Dr. Jason Griffin from there will be speaking at our trade seminar on Saturday on survivor trees that survive the drought. And he's taken research from that, and that's published nationally even.

"As we look for a 50 year plan for water in Kansas, the first step is to be good stewards of the water that we have and to look at ways of attracting, of having attractive shady communities that rely heavily on our natural rainfall and not just how can we make it look with every bit of water we can possibly put on it.

"So we're really pushing into low water use for the future. Thanks for listening, and I'm open for any questions you might have."

Chairman Unruh said, "Thank you, Bob. We appreciate that report and update on extension activities, and we wish you the best as you search for your new full-time director."

Mr. Neier said, "Thank you."

Chairman Unruh said, "I don't, let's see, we do have a comment from Commissioner Peterjohn."

MOTION

Commissioner Peterjohn moved to receive and file.

Commissioner Skelton seconded the motion.

Commissioner Peterjohn said, "Mr. Chairman, if I could proceed with a question."

Mr. Neier said, "Yes."

Commissioner Peterjohn said, "I do know folks are struggling a little bit with, we haven't had a lot of rain, and the drought in a lot of ways continues. How many master gardeners are out there at the Extension [Center] office that can help folks if they're struggling with trying to keep some of their trees and plants alive? If they call you guys, how many can they talk to?"

Mr. Neier said, "Well, we've got 275 that are active, but we've got five out there that are there from 9:00 [a.m.] till noon and 1:00 [p.m.] to 4:00 [p.m.] daily on a hotline that answer that, and plus classes, we've got a tree information meeting coming up Saturday, and that's also in your handout there."

Commissioner Peterjohn said, "Thank you."

Chairman Unruh said, "Thank you, Commissioner. I see no one else asking to speak, so Madam Clerk, call the vote."

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Mr. Neier said, "Thank you very much."

Chairman Unruh said, "Next item."

Received and Filed

Presented by: Joe Thomas, Director, Purchasing Department.

RECOMMENDED ACTION: Approve the recommendations of the Board of Bids and Contracts.

Attachments: [Bid Board Minutes](#)

Mr. Joe Thomas, Director, Purchasing Department, greeted the Commissioners and said, "The meeting of the Board of Bids and Contracts of March 27th results in five items for your consideration. Number 1;

1. CULVERT ON RIDGE RD BETWEEN 109TH AND 117TH STREETS N (R264-21)—PUBLIC WORKS
FUNDING—PUBLIC WORKS

"The recommendation is to reject both submitted bids. Item 2;

2. 2014 BITUMINOUS FRICTIONAL SEAL (R175-K)—PUBLIC WORKS
FUNDING—R175 PREVENTIVE MAINTENANCE 2014

"The recommendation is to accept the low bid from Circle C Paving and Construction, LLC in the amount of \$715,912.17. Item 3;

3. SKID STEER LOADER—FLEET MANAGEMENT
FUNDING—SKID STEER LOADER

"The recommendation is to accept the low bid from Berry Companies, Inc. dba White Star Machinery & Supply CO., in the amount of \$72,640.13. Item 4;

4. 2014 DODGE CHARGER POLICE PACKAGE VEHICLES—FLEET MANAGEMENT
FUNDING—FLEET MANAGEMENT

"The recommendation is to accept the bid from Davis-Moore Automotive, Inc. for an initial purchase of 15 vehicles for a total cost of \$426,360.00. Item 5;

5. SHERIFF'S DETENTION/SUMMER UNIFORM—SHERIFF'S OFFICE
FUNDING—SHERIFF'S OFFICE

"The recommendation is to accept the overall low bid from Baysinger Police Supply, Inc. at the unit rates shown above for a not to exceed total purchase of \$85,000.00.

"I'll be happy to answer questions, and I recommend approval of these items."

Chairman Unruh said, "All right. Commissioners, do you have any questions of Mr. Thomas about the Bid Board items? What's the will of the Board?"

MOTION

Commissioner Norton moved to approve the recommendations of the Board of Bids and Contracts.

Commissioner Skelton seconded the motion.

Chairman Unruh said, "Thank you. We have a motion and a second. Commissioner Norton."

Commissioner Norton said, "Joe, on the units for the Sheriff, is that a change in the type of unit that we've always had? I mean, for years it was Crown Vic[toria]s and everything. Are we moving to kind of a new unit?"

Mr. Thomas said, "I'm not familiar if we are or not. But I'll let Penny Poland answer that for you."

Ms. Penny Poland, Director, Fleet Management, greeted the Commissioners and said, "Yes, Ford did stop production on the Crown Vic, and the Sheriff's Department did an evaluation and chose to go to the [Dodge] Chargers and [Chevy] Tahoes."

Commissioner Norton said, "It seems that as I see state vehicles, state trooper vehicles, a lot of them are Dodge Chargers. Is that kind of the overall replacement in the industry you think for the Crown Vic's that have been discontinued..."

Ms. Poland said, "Yes."

Commissioner Norton said, "...as you see moving forward?"

Ms. Poland said, "That's correct."

Commissioner Norton said, "And I also see many more larger vehicles that are more SUV types, like Tahoes or others."

Ms. Poland said, "Correct."

Commissioner Norton said, "Is that kind of a movement, too?"

Ms. Poland said, "Yes. Along with the resale value and the amounts per gallon, the Tahoe is a good fit."

Commissioner Norton said, "What does our mix of Sheriff vehicles look like today? I mean how many Crown Vic's do we still have on the road that we're going to have to take care of in the future, because they won't last forever."

Ms. Poland said, "Correct. We have 71 pursuit rated vehicles. We have 15 Chargers and Tahoes right now and we're replacing 15. So we'll roughly have 50 percent Crown Vic and 50 percent..."

Commissioner Norton said, "Can you still get replacement parts inventory for the Crown Vic's to keep them together until we replace the whole fleet?"

Ms. Poland said, "Yes."

Commissioner Norton said, "That's all I have, Mr. Chair."

Chairman Unruh said, "Thank you, Commissioner."

Commissioner Norton said, "Thank you, Penny."

Chairman Unruh said, "Any other comments? Madam Clerk, call the vote."

VOTE

Commissioner Peterjohn	Aye
Commissioner Ranzau	Aye
Commissioner Skelton	Aye
Commissioner Norton	Aye
Chairman Unruh	Aye

Mr. Thomas said, "Thank you, sirs."

Chairman Unruh said, "Next item."

Approved

CONSENT

- N** [14-1146](#) Professional Service Agreement between Wichita State University and the Sedgwick County Department of Corrections.
- Attachments:** [Speaking Engagement - Karen Countryman](#)
- O** [14-1180](#) Salary (Employment) Agreement between Sedgwick County and Jan Luth, President/CEO, Exploration Place, Inc.
- Attachments:** [Employment Agreement, Jan Luth](#)
- P** [14-1181](#) Two right of entry agreements with the Wichita Airport Authority (WAA) for construction of R324, 45th St. North from Webb Road to Greenwich Road.
- Attachments:** [R 324 ROE Agreement \(WAA\) REVISED Legal Approval](#)
 [R 324 ROE Agreement \(Other\) REVISED Legal Approval](#)
- Q** [14-1184](#) Agreement for COMCARE to be a Provider in the National Suicide Prevention Lifeline Network.
- Attachments:** [NSPL Contract for signature.pdf](#)
- R** [14-1191](#) Affiliation agreement with The Rudy Ranch House.
- Attachments:** [The Rudy Ranch House - some signatures.pdf](#)
- S** [14-1192](#) Agreement between Sedgwick County and the Boys Scouts of America, Quivira Council.
- Attachments:** [Agreement with Boy Scouts of America](#)
- T** [14-1200](#) Hire a Commercial Real Estate (COTA) Specialist above the pay range minimum.

Attachments: [Appraiser - COTA Specialist 031314.xls](#)

U [14-1207](#) Range Reallocation for the first quarter of 2014.

Attachments: [1Q 2014 Range Reallocation Agenda Support_03262014.xls](#)

V 14-1177 Order dated 3/13/14 to correct tax roll for change of assessment.

W 14-1193 Order dated 3/20/14 to correct tax roll for change of assessment.

X [14-1168](#) Payroll Check Register for the March 22, 2014 payroll certification.

Y [14-1152](#) General Bill Check Register for March 19, 2014-March 25, 2014.

Z [14-1153](#) General Bill Check Register for March 26, 2014-April 1, 2014.

Mr. Buchanan said, "Commissioners, you have the Consent Agenda before you, and I recommend you approve it."

MOTION

Commissioner Norton moved to approve the Consent Agenda

Commissioner Skelton seconded the motion.

There was no discussion on the motion, the vote was called.

VOTE

<i>Commissioner Peterjohn</i>	<i>Aye</i>
<i>Commissioner Ranzau</i>	<i>Aye</i>
<i>Commissioner Skelton</i>	<i>Aye</i>
<i>Commissioner Norton</i>	<i>Aye</i>
<i>Chairman Unruh</i>	<i>Aye</i>

Chairman Unruh said, "Next item."

Adopt the Consent Agenda

OTHER

Chairman Unruh said, "Commissioners, do you have anything else pertaining to county business you'd like to talk about? Commissioner Peterjohn."

Commissioner Peterjohn said, "Thank you, Mr. Chairman, we talked a little bit, it came up earlier about the upgrade and the challenge we faced on coming up with funding in our economic, I'm sorry, in our fiscal discussion on issues and the new conversion from the analog emergency communication system to digital, and there was an article that appeared in The Wichita Eagle last Sunday, and I wanted to comment on it because it was part of actually two articles that got into it, but I was very uncomfortable with the article because there were no County Commissioners, current or past, who were mentioned in this, and I know for a fact I want to commend my four colleagues who were up here at the bench with me, as well as two former Commissioners, Kelly Parks and Gwen Welshimer, who I know all worked and contributed and took the risk.

"When we went with Cassidian to go with the digital upgrade, we went with a provider who, almost all the other systems in this country were with another provider. I'm not going to mention names of the one that wasn't picked, although it's a well known company that's out there. But this Commission said, we looked at trying to come up with the best value for taxpayers. Staff worked hard on this. There were a lot of people who worked hard on this and some got mentioned in the article and some didn't. I want to take this time to publicly commend my colleagues who are here with me on the bench in that regard who I know worked on it, as well as my two past colleagues who had, too.

"And just throw this out, what if we had undertaken this project and it hadn't worked? We had gone with a significantly lower cost provider, and we made the decision, and I think it was the best decision, I strongly supported it. We thought that this would be the best way to get the best value at a reduced cost to get a system that would meet the needs of this community, improve the existing system at a challenging time when you had the technology switched.

"Now, if that had turned out to be the wrong decision, I think a very different article and series of articles probably would have appeared about mistakes we would have made by not going with the safe choice that a provider who has most of the other systems in place around the country uses, and I wanted to take the moment today to make this comment, because I think it's important that folks realize, who are looking at this meeting or following it, we've got some tough decisions to make, and sometimes we are able to pass along to staff and say, you guys need to get us information so that we can make the best decision.

"But uncertainty and risk may be able to be reduced, but it cannot be eliminated, and we went with what we thought would provide the best value and in this case it worked and continues to work. In my view, hopefully it will continue to work for years to come in the future for this community. But having said that, there were some moments where we have had to sweat it out a little bit, and I think some recognition is appropriate, and I wanted to, my comments today will not fulfill that in that regard, but at least it makes me feel better, so thank you for all listening to me. Thank you, Mr. Chair."

Chairman Unruh said, "Thank you, Commissioner. Are there any other comments or any other 'Other'? Seeing none, so Commissioners, we're adjourned."

ADJOURNMENT

There being no other business to come before the Board, the Meeting was adjourned at 11:02 a.m.

BOARD OF COUNTY COMMISSIONERS OF
SEDGWICK COUNTY, KANSAS

DAVID M. UNRUH, Chairman
First District

TIM R. NORTON, Chair Pro Tem
Second District

KARL PETERJOHN, Commissioner
Third District

RICHARD RANZAU, Commissioner
Fourth District

JAMES B. SKELTON, Commissioner
Fifth District

ATTEST:

Kelly B. Arnold, County Clerk

APPROVED:
